

# Adult Social Care Committee

Item No

<b>Report title:</b>	<b>Strategic and Financial Planning 2016-17 to 2018-19</b>
<b>Date of meeting:</b>	<b>25 January 2016</b>
<b>Responsible Chief Officer:</b>	<b>Harold Bodmer, Executive Director of Adult Social Services</b>
<b>Strategic impact</b> The proposals in this report will contribute towards the County Council setting a legal budget for 2016-17 which sees its total resources of £1.4billion focused on meeting the needs of residents.	

## Executive summary

Norfolk County Council is due to agree its new budget and plan for 2016-17 on 22<sup>nd</sup> February 2016. Policy and Resources Committee works with service committees to coordinate this process and develop a sound, whole-council budget and plan for Norfolk.

The Government's Spending Review 2015 in November has confirmed that based on current forecasts for the economy, there will be an ongoing period of austerity and fiscal consolidation in the public sector up until 2019-20. As a result the County Council continues to face significant uncertainty and financial challenge.

Recognising the scale of the financial challenge facing the Council, and in order to set a balanced budget for 2016-17, Policy and Resources Committee in June 2015 agreed a new strategy, "Re-Imagining Norfolk" which set out a direction for the Council to radically change its role and the way it delivers services. This committed the Authority to delivering the Council's vision and priorities, working effectively across the whole public sector on a local basis.

Policy and Resources Committee identified a total savings requirement of £110.593m to achieve a balanced budget for the three years 2016-17 to 2018-19. This gap amount was in addition to the 2015-16 budgeted savings of £36.721m which are being implemented; and a further £28.040m of savings for 2016-17 which were consulted on and agreed as part of the budget process in February 2015.

Work was then undertaken with Committees to identify further savings proposals to help close the gap. Some of these proposals were likely to have an impact on the public, so have undergone equality and rural assessment and public consultation.

This paper sets out the latest information on the Local Government Finance Settlement and the financial and planning context for the County Council for 2016-17. It summarises the Committee's savings proposals for 2016-17, the proposed cash limit revenue budget based on all current proposals and identified pressures, and the proposed capital programme. It also reports on the findings of rural and equality assessments. The latest findings of public consultation are outlined and a summary of consultation outcomes will be presented at the meeting.

The information in this report will enable the Committee to take a considered view of all relevant factors in order to agree a balanced budget for 2016-17 and financial plan to 2018-19, and recommend this to Policy and Resources Committee for consideration on 8 February 2016 before Full Council meets on 22 February 2016 to agree the final budget and plan for 2016-19.

## **RECOMMENDATIONS:**

**The Committee is recommended to:**

- (1) Consider and comment on the Committee's specific budget proposals for 2016-17 to 2018-19, including the findings of public consultation in respect of:**
  - a) The budget proposals set out in Appendix 4; and**
  - b) The scope for a Council Tax increase of up to 1.99%, within the Council Tax referendum limit of 2% for 2016-17, noting that in contrast to previous years, there is no Council Tax Freeze Grant being offered in respect of 2016-17, and that central government's assumption in the Spending Review is that Councils will increase Council tax by CPI every year (forecast 1.2% in 2016-17)**
  - c) The scope for a specific Adult Social Care Council Tax precept of 2%:**
    - i. in 2016-17; and**
    - ii. in the subsequent years of the Medium Term Financial Strategy, 2017-18, 2018-19 and 2019-20**
- (2) Consider and comment on the findings of equality and rural assessment, and in doing so, note the Council's duty under the Equality Act 2010 to have due regard to the need to:**
  - a) Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act**
  - b) Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it**
  - c) Foster good relations between persons who share a relevant protected characteristic and persons who do not share it**
- (3) Consider and agree any mitigating actions proposed in the equality and rural impact assessments.**
- (4) Noting:**
  - a) The removal of the £5.1m Supporting People saving (ASC012 - Refocus Supporting people provision to support Promoting Independence Phase 1) on the assumption that council passes the 2% ASC precept**
  - b) The removal of the Adults Transport saving (ASC014 – Phase out all transport provision to service users) from 2017-18 & 2018-19 on the assumption that council passes the 2% ASC precept for 2017-18 to 2019-2020 from the savings approved for consultation at the October P&R committee,**

**Agree and recommend to Policy and Resources Committee the draft Revenue Budget as set out in Appendix 4:**

- a. including all of the savings for 2016-17 to 2018-19 as set out. Or**

- b. removing any savings unacceptable to the committee and replacing them with alternative savings proposals within the committee's remit. Or
- c. removing any savings unacceptable to the committee and recommending a commensurate increase in Council Tax, within the referendum limits, to meet the shortfall

**For consideration by Policy and Resources Committee on 8<sup>th</sup> February 2016, to enable Policy and Resources Committee to recommend a sound, whole-Council budget to Full Council on 22 February 2016.**

- (5) Agree and recommend the Capital Programmes and schemes relevant to this Committee as set out in Appendix 5 to Policy and Resources Committee for consideration on 8th February 2016, to enable Policy and Resources Committee to recommend a Capital Programme to Full Council on 22 February 2016**

## **1 Background**

- 1.1 Norfolk County Council is due to agree its new budget and plan for 2016-17 to 2018-19 on 22 February 2016.
- 1.2 The County Council continues to confront significant financial challenges and uncertainty. In February 2015, the Council agreed the budget for 2015-16, and in the context of establishing a three year medium term financial strategy (MTFS), agreed planned savings of £70.596m for 2015-16 to 2017-18. This left a predicted shortfall of £42.021m in 2016-17 and £43.652m in 2017-18.
- 1.3 In June 2015, Policy and Resources Committee considered the predicted budget shortfall for 2016-17 and agreed that it would be prudent to seek savings proposals for a higher total, £168.594m over the three years, to allow for members to have choice about the savings to be delivered, and to mitigate against the uncertainty of further changes in funding and other pressures. This was on the assumption that there were no overspends on the current revenue budget (2015-16), and that all savings for 2016-17 already consulted on and agreed by Full Council were delivered).
- 1.4 Committees then began their budget planning on the basis of delivering a 25% reduction in their addressable spend budgets. Table 1 below sets out the illustrative reductions by Committee, with and without the headroom for member choice.

**Table 1 – Illustrative budget gap by Committee**

<b>With headroom for member choice</b>				
<b>Committee</b>	<b>16-17</b>	<b>17-18</b>	<b>18-19</b>	<b>Total</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
Adults	27.223	27.943	19.631	74.796
Children's (Non Schools)	11.595	11.902	8.361	31.858
Communities	8.167	8.383	5.889	22.440
ETD	8.288	8.507	5.976	22.771
P&R (inc. Finance General)	6.089	6.250	4.391	16.729
<b>Grand Total</b>	<b>61.361</b>	<b>62.985</b>	<b>44.248</b>	<b>168.594</b>

<b>Without headroom for member choice</b>				
<b>Committee</b>	<b>16-17</b>	<b>17-18</b>	<b>18-19</b>	<b>Total</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
Adults	18.646	19.366	11.053	49.064
Children's (Non Schools)	7.942	8.249	4.708	20.898
Communities	5.594	5.810	3.316	14.720
ETD	5.676	5.896	3.365	14.937
P&R (inc. Finance General)	4.170	4.331	2.472	10.974
<b>Grand Total</b>	<b>42.028</b>	<b>43.651</b>	<b>24.914</b>	<b>110.593</b>

- 1.5 In October, Committees considered their individual proposals to close the identified budget gaps. Policy and Resources Committee on 26 October then reviewed the full list of savings proposals, which totalled £173.412 for the three years, and agreed the withdrawal of £50.249m of these, leaving £123.163m to be taken forward in the 2016-17 budget process. Some of these proposals were likely to have an impact on the public, and accordingly Policy and Resources Committee also agreed the arrangements for public consultation, and equality and rural impact assessments.
- 1.6 Table 2 below sets out a summary of the savings proposals as amended by the Policy and Resources Committee's decisions. Adult Social Care Committee identified £10.136m of new savings proposals to help enable the Council to set a balanced budget for 2016-17.

**Table 2 – Summary of saving proposals by Committee**

<b>Committee</b>	<b>2016-17 Saving £m</b>	<b>2017-18 Saving £m</b>	<b>2018-19 Saving £m</b>	<b>Total Saving £m</b>
Adult Social Care	10.136	17.595	24.792	52.523
Children's Services	3.091	2.979	1.349	7.419
Communities	1.991	4.194	3.370	9.555
EDT	6.057	3.806	12.691	22.554
Policy and Resources	15.621	11.691	3.800	31.112
<b>Grand Total</b>	<b>36.896</b>	<b>40.265</b>	<b>46.002</b>	<b>123.163</b>

- 1.7 At the Full Council meeting on 19 October, members voted not to approve a revision to the Council's Minimum Revenue Provision Policy for 2015-16, which would have enabled a saving of £9.326m in 2016-17. At this stage, this saving has not been withdrawn from planning assumptions as the Council will need to approve its Minimum Revenue Provision for 2016-17 in the normal course of business as part of budget-setting in February 2016. It is therefore anticipated that this 2016-17 saving will be presented to members for consideration in the context of the full suite of budget proposals in February.
- 1.8 On 25 November 2015, the Chancellor of the Exchequer presented the Spending Review 2015 and Autumn Statement, which set the course for public sector expenditure up to the next general election. On 17 December 2015, the Government announced its Provisional Local Government Settlement 2016-17. Taken together, these announcements will have a significant impact on the Council's budget and service planning over the next five years, and will be one of many factors that the Committee will need to take into account in

determining its savings proposals and budget for 2016-17, as well as its financial plans up to 2018-19.

- 1.9 This paper sets out the latest information on the Local Government Finance Settlement and the financial and planning context for the County Council for 2016-17 to 2018-19. It summarises the Committee's savings proposals for 2016-17, the proposed cash limit revenue budget based on all current proposals and identified pressures, and the proposed capital programme. It also reports on the findings of rural and equality assessments, and the findings of public consultation. A summary of all consultation responses will be presented at the meeting, to enable members to take a considered view of all relevant information before agreeing a balanced budget for 2016-17 to 2018-19 to recommend to Policy and Resources Committee for consideration on 8 February 2016 before Full Council meets on 22 February 2016 to agree the final budget and plan for 2016-17 to 2018-19.

## **2 Provisional Local Government Settlement 2016-17, Spending Review and Autumn Statement 2015**

- 2.1 The Chancellor of the Exchequer announced his Autumn Statement alongside the Spending Review on 25 November 2015, with the Provisional Local Government Settlement published 17 December. Based on these announcements, our planning assumptions have been revised to reflect a slightly worsened financial position.
- 2.2 The Department of Communities and Local Government announced the detailed finance settlement for local government on 17 December 2015. This provided provisional details for 2016-17. The funding settlement (Revenue Support Grant and Business Rates funding) is £3.267m higher than expected in 2016-17. However there are also adjustments to specific grants which are £7.616m less than the budget planning assumptions. This means that the Council's overall position following the Provisional Settlement announcement reflects a **worsening by £4.349m** when compared to previous assumptions.
- 2.3 The adjusted Settlement Funding Assessment for 2015-16 is £279.113m, for 2016-17 the Settlement Funding Assessment reduced by £28.731m to £250.382m.
- 2.4 There were also a number of announcements in the Spending Review which will have an impact on Local Government. Further detail on both the Spending Review and the Local Government Finance Settlement is available in Appendix 1, which reproduces a briefing paper to all members and chief officers circulated via email 23 December 2015. This was also made available on Members Insight.

## **3 Implications of the settlement for Adult Social Care Committee**

- 3.1 Whilst it is positive news that there is additional flexibility to increase funding through the Council Tax precept for Adult Social Care, which could raise an additional £19.7m over the next three financial years to help bridge the gap in funding of Adult Social Care, significant pressures remain and significant savings still have to be achieved to deliver a balanced budget. This increase in precept will be needed to keep funding in line with Government funding forecasts which assume a 3.2% increase in Council Tax in 2016/17.

- 3.2 As part of the financial settlement for 2015/16 additional identifiable funding of £285m was provided nationally for implementation of the Care Act from 1 April 2015, with Norfolk's share being £5.529m. From 2016/17 £307.7m has been rolled into the revenue support grant with Norfolk's share being £5.485m. At this stage there is no information available to explain why the funding level has been reduced but a likely explanation is that the 2016/17 allocation has been based on the relative needs formula for adult social care where the 2015/16 allocation was based on specific methodology developed to support the implementation of the Care Act. This is incorporated within the overall reduced funding position for the Council set out at 2.2.
- 3.3 From the analysis of the information made available as part of the Local Finance settlement there are concerns that funding for a number of areas has been removed or reduced totalling £2.303m. These include funding for the former Independent Living Fund service users, which has been confirmed as continuing but allocations are still to be announced (2015/16 Full year effect was £1.600m), Adults share of the Local Reform and Community Voices Grant (£0.332m) and funding for Social Care in Prisons a new duty introduced on 1 April 2015 (£0.371m). It has been confirmed that Deprivation of Liberty Safeguards one-off revenue funding received in 2015/16, will not be repeated in 2016/17.
- 3.4 At this stage negotiations continue on the level of the Better Care Fund (BCF) for 2016/17. The Government has frozen the level of funding for BCF in 2016/17, announcing additional investment towards an improved Better Care Fund from 2017/18. Colleagues in health are still working through the impact of their funding allocations for 2016/17 on the BCF. At this stage there are significant risks around £7.1m received in 2015/16 that has been earmarked to protect adult social care and which was expected to continue in 2016/17 as part of the financial planning assumptions. Any reduction in this amount from Health, will further increase savings to be found from adult social care budgets in 2016/17.
- 3.5 The Social Care Capital Grant will be ceasing from 2016/17. The expectation based on a statement by the Department of Health, is that this will be replaced by an increase to the Disabled Facilities Grant (DFG). Prior to the Better Care Fund, the DFG was provided directly to district councils to undertake their role as housing authorities. In 2015/16 this was incorporated within the Better Care Fund, but was passported to districts council in full, reflecting the unchanged role. For 2016/17 more information will required to understand the component of the DFG and how this should be distributed as part of the Better Care Fund. Announcements are expected shortly on the value and arrangements for the Disabled Facilities Grant (DFG).

## **4 The County Council Plan**

- 4.1 The Council's priorities place the people of Norfolk at the forefront of our plans and investments and we must ensure that everything the Council does improves people's opportunities and well-being. The Council's four priorities are:
- a) **Real jobs** – We want real, sustainable jobs available throughout Norfolk. Pay is relatively low in Norfolk, and behind beautiful images of coastlines, windmills and beaches there are too many households relying on seasonal work and low incomes. We will promote employment that offers security, opportunities and a good level of pay

- b) **Good infrastructure** – Norfolk is open for business but not everyone has got the message. We need to continue our campaign for a fair share of infrastructure investment in road, rail and superfast broadband
- c) **Excellence in education** – Not enough of our schools give students a good education. Too many young people leave school without a set of good qualifications, and without the skills that employers are looking for. We will champion our children and young people's right to an excellent education, training and preparation for employment because we believe they have the talents and ability to compete with the best
- d) **Supporting vulnerable people** – As our funding diminishes, we need to get even better at targeting those who most need our help and support

## 5 The latest financial planning position

- 5.1 The National Audit Office estimates that central funding for Local Authorities has reduced by 37% in real terms in the period 2010-11 to 2015-16. For the period covered by the Spending Review, 2016-17 to 2019-20, Local Government funding from Central Government is expected to decrease by a further 56% in real terms compared to 2015-16 levels. This reduction is expected to be offset in part by increased Business Rates and Council Tax. As a result the Government expects overall local government spending to rise by £0.2bn in cash terms (from £40.3bn in 2015-16 to £40.5bn in 2019-20), representing a total real terms decrease of 6.7% over the period, based on current inflation forecasts.
- 5.2 The Government confirmed in the Spending Review that Revenue Support Grant (RSG) will be phased out entirely by 2019-20. The Spending Review also set out plans to allow Councils with social care responsibilities greater discretion to raise a "social care precept" of 2% on Council Tax, over and above the existing Council Tax referendum limit, to be used to fund pressures in Adult Social Care. It is understood that this discretion will exist for each year of the Spending Review period. To inform member decision making, this year's budget consultation sought feedback from the public about their appetite for such a Council Tax increase, and the findings from this are set out in section 9 of this report.
- 5.3 Over the period to 2015-16, Norfolk County Council's share of cuts has seen the authority lose £123.791m in Government funding while the actual cost pressures on many of the Council's services have continued to go up. For example, last year alone, extra demands on children's services and adult's social care services arising from circumstances outside of the Council's control – such as changes in Norfolk's population profile – cost another £18.252m. Continuing spending reductions of this scale and size require the Council to fundamentally reassess its business and operations in consultation with others.
- 5.4 The Spending Review has confirmed that the period of shrinking government finance and cuts to local government funding is set to continue. The Government has achieved around half the spending reductions it plans as part of its ongoing "fiscal consolidation".
- 5.5. The Council has responded to this challenge through the development of "Re-Imagining Norfolk" which sets out a direction for the Council to radically change its role and the way it delivers services. This commits the Authority to delivering the Council's vision and priorities, working effectively across the whole public sector on a local basis, and will

ensure that the Council's budget of £1.4bn is spent to the best effect for Norfolk people. Work on Re-imagining Norfolk will continue in 2016-17, taking into account the resources available to the Council, central government policy and local circumstances.

- 5.6 Adult Social Care is contributing to this vision through the Promoting Independence strategy and the budget proposals reflect this. The Authority is implementing a new strategy for social care in Norfolk where people are able to achieve their outcomes through the most independent means possible. Helping individuals and families to connect easily to the support of their communities and targeting Council's resources where additional support is needed. The aim is to develop a sustainable approach to social care in Norfolk, by working with local communities and changing the mix of service provided we aim to reduce the level of long term packages of care; help people to stay at home longer and provide better use of all resources available to reduce the cost of care packages.
- 5.7 In preparing plans for 2016-17, the following current issues need to be considered:
- 5.7.1 National Living Wage – The Council's planning assumptions for pay include allowance for the increases in the national living wage for staff employed by NCC. This becomes law from April 2016 and will increase each year to 2020. This will also affect our providers. The planning assumptions for 2016 include price increases based on inflation. The full implications of the National Living Wage will be considered when further information is available.
- 5.7.2 The council has been involved in a cost of care review, which so far has tested and included consultation on the prices paid for residential and nursing care services for older people. However, further review of residential and nursing care services for other specialisms will follow. The consultation, which includes getting feedback from our providers on a new pricing model, closes on 22 January. The results of the Cost of Care review are expected to result in additional payments being due to providers and would place an additional cost pressure on the service for future years.
- 5.7.3 The current forecast overspend for the service in 2015/16 is £3.737m.
- 5.7.4 Members will consider the Council's Minimum Revenue Provision (MRP) policy at Full Council 22 February, in order to agree the MRP policy for 2016-17. It is anticipated that proposed changes to the MRP policy will enable an underspend to be achieved on the Council's 2015-16 provision in the order of £10m. It is proposed that this underspend be used to manage the key risks in the 2016-17 children's and adults social care budgets.

## **6 Budget proposals for Adult Social Care Committee**

- 6.1 Since initial savings proposals for 2016-17 to 2018-19 were reported from Service Committees to Policy and Resources Committee on 26 October 2015, a number of changes to savings proposals have been made. This includes the removal of savings prior to consultation by Policy and Resources Committee (supplementary agenda item), and savings proposed for removal as part of the full package of budget proposals for 2016-17 to 2018-19, following further review of the deliverability of proposals by Chief Officers and based on initial consultation feedback.



- 6.2 The table below sets out details of the movements from the savings initially proposed by this Committee to Policy and Resources Committee, when compared to the final list of savings proposed in Appendix 4 to this report.

<b>2016-17</b>	<b>Adults</b>
	<b>£m</b>
New 2016-17 savings proposals reported from Service Committee to P&R (26 October 2015)	-10.136
Existing 2015-16 Budget Round savings removed by P&R (26 October 2015)	4.300
Existing 2016-17 savings from 2015-16 and earlier budget rounds	-7.534
Remove Adults savings from 2015-16 and earlier budget rounds (COM018, COM026, ASC002) following Chief Officer review	0.735
Remove Adults savings from 2016-17 proposals - Supporting People (ASC012)	5.100
<b>Total 2016-17 Savings</b>	<b>-7.535</b>
Less one-off savings adjustments now shown elsewhere in Appendix 4	-3.891
<b>Total 2016-17 savings as per Appendix 4</b>	<b>-11.426</b>
<b>2017-18</b>	
New 2017-18 savings proposals reported from Service Committee to P&R (26 October 2015)	-19.595
2017-18 savings proposals developed 2016-17 removed by P&R prior to consultation via Supplementary Agenda	2.000
Existing 2017-18 savings from 2015-16 and earlier budget rounds	-0.800
Remove Adults savings from 2017-18 proposals - Transport (ASC014)	1.000
<b>Total 2017-18 savings as per Appendix 4</b>	<b>-17.395</b>
<b>2018-19</b>	
New 2018-19 savings proposals reported from Service Committee to P&R (26 October 2015)	-43.355
2018-19 savings proposals developed 2016-17 removed by P&R prior to consultation via Supplementary Agenda	18.563
Remove Adults savings from 2016-17 proposals - Transport (ASC014)	3.780
<b>Total 2018-19 savings as per Appendix 4</b>	<b>-21.012</b>
<b>Total Savings 2016-17 to 2018-19</b>	<b>-49.833</b>

- 6.3 The summary of the savings planned for 2016/17 to 2017/18 are shown below with details provided in Appendix 4.

<b>Adult Social Care Categorized Savings</b>	<b>2016/17</b>	<b>2017/18</b>	<b>2018/19</b>	<b>2016/19</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
1a - Organisational Change - Staffing	0.000	0.000	0.000	0.000
1b - Organisational Change - Systems	-5.036	-16.595	-21.012	-42.643
1c - Capital	0.000	0.000	0.000	0.000
1d - Terms and Conditions	-0.090	0.000	0.000	-0.090
2a - Procurement	-0.750	0.000	0.000	-0.750
2b - Shared Services	0.000	0.000	0.000	0.000
3a - Income and Rates of Return	0.000	0.000	0.000	0.000
4a - Reducing Standards	-2.550	-0.800	0.000	-3.350
4b - Ceasing Service	-3.000	0.000	0.000	-3.000
4c - Assumptions under Risk Review	0.000	0.000	0.000	0.000
<b>Total Savings</b>	<b>-11.426</b>	<b>-17.395</b>	<b>-21.012</b>	<b>-49.833</b>
Removal of 2015-16 Savings and One-off items (shown elsewhere on Budget change forecasts for 2016-19)	3.891	0.000	0.000	3.891
	<b>-7.535</b>	<b>-17.395</b>	<b>-21.012</b>	<b>-45.942</b>

- 6.4 The table includes the following changes since the report to this committee in October 2015. The following changes have been made on the basis that Members are minded to recommend the social care precept of 2%. Whilst the details of the social care precept are not finalised the Government expectation is that all monies raised via the precept are spent on Adult Social Services. The budget planning has assumed that this would be the case. For Norfolk County Council this would equate to £6.4m:

- Following the preliminary outcome of the budget consultation, which is set out in Appendix 2 and detailed in section 9, it is recommended that the savings proposal to reduce the Council's funding for Supporting People services (ASC012 - Refocus Supporting people provision to support Promoting Independence Phase 1) and totalling £5.1m in 2016/17, is removed. The impact to the wider system is significant, affecting outcomes for individuals receiving support and other organisations including district councils and health
- It is recommended that the proposal to stop all transport funded by adult social services by 2019 is removed (ASC014 – Phase out all transport provision to service users). This would remove savings totalling £4.78m over two years from 2017-18. The responses received by the Council highlighted considerable concerns from individuals and carers, particularly in relation to equality and affordability of accessing specialist services. The existing transport savings agreed within the 2014/14 budget round would not be affected
- There are three savings within the 2015-16 budget plan that are no longer considered to be achievable due to changes in legislation, procurement and further review of services. These are savings from the review of the Care Arranging

Service (£0.140m); changing the type of social care support that people receive to help them live at home (£0.200m); and redesign of the adult social care pathway (£0.395m). One-off alternative savings have been found to offset these savings in 2015/16, however the recurrent element of these savings needs to be reflected in the 2016/17 budget position. These are shown in the final line of the above table together with the reversal of one-off use reserves that supported the 2015/16 budget.

- d) It is recommended that the 2016/17 saving proposal to redesign the adult social care pathway through improved use of information management is removed, as this is no longer considered to be achievable. This saving totalling £1.500m was part of the 2015/16 budget round.
- e) In order to fund the removal of £1.500m savings above, it is recommended that the £1.500m budget savings for reducing funding for activities for people receiving support from Adult Social Care through a personal budget, previously removed as part of the budget proposals considered at Adult Social Care Committee in October, are reinstated. This reflects that this saving will be part of the overall work to reduce the cost of packages of care and not specifically targeted at wellbeing activities.

- 6.5 The budget proposals put forward will have minimal changes to staffing levels. As part of previous savings rounds, there has been a reduction of £1.4m in social work staffing costs, which is approximately a 10% reduction in the social work team budget. This has created some capacity issues for the service and in view of this no further reductions are proposed at this time. However, as the Promoting Independence Strategy is implemented, this will be reviewed. As part of Promoting Independence our budget plans include work to deliver savings through expansion of the reablement service. This strategy will increase reablement services within Norfolk First Response, with an increase of 36.6 FTEs.
- 6.6 The final budget will incorporate internal movements in service budget to reflect the impact of the approved budget plans and policy changes previously agreed by Members.
- 6.7 These proposals were developed within the context of some well understood factors that affect the way Adult Social Services are planned:
  - a) Importantly there will no change in the eligibility criteria for social care services, which are now set nationally. Our planning assumptions have taken account of an increase in the number of people needing assessments for services, over the next three years, due to demographic changes and an increase in the number of older people living in Norfolk
  - b) The implementation of the Promoting Independence strategy, which will see less use of traditional care services and will include changing the way that social care is organised so that more people get early support in communities; enhancing reablement services so that more people can live independently and specifically providing focused care for people for up to six weeks, usually after a hospital admission, which will reduce the number of people needing on-going care; and improving equipment and assistive technology services so that more people can live independently

## 7 Revenue Budget

- 7.1 The tables in Appendix 4 set out the Committee's proposed cash limited budget for 2016-17, and the financial plans for 2017-18 and 2018-19. These are based on the cost pressures and budget savings reported to this Committee in October which have been updated to reflect any changes to assumptions identified. The cost pressures include price inflation, which has been adjusted to reflect the Government's assumption of 1.2%. The changes to budget savings are set out in Section 6 of this paper. Cost neutral adjustments for Adult Social Care committee are shown in Appendix 4. The full cost neutral adjustments across all committees will be reflected within the Policy and Resources Revenue Budget 2016-17 to 2018-19 paper which will be presented on the 8<sup>th</sup> February 2016.
- 7.2 The tables in Appendix 4 set out the Committee's proposed cash limited budget for 2016-17, and the financial plans for 2017-18 and 2018-19. These are based on the cost pressures and budget savings reported to this Committee in October which have been updated to reflect any changes to assumptions identified. The cost pressures include price inflation, which has been adjusted to reflect the Government's assumption of 1.2%. The changes to budget savings are set out in Section 6 of this paper. Cost neutral adjustments for Adult Social Care committee are shown in Appendix 4. The full cost neutral adjustments across all committees will be reflected within the Policy and Resources Revenue Budget 2016-17 to 2018-19 paper which will be presented on the 8<sup>th</sup> February 2016.
- 7.3 It should be noted that the Revenue Budget proposals set out in Appendix 4 form a suite of proposals which will enable the County Council to set a balanced Budget for 2016-17. Any recommendation to amend or remove budget proposals will require the Committee to identify offsetting saving proposals or reductions in expenditure.
- 7.4 The Executive Director of Finance is required to comment on the robustness of budget proposals, and the estimates upon which the budget is based, as part of the annual budget-setting process.

## 8 Capital Budget

- 8.1 The Council's draft proposed capital programme can be summarised as follows:

Service	2016-17 £m	2017-18 £m	2018-19+ £m	Total £m
Children's Services	90.268	46.981	0.000	<b>137.249</b>
Adult Social Care	8.603	2.000	0.000	<b>10.603</b>
CES Highways	115.836	72.375	4.400	<b>192.611</b>
CES Other	15.848	1.272	0.000	<b>17.120</b>
Resources	14.710	7.350	5.000	<b>27.060</b>
Finance and Property	13.497	5.634	0.995	<b>20.126</b>
<b>Total</b>	<b>258.761</b>	<b>135.612</b>	<b>10.395</b>	<b>404.768</b>

(note: the table above is subject to small rounding differences)

- 8.2 The programme is still in development and the final proposed programme will be presented to the policy and Resources Committee on 8 February 2016. A more detailed summary of the programme, including an analysis of existing and new schemes is shown as Appendix [5]. The appendix also gives details of proposed new schemes relevant to this committee.

## **9 Summary of the public consultation findings**

- 9.1 The findings of the consultation are presented to inform budget decisions and the Equality Impact Assessments summarised in the next section. They report both on people's opinions about, and the potential impacts of, budget proposals and ideas.
- 9.2 This section provides a high level summary of the very detailed Equality Impact Assessment and Consultation Findings reports on the Council's Budget Consultation web page here: [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation). The documents on this web site give more details about the nature and context of people's responses, details of any groups and organisations that responded, and any quotations or ideas submitted by respondents. Committee Members should review these documents alongside this report.
- 9.3 Overall, the nature and content of responses continue to reflect and build upon the themes raised in the budget consultations on Adult Social Care proposals in the last four years.
- 9.4 A diverse range of views are offered, and whilst many respondents take a principled position in favour or against proposals, frequently on the grounds of "fairness" or "personal responsibility", a significant number also seek to evidence a balanced view that references both the individual and practical impacts of proposals and the broader challenge of public service spending cuts. The value of first-hand accounts of the likely impacts of proposals should be recognised.
- 9.5 Just over half of the responses received about the two budget proposals for Adult Social Care, where people submitted their status, were from people stating that they were service users. This is likely to account for the fact that most respondents feel that the impacts of the proposals would be too great, and do not support them.
- 9.6 Whilst responses increasingly recognise the context of austerity and the difficult job of reducing budgets against rising demand, personal accounts of the potential and actual impacts of cumulative service reductions emphasise the very practical impacts that proposals are likely to have. There is a strong feeling that current proposals will reduce elements of services to a level that make them unviable, or ineffective, for service users. Consistently respondents focus on the likelihood that changes will increase people's isolation and reduce their wellbeing.
- 9.7 A small-but-significant proportion of respondents either agree with service reductions or argue for the continuing reduction in spending in Adult Social Care. The most consistently held view in support of this is that families and communities should take greater responsibility for the care of vulnerable people.

## 9.8 The consultation, analysis and reporting process

- 9.8.1 The Reimagining Norfolk public consultation ran from the 30 October 2015 to the 14 January 2016.
- a) The consultation web site can be found at <https://norfolk.citizenspace.com/consultation/re-imaginingnorfolkbudget>
  - b) People were able to respond online, by email, on Twitter and Facebook, by telephone and in writing
  - c) Every response has been read in detail and analysed to identify the range of people's opinions, any repeated or consistently expressed views, and the anticipated impact of proposals on people's lives
  - d) Seven accessible events were organised and attended by Council officers to make sure that people from all backgrounds and communities could discuss and comment on budget proposals
  - e) Where particular groups of service users were likely to be affected by a proposal, the Council contacted them directly – for example people that would be affected by changes to transport arrangements in Adult Social Services
- 9.8.2 The date of the close of the consultation on the 14 January, and the timing of deadlines for publishing Committee reports, means that this report cannot reflect all of the responses to the consultation, and instead summarises responses submitted to the Council up to and including the 7 January.
- 9.8.3 Changes to the findings in the light of additional responses received between the 7 and 14 January will be provided by officers as part of a verbal update at the Committee meeting. In addition a short presentation will be made at the meeting to report the full findings, along with the outcome and recommendations of the Equality Impact Assessment.
- 9.8.4 The remainder of this section summarises the key elements of these, looking firstly at the specific proposals relating to this committee, then any more general ideas that were consulted upon, and finally findings relating to questions about Council Tax.

## 9.9 Responses to Adult Social Services budget proposals

- 9.9.1 At the 7 January (one week before the close of the consultation) the Council had received responses from 2,011 people, who provided a total of 9,740 individual answers or comments. This compares to 1,655 individual respondents to the full Budget and Services consultation in 2014, and 3,284 individual respondents to the Putting People First consultation in 2013.
- 9.9.2 There are two specific budget proposals being considered by this Committee, as follows:
- a) **Reduce the Council's funding for Supporting People services**  
At the 7 January there were 738 responses received for this proposal, of which 577 people (78.2%) disagreed with the proposal and 100 people (13.6%) agreed with the proposal. 61 (8.3%), neither agreed nor disagreed with the proposal.  
  
A total of 16 respondents told us they were responding on behalf of a business, organisation or group. For details of these, and their views, please refer to the

detailed summaries on the Budget website here:

[www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation). 11 of the 16 responses on behalf of groups disagreed with the proposal. No petitions were received.

- i. Of those opposing the proposal, most raised concerns about the negative impact of stopping a preventative service for vulnerable people. Linked to this was a concern that short term savings would be made at the expense of increased long term costs to society. The Supporting People service was described by some as being an essential service that should not be subjected to budget cuts
- ii. Of those supporting this proposal, over half did not give a reason for their support. For those that did, the main reason was a need to realise the opportunities that working with the council's partners presents. In addition people agreed with the importance of targeted interventions for people with the greatest need

**b) Stop all transport funded by adult social care services by 2019**

As at the 7 January there were 834 responses received for this proposal, of which 602 people (72.2%) disagreed with the proposal and 174 people (20.9%) agreed with the proposal. 58 (7.0%) neither agreed nor disagreed with the proposal.

The Council also received a petition from Aspires Day Service. The petition stated that it disagreed with the proposal, and included 54 signatures.

A total of 26 respondents told us they were responding on behalf of a business, organisation or group. These included providers of day care and transport companies, and voluntary organisations. In addition a response was received from one Member of Parliament. Nine of the organisation/group/MP responses agreed with the proposal, and 12 disagreed. For more details on these, please refer to the detailed summaries on the Budget website here:

[www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation).

- i. Of the respondents who opposed this proposal, most raised concerns about the negative impact this would have upon people's ability to access and/or afford essential services. Several respondents referred to their own circumstances and suggested that the proposal would mean that they would stop being able to go to current services altogether. Many referenced the likely disproportionate impact on those living in rural areas. Others highlighted the link between access to social and community activities and wellbeing. Concerns were raised about the increased risk of social isolation and people becoming housebound and depressed. Associated with this was the impact upon carers, many of whom have little or no respite. Also, the difficulties associated with using public transport, where it was available, as a vulnerable and/or older person were stated. Finally, some respondents commented on the possible adverse impact of the proposal on day care providers through a loss of customers
- ii. Of those supporting this proposal, just over a third did not give a reason for their support. For those that did, the main reason was that there are a range

of other benefits and sources of support that enable people to access the transport they need without having to rely on the Council. Linked to this was a concern that there is a lot of duplication of transport options within the health and social care system. Other issues raised were that: where people are able to pay, they should; transport funding was not seen to be an essential service; and agreement was on the proviso that alternatives were in place that were affordable

- iii. A small number of people felt that there was insufficient information in the proposal description to enable them to make an informed decision. In particular, they argued that there was a lack of information about the alternatives that are available

## 9.10 Responses to ideas and strategic intentions

9.10.1 In addition to specific proposals, the consultation presented three broad ideas or strategic intentions for feedback, as follows:

a) **Spend less on traditional day care by helping people join in with community activities**

189 people responded to this idea. A total of 11 respondents told us they were responding on behalf of a business, organisation or group. For details of these, and their views, please refer to the detailed summaries on the Budget website here: [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation).

- i. A number of themes emerged regarding the development of more opportunities to move people with disabilities and/or mental health problems into employment. These included questioning whether people with disabilities and/or mental health problems who currently use day care provision can realistically access work, at a time when unemployment is high; questioning what specialist support will be made available to people to find and be maintained in work and what the cost implications of this will be; and concern about what transport options will be available to enable people access to work, particularly as transport subsidies are being cut
- ii. Some people broadly agreed with the idea, but with provisos. These included the contention that people should continue to receive day care until alternatives are found; that training should be provided to staff and managers in new settings; and that the Council should provide transport to day care alternatives
- iii. A number of ideas were suggested, including establishing a social enterprise for providing alternative options to day care; using supported volunteering as a stepping stone to independence; and working with local employers to challenge stereotypes and myths and promote support and advocacy

b) **Become the county council with the lowest number of people in residential care**

176 people responded to this idea. A total of 10 respondents told us they were responding on behalf of a business, organisation or group. For details of these,



and their views, please refer to the detailed summaries on the Budget website here: [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation).

- i. Some consistent contentions emerged, including: that the Council should meet the needs of individuals and the population, not simply aim to have the lowest number of people in residential care; that Norfolk's older population will increase, not decrease, demand; that current provisions and contract arrangements should be reviewed to drive out greater efficiencies; and that pressure on community-based support would make it difficult to reduce residential care demand
- ii. Some respondents broadly agreed with the idea but with provisos. These include making sure that people with genuine needs get the residential care they require; that supported housing options are available; that options for assistive technology to keep people at home are fully considered; and that people should have a choice about where they live
- iii. A number of ideas were suggested, including: an increase in means testing for residential care placements; creating 'Good Neighbour' schemes whereby volunteers would be paired-up with older vulnerable people in the community; providing more support for carers; and investigating ways in which family members could be incentivised to take on a caring role

**c) Continue to change the way we organise social care so more people get early support in communities and don't need council services**

158 people responded to this idea. A total of 9 respondents told us they were responding on behalf of a business, organisation or group. For details of these, and their views, please refer to the detailed summaries on the Budget website here: [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation).

- i. Several responses expressed broad support for the approach in principle, and recognised the need to raise awareness amongst older people of the preventative services that are available
- ii. A number of repeated concerns emerged from the responses that related specifically to the setting up of community clinics for social care needs as opposed to home visits. These included the cost of setting up and staffing surgeries, the location and accessibility of clinics, and reservations based on other areas that have tried and abandoned the approach
- iii. A number of ideas were suggested including: Creating a 'Good Neighbour' scheme to support vulnerable people with volunteers; targeting 'at risk' sections of the population when they are growing up to prevent them requiring care later on; and working alongside partners to deliver a 'one-stop shop' for older people with a variety of needs

## 9.11 Responses to questions about Council Tax

### 9.11.1 The consultation asked people to describe their views on what the Council should do about its share of Council Tax.

At the 7 January 2016, 394 people had responded to questions about Council Tax; a comparable response rate to consultations in previous years.

Up until 26 November 2015, 193 people had responded to the question “should Norfolk County Council raise its share of the council tax by up to 1.99% in 2016/17 in order to protect essential services and reduce the level of cuts?” Of these, 149 people (77.2%) supported an increase, 36 people (18.7%) disagreed with an increase and 8 people (4.1%) didn't know.

As a result of the Government's Spending Review the consultation question was changed from the 26 November to reflect the Council Tax options that were now available to the Council. There have been 201 responses to the revised options.

The results for post-Spending Review question are as follows:

Description	% Respondents
Increase by up to 1.99% to protect essential services	15.4%
Increase our share by 2% to protect adult social care services	13.9%
Increase our share by up to 3.99% to protect adult social care and other essential services	56.2%
No increase	13.9%
Don't know	0.5%

Against both questions there is support amongst a significant majority of respondents to an increase in Council Tax.

### 9.11.2 Respondents were also asked to prioritise the services that should be protected if the Council did increase Council Tax. 501 people responded to this questions. Because the question asked people to rank services in an order of 1-7, and people inevitably put things in different orders, the results are necessarily complicated. This report has tried to simplify the results by presenting both the percentage of respondents stating each service as their top priority, and a 'weighted score' that accounts for the relative ranking of each service. These are presented and explained in the results table below. Against either approach the overall ranking is the same, with Children's Services stated as the highest overall priority, closely followed by Adult Social Care.

Service	Priority rank							% stating service as top priority	Weighted priority score*
	1	2	3	4	5	6	7		
Children's Services	128	107	48	18	13	11	11	25.5%	1922
Adult Social Care	126	87	60	23	18	10	12	25.1%	1882
Fire and Rescue	105	57	78	42	29	17	4	21.0%	1760
Roads, transport, waste, environment & planning	56	49	62	95	46	21	6	11.2%	1562

<b>Libraries</b>	34	38	51	60	77	48	29	<b>6.8%</b>	<b>1317</b>
<b>Museums, records and the arts</b>	28	20	39	36	63	117	31	<b>5.6%</b>	<b>1109</b>
<b>Other</b>	24	4	2	3	5	4	70	<b>4.8%</b>	<b>307</b>

\* Overall weighted priority score calculated by assigning every number 1 priority a score of 7, every number 2 priority a score of 6, and so on, and then summing the total score for each service.

## 10 Equality and rural impact assessments – findings and suggested mitigation

- 10.1 When making decisions, the Council has a duty under the Equality Act 2010 to give due regard to the need to promote equality of opportunity for people with protected characteristics and eliminate unlawful discrimination.
- 10.2 The Council's impact assessment process for 2016-17 has sought to identify the potential for proposals to have any adverse impact on protected groups and rural communities. The aim is to ensure that members' decisions can be informed, and where appropriate, action can be taken to address any impacts.
- 10.3 Overall, the assessment process for the following two Adult Social Care proposals finds that, if the proposals go ahead, they may have a disproportionate and significantly detrimental impact on disabled people, older people, carers and some young people:
- Reduce the Council's funding for Supporting People services
  - Stop all transport funded by adult social services by 2019.
- 10.4 In order to help mitigate this potential adverse impact, the assessment recommends the following actions.
- 10.4.1 **Supporting people:**
- Ensure effective transition plans are established for service users who may be affected by the proposals
  - Work with district councils, commissioned services and local community groups to identify alternative support options for supporting people in their homes
  - Work with charities, commissioned services and district councils to explore other funding options to continue to support homeless people
- 10.4.2 **Transport:**
- Work with service users/carers as part of the assessment and review process to identify the social care transport needs and options available to service users, taking their individual needs fully into account. This would include whether the mobility allowance is more suitable for the person's needs than having a Motability vehicle and/or whether more people need to be on the insurance to drive the Motability vehicle
  - Where the assessment and review process highlights areas of limited accessible community or public transport provision in some parts of the county, which might result in affordability issues or a loss of independence for service users, offer appropriate

travel planning support to service users/carers to make sure people are spending as effectively as possible

- c. Where the assessment process highlights areas of limited accessible community or public transport provision in some parts of the county, work with commissioners, communities and community transport providers to explore opportunities to address this, and inform strategic transport planning, to enable consideration to be given to whether there are opportunities to address this over the medium/long term
- d. Work with service providers in looking at the potential impact of this proposal and where appropriate explore options with them in sustaining their service
- e. Provide service users with support to help them plan and establish pooled budgets. Ensure staff supporting service users in this work have the appropriate skills – e.g. this may include community development skills. Monitor the extent to which service users are able to participate in this initiative.
- f. Continue ongoing dialogue with transport providers to promote disability awareness and identify where further action can be taken to improve accessibility and increase the confidence of disabled people in using community and public transport
- g. Work with transport providers and service users to ensure drivers and personal assistants can deal appropriately with instances of bullying and harassment towards service users while travelling
- h. As part of Adult Social Services strategy in supporting people to access local community services, explore potential opportunities to support local services in increasing their disability awareness, confidence and levels of accessibility
- i. Monitor the implementation of these mitigating actions, reporting back to the committee at six monthly intervals on progress for the initial two years (2019-21)

- 10.5 For the detailed findings of these equality and rural assessments please refer to the Budget website here: [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation). They are available for inspection by elected members and the public online here [www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation). The findings have been made available electronically rather than as a hard copy due to the size of the document.

## **11 Implications and risks for budget planning for 2016-17**

- 11.1 The Cost of Care exercise remains a significant risk for the service. The outcome from the consultation will be reported to an extraordinary meeting of the Adult Social Care Committee on 12 February 2016 and at which time, the financial implications for the Council will be clearer.
- 11.2 The National Living Wage, will place additional costs on some, but not all, of our providers, depending upon the current level of wages paid to staff.
- 11.3 The financial pressures across the health and social care system also affect our partners within the health service and some clinical commissioning groups have questioned whether, as part of the Better Care Fund, they will be able to continue to transfer the

same level of funding to protect social care as provided in the current financial year. The current financial forecasts have been based on a stable financial position, reflecting the Government's position to freeze funding for BCF. Some £7.1m is at risk of being held by CCGs for other purposes, which would have a significant impact on social care provision within Norfolk. Given the financial context of a significant reduction in Council funding in 2016/17, should CCGs and the Health and Wellbeing Board agree a Better Care Fund plan that removes the current level of protection for social care, this will directly reduce the 2016/17 budget for Adult Social Services. Revised proposals would need to be put forward with potential need to reinstate some of the removed savings reducing services and affecting the ability of the service to provide timely packages of care.

## **12 Evidence**

- 12.1 The proposals in this report are informed by the Council's constitution, local government legislation, best practice recommendations for financial and strategic planning, and feedback from residents and stakeholders via the Re-imagining Norfolk public consultation launched in October 2015.

## **13 Financial Implications**

- 13.1 The financial implications of the 2016-17 budget proposals are detailed throughout this paper.

### **Officer Contact**

If you have any questions about matters contained in this report or want to see copies of any assessments, e.g. equality impact assessment, please get in touch with:

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If you need this report in large print, audio, Braille, alternative format or in a different language please contact 0344 800 8020 or 0344 800 8011 (textphone) and we will do our best to help.

## **List of Appendices**

<b>Appendix 1</b>	<b>Local Government Settlement 2016-17 Briefing Note</b>
<b>Appendix 2</b>	<b>Summary of findings of Public Consultation (Link to Budget website <a href="http://www.norfolk.gov.uk/budgetconsultation">www.norfolk.gov.uk/budgetconsultation</a>.)</b>
<b>Appendix 3</b>	<b>Summary of Rural and Equalities Impact Assessments</b>
<b>Appendix 4</b>	<b>Revenue Budget Proposals</b>
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# Briefing Note

<b>Report title:</b>	<b>Provisional Local Government Finance Settlement 2016-17</b>
<b>Responsible Chief Officer:</b>	<b>Executive Director of Finance – Simon George</b>
<b>Strategic impact</b>  The Council's budget plans to date have been based on estimates of government funding reflecting high level government announcements. This report provides members with an update on the Council's financial position following the announcement of the provisional Local Government Finance Settlement 2016-17.	

## Executive summary

The Chancellor of the Exchequer announced the Spending Review on Wednesday 25 November. The Spending Review set out plans for departmental budgets for the next four years, up to the next general election in 2020. This announcement incorporated the annual Autumn Statement.

**The Government has made assumptions in its financial planning based on councils raising Council Tax in line with CPI inflation and also taking full advantage of the additional discretion available to levy a social care precept (2%, amounting to £6.300m in 2016-17).**

**A 1.2% increase in Council Tax, in line with the OBR's assumptions about CPI published at the Spending Review, would raise approximately £3.800m in 2016-17 for the Council. The implications of the Government's assumptions are set out in the sections on Spending Power and Council Tax later in this report.**

The provisional Local Government Finance Settlement 2016-17 was subsequently published on 17 December 2015 for consultation.

This paper sets out details of the key announcements and changes to the Council's funding forecasts based on the provisional Local Government Finance Settlement.

Norfolk's adjusted Settlement Funding Assessment for 2015-16 was £279.113m, in 2016-17 the provisional settlement sets out a headline reduction of £28.733m to £250.38m. At the same time, the Government has made a number of changes to the funding model for 2016-17, including changing the way in which reductions in funding are allocated to different types of Authority.

As a result of these changes, like for like comparisons with 2015-16 are more difficult to make, however compared to our expectations reported to Members of Policy and Resources

Committee in October, the Settlement Funding Assessment (SFA), made up of Revenue Support Grant and Business Rates funding, is £3.267m higher than expected in 2016-17. However, there have also been adjustments to specific grants, including a number of grants being transferred in and out of the main SFA, which mean specific grants are £7.616m lower than previous budget planning assumptions.

This means that the Council's overall position following the Provisional Settlement announcement reflects a **worsening by £4.349m** when compared to previous assumptions. No Council Tax Freeze Grant is on offer for 2016-17.

Additional announcements about specific grant allocations are anticipated during December and January which may have a further impact on the Council's position, and these will be reported to Committees during their budget-setting meetings in January and February.

**Recommendations:**

Members are asked to:

- 1. Consider the changes to funding announced within the provisional Local Government Finance Settlement, and the implications for the Council's budget;**
- 2. Note that these will be reported to Service Committees and Policy and Resources Committee as part of the service and financial planning process; and**
- 3. Note that the Council will respond to the consultation.**

## **1. Background**

- 1.1. The Council's budget plans for 2016-17 have been based on estimates of government funding which incorporate the impact of high-level government expenditure announcements. The Spending Review 2015 in November, and the provisional Local Government Finance Settlement 2016-17 published for consultation on 17 December 2015, have provided further clarity about the Council's funding for next year.
- 1.2. This paper sets out details of the key announcements and changes to the Council's funding forecasts based on the Spending Review, Autumn Statement and provisional Local Government Finance Settlement.

## **2. Spending Review 2015 and Autumn Statement**

- 2.1. The Chancellor of the Exchequer announced the outcomes of the Spending Review 2015 on Wednesday 25 November. The Spending Review set out plans for departmental budgets for the next four years, up to the next general election in 2020. This announcement incorporated the annual Autumn Statement.
- 2.2. The Spending Review announced that local government funding from central government is expected to decrease by 56% in real terms, although this is expected to be offset in part by increased Business Rates and Council Tax. The Government anticipates overall local government spending to rise by £0.2bn in cash terms (from £40.3bn in 2015-16 to £40.5bn in 2019-20), representing a total real terms decrease of 6.7%, based on current



inflation forecasts. It is important to note that this is based on Government assumptions about local decisions to raise Council Tax, and forecast growth in the Council Tax base, explained in further detail in the section on Spending Power below.

2.3. The Chancellor made a number of announcements with implications for local government. These included:

- Confirming plans to move to a system of full Business Rates retention by the end of the Parliament, and the phasing out of Revenue Support Grant funding;
- A transfer of “new responsibilities” to local government;
- Greater flexibility to raise Council Tax to fund Adult Social Care;
- Changes to distribution mechanisms for funding, taking into account the ability to raise revenue locally; and
- Changes to New Homes Bonus grant funding.

2.4. These issues are discussed in further detail within this briefing document.

2.5. Following the Spending Review, the Council’s budget planning assumptions remained broadly unchanged.

### **3. Provisional Local Government Finance Settlement 2016-17**

3.1. The Department for Communities and Local Government (DCLG) announced the detail of the provisional finance settlement for local government on 17 December 2015. This provided provisional details of the following for 2016-17:

- Settlement Funding Assessment including:
  - Business Rates
  - Revenue Support Grant
  - Figures for the Norfolk Business Rates Pool
- Some specific grants

3.2. The publication of the settlement represents the start of the consultation period for the 2016-17 Draft Local Government Finance Report. The deadline for the submission of responses to the consultation is 15 January 2015.

3.3. Most of the Council’s central government funding is received via the Business Rates Retention Scheme and Revenue Support Grant, with some additional funding paid as specific grants. A council funding share is published as its Settlement Funding Assessment (SFA) which is made up of Revenue Support Grant and the Business Rate Retention Scheme (incorporating the council’s local share of retained rates, plus a top-up amount). The local share of Business Rates has been fixed for 2016-17 and the Government is consulting on changes to the system with a view to moving to 100% local retention before the end of the parliament. The local share provides councils with an incentive to promote growth. As a result of these arrangements, changes to the Settlement Funding Assessment (for example to distribute reductions in overall Local Government Departmental Expenditure Limits) are made through adjustments to the Revenue Support Grant amounts.

**Briefing to all Members and Chief Officers**  
**23 December 2015**

3.4. For 2016-17 the Government has made some fundamental changes to the Settlement Funding Assessment. The Government has therefore published adjusted 2015-16 Settlement Funding Assessment figures for comparative purposes. The table below shows the breakdown of the provisional 2016-17 Settlement Funding Assessment compared to the actual and adjusted 2015-16 allocations.

	<b>2015-16 Actual</b>	<b>2015-16 Adjusted</b>	<b>2016-17 Provisional</b>	<b>% Change (actual to provisional)</b>	<b>% Change (adjusted to provisional)</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>		
Upper-tier funding within Baseline Funding Level		133.542	134.655		0.83%
Fire and Rescue within Baseline Funding Level		7.156	7.215		0.83%
<b>Total Baseline Funding Level</b>	<b>140.698</b>	<b>140.698</b>	<b>141.870</b>	<b>0.83%</b>	<b>0.83%</b>
Upper-tier funding within RSG		138.803	101.696		-26.73%
Fire and Rescue within RSG		8.006	6.816		-14.86%
<b>Total Revenue Support Grant</b>	<b>138.416</b>	<b>146.809</b>	<b>108.511</b>	<b>-21.60%</b>	<b>-26.09%</b>
<b>Total Settlement Funding Assessment</b>	<b>279.113</b>	<b>287.507</b>	<b>250.382</b>	<b>-10.29%</b>	<b>-12.91%</b>

3.5. This funding will be received as follows:

	<b>2015-16 Actual £m</b>	<b>2016-17 Provisional £m</b>
Settlement Funding Assessment	279.113	250.382
<i>Received through:</i>		
Revenue Support Grant	138.415	108.511
Business Rates Baseline	140.698	141.870
<i>Via: Top-up</i>	<i>114.729</i>	<i>115.685</i>
<i>Retained Rates</i>	<i>25.969</i>	<i>26.18</i>

3.6. The Government did not publish any indicative allocations for the 2016-17 Settlement Funding Assessment in 2015-16 and as such the Council's forecasts for next year's budget have up to now been based on high-level estimates of Government spending reductions.

3.7. The Provisional Settlement Funding Assessment indicates a lower overall reduction, of £28.732m, compared to the previous forecast for a reduction of £32.000m, reported to

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Policy and Resources Committee in October. However, the settlement includes a number of significant changes, and in particular most of the individual funding streams which used to be separately identified within the Settlement Funding Assessment have now been consolidated into the “Upper Tier Funding” allocation. The net result of these changes is a reduction in the resources available to the Council as set out below.

3.8. The remaining funding streams within the Settlement in 2016-17 are:

- Upper Tier Funding
- Fire and Rescue Funding

3.9. The following funding streams from 2015-16 have been consolidated into the Upper Tier and Fire and Rescue lines in the 2016-17 Settlement Funding Assessment:

- Council Tax Freeze Compensation Part 1 (2015-16 £8.483m)
- Early Intervention Funding (2015-16 £20.084m)
- Lead Local Flood Authority Funding (2015-16 £0.195m)
- Learning Disability and Health Reform Funding (2015-16 £41.550m)
- Rural Services Delivery Funding (now to be paid as a specific grant 2015-16 £0.762m)
- Council Tax Freeze Compensation Part 2 (2015-16 £7.003m)
- Local Welfare Provision (2015-16 £1.713m)

3.10. In addition to these changes, Care Act funding and the Lead Local Flood Authority funding previously paid as specific grants have been included in the settlement totals. New funding is to be received within the settlement for Sustainable Drainage Systems relating to new duties to act as statutory consultees (£0.018m in 2016-17). These changes have the effect of increasing the amounts for the Upper Tier and Fire and Rescue streams by £51.055m compared to the actual allocations for 2015-16. However this is more than offset by the removal of all the remaining streams listed above, which amount to £79.789m. The amounts for historic Council Tax Freeze Grant have been allocated to the two remaining streams based on the respective proportions of formula funding before floor damping in 2013-2014. This consolidation has the effect that all these previously distinct funding streams will be subject to the overall reductions which are applied to the Council's Revenue Support Grant.

3.11. Outside the settlement, there are also a number of changes to our assumptions about specific grants as follows:

Increases:

- Rural Services Delivery Grant (£0.762m in 2015-16) has been removed from core settlement funding and will now be paid as a separate grant increasing to £0.983m in 2016-17.
- Compensation for business rates caps imposed in 2014-15 and 2015-16 will continue (£2.052m in 2015-16).

Decreases:

- Care Act funding has been rolled into the settlement (£5.629m in 2015-16).
- The previously non-RSG element of Lead Local Flood Authority funding has been rolled into the settlement (£0.207m in 2015-16).

- Council Tax Freeze Grant for 2015-16 has been rolled into the settlement (£3.542m).
- New Homes Bonus grant payable will be £0.819m lower than forecast.
- Reduction in Education Services Grant increased by £0.454m.

3.12. As set out above, the Settlement Funding Assessment, made up of Revenue Support Grant and Business Rates funding, is **£3.267m higher** than expected in 2016-17. However, the adjustments to specific grants, including those grants being transferred in to and out of the main settlement, mean that specific grants are forecast to be **£7.616m lower** than previous budget planning assumptions.

3.13. This means that the Council's overall position following the Provisional Settlement announcement reflects a **worsening by £4.349m** when compared to previous assumptions.

## **4. Spending Power**

4.1. The Government has previously published details of changes in spending power, which included the Better Care Fund and Public Health Grant. This year the Government has introduced a replacement measure of **core spending power**, which consists of:

- Settlement Funding Assessment (Business Rates Baseline Funding and RSG)
- New Homes Bonus
- The local government element of the Improved Better Care Fund (from 2017-18)
- Rural Services Delivery Grant
- Council Tax Requirement

4.2. Core funding is thus intended to more closely reflect the resources over which councils have discretion.

4.3. In 2016-17 the assessment of core funding has been used as a mechanism to distribute reductions in Revenue Support Grant to ensure that within each tier of Local Government (upper-tier, lower-tier, fire and rescue, and GLA other services), authorities of the same type receive the same percentage change in settlement core funding. The inclusion of Council Tax in this calculation represents a significant change in Government policy. The Spending Review document stated that this is intended to *"rebalance support including to those authorities with social care responsibilities by taking into account the main resources available to councils, including council tax and business rates."* (Spending Review, Para 1.242).

4.4. Analysis by the Society of County Treasurers has identified that amongst authorities with social care responsibilities, shire counties experience the greatest loss of funding in the settlement as a result of the inclusion of council tax requirements in the funding distribution calculation. This is due to the gearing effect whereby shire counties tend to derive a higher proportion of their funding from Council Tax. For shire counties the new calculation means an average reduction in Revenue Support Grant of 30.0% from 2015-16 to 2016-17. However, as a result of Norfolk's relatively low percentage of core funding from Council Tax (51.5% in 2015-16), the Council is comparatively protected from this, facing a reduction of 21.6% to RSG.

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4.5. It is important to note that the Government's new methodology for funding distribution assumes that:

- Councils will raise Council Tax in line with the Office for Budget Responsibility's (OBR) forecast for CPI inflation (an annual average of 1.74% over the period)
- Relevant councils will raise the maximum 2% Adult Social Care precept in each year.
- Average annual growth rates in the Council Tax base between 2013-14 and 2015-16 will recur for the period to 2019-20.

4.6. Therefore **any decision to raise Council Tax by less than the government's inflation assumptions, or a decision not to exercise the full discretion to raise a social care precept, will lead to a progressively greater underfunding of the Council through the Spending Review period.** At this point it is unclear whether future year settlements will be adjusted for local decisions about Council Tax, but the settlement announcement indicates that changes will only be made in exceptional circumstances, suggesting this is unlikely.

4.7. The table below sets out the changes to our funding assumptions following the Provisional Settlement compared to the position reported to Policy and Resources Committee in October.

<b>Funding Changes</b>	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>
Provisional Settlement change in Settlement Funding Assessment	3.267	-0.890	2.170
New Homes Bonus forecast	-0.819	0.029	-1.981
Improved Better Care Fund indicative allocation	0.000	1.900	15.800
Council Tax Freeze Grant rolled into Settlement	-3.542	0.000	0.000
S31 Business rates capping continuing	2.052	0.000	0.000
Academy conversion - Education Service Grant	-0.454	0.000	0.000
Rural Services Grant rolled out of Settlement	0.983	0.737	0.738
Care Act rolled into Settlement	-5.629	0.000	0.000
Lead local flood rolled into Settlement	-0.207	0.000	0.000
<b>Total</b>	<b>-4.349</b>	<b>1.776</b>	<b>16.727</b>

4.8. The Provisional Settlement for 2017-18 and 2018-19 is broadly in line with expectations, with the exception of the indicative allocations for the Improved Better Care Fund, further details of which are set out Section 12 below. These amounts are subject to consultation.

## **5. Dedicated Schools Grant**

5.1. On 17 December 2015, the Department for Education announced Dedicated Schools Grant (DSG) allocations of £553.675m for 2016-17 (compared to £546.548m in 2015-16, which was subsequently updated in November 2015 to £553.605m). This funding is ring-fenced for schools.

5.2. The schools block unit of funding has been adjusted in respect of former non-recoupment academies, to include the cash amount added in 2015-16. There has also been an

increase in the number of pupils, which results in an increase in the schools block funding.

5.3. The early years block is unchanged from 2015-16 comprising:

- the three and four year old entitlement – set at the 2015-16 per pupil rate;
- funding for disadvantaged two year olds – set at the 2015-16 per child rate; and
- the early years pupil premium – set at the 2015-16 per pupil rate.

5.4. The high needs block includes the high needs block baseline for 2015-16 plus an additional £1.344m high-needs block top-up funding.

5.5. The DSG allocation is subject to deductions for the following:

- academies recoupment from the schools block;
- updates to the funding for three and four year olds;
- updates to the funding for disadvantaged two year olds;
- updates to the early years pupil premium; and
- deductions for national copyright licences.

## **6. Education Services Grant**

6.1. The Department for Education has also confirmed allocations of Education Services Grant (ESG). The ESG settlement for 2016-17 includes:

- the ESG retained duties rate maintained at £15 per pupil;
- the ESG general funding rate reduced to £77 per pupil as a first step towards achieving the savings announced in the Spending Review; and
- continued protection to limit reductions in academy budgets as a result of changes to the ESG.

6.2. The Council will receive ESG amounting to £6.855m in 2016-17, a reduction of £1.180m compared to the £8.035m received in 2015-16.

## **7. Rural Services Delivery Grant**

7.1. The Government has confirmed that funding for the most sparsely populated rural areas will be continued and from 2016-17 this will be paid as a separate grant. Nationally, the grant is being increased from £15.5m this year to £65m in 2019-20.

7.2. At a Norfolk level this translates to an increase of £0.221m in 2016-17 meaning we will receive £0.983m next year. By 2019-20 the indicative allocations show it will increase by a total of £2.433m compared to 2015-16, reaching £3.195m.

## **8. Local Welfare Assistance**

8.1. This funding has ceased in 2016-17, having been rolled into upper tier funding within the Settlement. The impact of this is reflected within the overall changes in the Settlement.

## **9. Extended Rights to Free Travel**

- 9.1. It has been announced in a bulletin published 17 December that the grant for extended rights to home to school transport grant will continue in 2016 to 2017. Specific allocations will be confirmed in early 2016.

## **10. Public Health**

- 10.1. The Government confirmed in the Spending Review that Public Health Grant will continue as a separate ring-fenced grant in 2016-17 and 2017-18. In subsequent years, the Government has indicated that this funding may be included within the Business Rates Retention Scheme, although this will be subject to consultation and is not shown in the four-year allocations published.
- 10.2. The Department of Health has confirmed that public health grant allocations for 2016-17 will not be announced until the New Year. A letter from Public Health England, on 27 November 2015, has indicated that the savings to be achieved from the Public Health grant amount to a real terms reduction of 3.9% annually to 2020-21. The letter also indicates that the overall funding amount for 2016-17 would be reduced by 2.2% from a 2015-16 baseline which assumes 0-5 funding was available for the whole year and took account of the £200m in-year reduction which was made to the grant. This would equate to a reduction of £0.925m for Norfolk, assuming cuts are evenly distributed across all local authorities.

## **11. Care Act**

- 11.1. The Government has incorporated funding for the implementation of the Care Act in the Settlement, with the exception of those elements funded as part of the Better Care Fund, and the separate specific grant for social care in prisons. The funding rolled into the main settlement totalled £5.629m in 2015-16.

## **12. Better Care Fund**

- 12.1. It has been confirmed in the Settlement that the Better Care Fund (BCF) will continue. Nationally, the NHS has set aside £3.519bn in 2016-17 compared to £3.460bn in 2015-16 (a £59.000m increase). Locally discussions are ongoing with Community Commissioning Groups (CCGS) to agree the share of BCF that will be allocated to the Council in 2016-17.
- 12.2. The Government has also set out further details of an “Improved” Better Care Fund which will see an additional £1.5bn of funding for Local Authorities to deliver Adult Social Care services by 2019-20. However this funding, which will be paid as a specific grant, will not start to appear until 2017-18 when it will be worth £105.000m nationally and then £825.000m in 2018-19. It is proposed that this funding be allocated using a methodology which provides greater funding to those authorities with the least scope to raise additional Council Tax. This will be subject to consultation, but the indicative allocations see Norfolk receiving £1.900m in 2017-18, £15.800m in 2018-19 and £28.400m in 2019-20.

## 13. New Homes Bonus

- 13.1. Provisional New Homes Bonus allocations for 2016-17 have been announced, and the Government has confirmed that this will be paid on the same basis as in 2015-16. The Council will receive £5.300m in 2016-17 (£4.581m in 2015-16).
- 13.2. The Government announced as part of the Settlement that the New Homes Bonus would be retained “indefinitely” but that it will also be consulting on proposals to “sharpen the incentive to reward communities for additional homes.” This includes proposals to reduce the grant period from six years to four, and to make savings of at least £800m which will be made available to support adult social care cost pressures.

## 14. Council Tax

- 14.1. As part of the Spending Review, the Chancellor announced that there would be greater flexibility for councils providing social care to levy a precept of up to 2% on Council Tax annually. This is to be used exclusively to fund Adult Social Care, and is over and above the existing Council Tax referendum limit.
- 14.2. The Local Government Finance Settlement confirmed that the Council Tax referendum limit would be set at 2%.
- 14.3. A 2% increase in Council Tax would yield approximately £6.3m in 2016-17.
- 14.4. No Council Tax Freeze Grant is on offer for 2016-17, and historic allocations for Council Tax Freeze grants have been rolled into the main settlement funding streams. As set out in the spending power section above, the Government has made assumptions in its financial planning which are based on Councils raising Council Tax in line with CPI inflation and also taking full advantage of the additional discretion available to levy a social care precept.
- 14.5. The table below sets out the Council Tax increases being assumed in the Provisional Settlement, which include an assumption for both annual increases in line with CPI, plus growth in the Council Tax Base. **A 1.2% increase in Council Tax, in line with the OBR’s assumptions about CPI published at the Spending Review, would raise approximately £3.800m in 2016-17.**

	2016-17	2017-18	2018-19	2019-20
	£m	£m	£m	£m
Council Tax for previous year in DCLG spending power assumptions	311.433	321.328	333.173	345.794
DCLG assumed Council Tax increase including tax base growth and levels increasing by CPI	9.895	11.845	12.621	13.451
<b>Total DCLG assumed Council Tax for year (excluding amounts for Adult Social Care)</b>	<b>321.328</b>	<b>333.173</b>	<b>345.794</b>	<b>359.245</b>



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Cumulative additional Council Tax revenue from 2% precept for Adult Social Care	6.344	13.253	20.812	29.089
<b>Grand Total DCLG assumed Council Tax including Adult Social Care precept</b>	<b>327.672</b>	<b>346.426</b>	<b>366.605</b>	<b>388.334</b>

## **15. Business Rates and Business Rates Pool**

- 15.1. Norfolk County Council currently is part of a business rates pool with Breckland District Council, Broadland District Council, Borough Council of King's Lynn & West Norfolk, North Norfolk District Council, South Norfolk District Council, and Norwich City Council.
- 15.2. An email has been received from the Department of Communities and Local Government confirming that the pool will continue for 2016-17 unless they receive notification that any member of the pool wishes to make a revocation within 28 days of the publication of the Provisional Settlement.
- 15.3. The settlement provides information for both individual councils and pools. The settlement therefore shows pools as a single authority for top-up/tariffs and levy and safety net purposes. This will enable authorities to see both their pooled and individual position relative to the pool figures and will allow them to establish if they still wish to pool.
- 15.4. Local authorities in the pool have 28 days to consider if they wish to continue to be designated as a pool. Provided that no authority within the pool requests the Secretary of State to make a revocation during that period, the pool will come in to effect on 1 April 2016, meaning that all local authorities covered by the designation will remain in the pool for the full financial year. However, if a member of the pool decides it no longer wishes to be designated as part of a pool for 2016-17 it must notify DCLG by 13 January 2016. If any council in the pool requests a revocation of the designation before this date the rest of the pool cannot continue. The Secretary of State will then revoke this designation and all local authorities identified as part of this pool will revert to their individual settlement figures.

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15.5. The following settlement information is provided in relation to the Norfolk business rates pool.

Provisional Settlement information for the Norfolk Business Rates Pool 2016-17

	<b>Breckland</b>	<b>Broadland</b>	<b>Kings Lynn and West Norfolk</b>	<b>North Norfolk</b>	<b>Norwich</b>	<b>South Norfolk</b>	<b>Norfolk CC</b>	<b>Pool</b>
Baseline funding level	£3,623,589	£2,631,654	£5,025,478	£2,951,673	£5,478,821	£2,856,693	£141,870,393	<b>£164,438,301</b>
Top-Up / (Tariff)	- £7,967,737	- £8,995,788	- £11,819,834	-£6,805,051	- £26,100,934	-£8,238,363	£115,685,468	<b>£45,757,761</b>
Levy Rate	50%	50%	50%	50%	50%	50%	0%	<b>0%</b>
Safety Net Threshold	£3,351,820	£2,434,280	£4,648,567	£2,730,297	£5,067,909	£2,642,441	£131,230,113	<b>£152,105,429</b>

## 16. Summary

- 16.1. This paper provides an update on the funding announcements set out in the provisional local government finance settlement for 2016-17, which will have an impact on the strategic and financial planning process leading up to the setting of the Budget in February 2016.

### Background Papers

Re-imagining Norfolk – a medium term strategy and financial plan – *report to Policy and Resources Committee 1<sup>st</sup> June 2015*

Developing Re-imagining Norfolk – *reports to Service Committees in September 2015*

Strategic and Financial Planning 2016-17 to 2018-19 – *report to Policy and Resources Committee 28<sup>th</sup> September 2015*

Re-imagining Norfolk: Service and Financial Planning 2016-17 to 2018-19 – *reports to Service Committees in October 2015*

Strategic and Financial Planning 2016-17 to 2018-19 – *report to Policy and Resources Committee 26<sup>th</sup> October 2015*

### Officer Contact

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If you need this report in large print, audio, Braille, alternative format or in a different language please contact 0344 800 8020 or 0344 800 8011 (textphone) and we will do our best to help.

## APPENDIX 1 – Details of Provisional Settlement

	2015-16 Actual	2016-17 Provisional
	£m	£m
Settlement Funding Assessment (RSG and Business Rates)	279.113	250.382
<b>Other Grants / Funding</b>		
New Homes Bonus	4.124	5.300
New Homes Bonus adjustment	0.457	0.000
Education Services Grant	8.035	6.855
Fire Revenue Grant	1.004	1.004
PFI Grant - Salt Barns	0.141	0.141
PFI Grant - Schools	4.839	4.839
PFI Grant - Street Lighting	3.066	3.066
Extended Rights to free travel	0.719	0.719
Inshore Fisheries*	0.152	0.152
Local Flood Grant	0.207	0.000
Local Reform and Community Voices*	0.563	0.563
S31 Grant for business rates initiative	2.052	2.052
Council Tax Freeze Grant	3.542	0.000
Rural Services Grant	0.000	0.983
New Burdens 15-16: Local Reform & Community Voices: new social care in prisons	0.371	0.371
New burdens 15-16: Early Assessment	3.121	0.000
New burdens 15-16: Deferred Payment agreement	1.542	0.000
New burdens 15-16: Carers & Care Act Implementation	0.966	0.000
Dedicated Schools Grant	546.548	553.675
Pupil Premium Grant	29.752	29.752
Public Health Grant	35.159	41.127
NHS Funding including Better Care Fund	56.381	56.381

Unconfirmed amounts are shaded in the table.

\* Denotes grants where no information has been received in respect of 2016-17.

## **Summary of findings of Public Consultation**

The full and detailed Equality Impact Assessment and Consultation Findings reports can be found on the Council's web site. These are available online because they are large documents, and because of the need to keep formal committee papers a manageable size. The reports are here:

[www.norfolk.gov.uk/budgetconsultation](http://www.norfolk.gov.uk/budgetconsultation)

These give more details about the nature and context of people's responses, details of any groups and organisations that responded, and any quotations or ideas submitted by respondents. They also provide full details of the evidence and findings of the equality impact assessments.

Committee Members should review these documents alongside this report.

# APPENDIX 4

Budget change forecasts for 2016-19 Adult Social Care					
Consultation Ref	Reference		2016-17 £m	2017-18 £m	2018-19 £m
		<b>OPENING BUDGET</b>	<b>241.470</b>	<b>246.777</b>	<b>238.513</b>
		Changes agreed at 2015-16 County Council	0.727		
		<b>REVISED OPENING BUDGET</b>	<b>242.198</b>		
		<b>ADDITIONAL COSTS</b>			
		<b>Inflationary</b>			
		Basic Inflation - Pay (1% for 2016-19)	0.339	0.345	0.354
		Basic Inflation - Prices	2.869	4.537	4.907
		<b>Demand / Demographic</b>			
		Demographic growth	6.134	6.134	6.134
		Purchase of Care reverse cost for leap year	-0.400		
		<b>Legislative Requirements</b>			
		Single tier pension pressure	0.677		
		National Living Wage - NCC staff	0.002		
		<b>NCC Policy</b>			
		War Veterans charging	0.100		
			<b>9.721</b>	<b>11.016</b>	<b>11.395</b>
		<b>REMOVAL OF 2015-16 SAVINGS AND ONE-OFF ITEMS</b>			
		<b>1b - Organisational Change - Systems</b>			
	COM018	Review Care Arranging Service	0.140		
	COM026	Change the type of social care support that people receive to help them live at home	0.200		
15163c	ASC002	Redesign Adult Social Care pathway. Work with Procurement on areas of the pathway to drive out further efficiencies	0.395		
		<b>4c - Assumptions under Risk Review</b>			
1516NA	ASC005	One Off: Use of Earmarked Reserves in 2015/16	3.156		
			<b>3.891</b>	<b>0.000</b>	<b>0.000</b>

Budget change forecasts for 2016-19 Adult Social Care					
Consultation Ref	Reference		2016-17 £m	2017-18 £m	2018-19 £m
		<b>SAVINGS</b>			
		<b>1b - Organisational Change - Systems</b>			
16171b	ASC006	Promoting Independence - Customer Pathway - where the focus will be on connecting people with ways to maintain their wellbeing and independence thereby reducing the numbers of service users receiving care in a residential setting	-1.258	-11.983	-13.628
16171b	ASC007	Promoting Independence - Reablement - net reduction - expand Reablement Service to deal with 100% of demand and develop service for working age adults	-3.158	-1.500	-0.500
16171b	ASC008	Promoting Independence - Housing with Care - develop non-residential community based care solutions		-0.500	-0.500
16171b	ASC009	Promoting Independence - Integrated Community Equipment Service - expand service so through increased availability and access to equipment care costs will be reduced	-0.500	-0.250	-0.250
16171b	ASC010	Reduce Training & Development spend following implementation of Promoting Independence		-0.200	
16171b	ASC011	Move service mix to average of comparator family group or target - all specialisms	-0.120	-0.962	-1.444
16171b	ASC013	Radical review of day care services		-1.000	-2.500
16171b	ASC015	Move service mix to lowest of comparator family group - all specialisms		-0.200	-2.190
		<b>1d - Terms and Conditions</b>			
141504	GET016	Reducing the cost of business travel	-0.090		
		<b>2a Procurement</b>			
141506	COM042	Review of Norse Care agreement for the provision of residential care	-0.750		
		<b>4a Reducing Standards</b>			
141533	COM034	Changing how we provide care for people with learning disabilities or physical disabilities	-1.500		
141536	COM040	Reduce the number of adult service users we provide transport for	-0.150		
15165a	ASC003	Service users to pay for transport out of personal budgets, reducing any subsidy paid by the Council	-0.900	-0.800	

Budget change forecasts for 2016-19 Adult Social Care					
Consultation Ref	Reference		2016-17 £m	2017-18 £m	2018-19 £m
		<b>4b Ceasing Service</b>			
141531	COM033	Reduce funding for people receiving support from Adult Social Care through a personal budget including for wellbeing activities	-3.000		
			<b>-11.426</b>	<b>-17.395</b>	<b>-21.012</b>
		<b>BASE ADJUSTMENTS</b>			
		Better Care Fund		-1.885	-13.943
		Care Act	5.629		
			<b>5.629</b>	<b>-1.885</b>	<b>-13.943</b>
		<b>COST NEUTRAL ADJUSTMENTS i.e. which do not have an impact on overall Council Tax</b>			
		Business Travel savings from Adults to Communities	0.057		
		Adults Debt Management increase from Finance General	0.000		
		Budget for NALC service to move back to CES Business Support	-0.026		
		Part funding for Business Development Manager transferred to Cultural Services	-0.029		
		Transfer of Community Safety balance to Fire Service from Adults	-0.001		
		Transfer of REFCUS charges for Community Safety from Adults	-0.092		
		Stationery budgets to Customer Services from Adults	-0.002		
		Adults depreciation charges decrease to Finance General	-0.015		
		Blue Badge Team to Customer Services	-0.252		
		DAAT transfer from Adults to Public Health	-0.222		
		Property transfer from Adults to Corporate Property Team	-0.739		
		REFCUS	-1.915		
			<b>-3.236</b>	<b>0.000</b>	<b>0.000</b>
		<b>NET BUDGET</b>	<b>246.777</b>	<b>238.513</b>	<b>214.953</b>



**Capital programme 2016-19**

The draft proposed Norfolk County Council capital programme is summarised on the following pages which show:

- The total programme for the three years 2016-19
- Existing schemes carried forward into 2016-19
- New schemes for 2016-19

The programme is still in development, and the final proposed programme will be presented to the Policy and Resources Committee on 8 February 2016.

Proposed new schemes relevant to this committee include:

- Customer Service Strategy Phase 2: c£0.970m

The Customer Service strategy phase 2 bid is an invest to save proposal for a Customer Relationship Management (CRM) system which will both enhance the experience of Council customers, improve the efficiency in the ways customer contacts are managed, and also promote channel shift throughout the authority. The CRM forms part of the wider Customer Service Strategy scheme, agreed by Full Council in April 2015, will contribute to savings targets throughout the authority. The project will be funded from prudential borrowing and capital receipts.

- Elm Road, Thetford – Community Hub project: £0.800m

The Elm Road – community hub project is a spend to save proposal, to be funded from ASC unallocated government capital grant. The ASSD Capital Steering Group have agreed to fund the cost of refurbishing an unused NCC premise at Elm Road, Thetford to be used as a community hub providing day services and respite care. This will deliver significant revenue savings mainly in transport costs, and also property running costs. The project will therefore contribute to delivery of the ASSD 2016-17 and 2017-18 savings plan.

- Social Care System re-procurement £8m over 2 years

A robust and effective system for the management of social care is fundamental to the Council's "supporting vulnerable people", as well as supporting joint working with the police, schools and a number of NHS organisations. The current contract for the supply of a Social Care System ends July 2016 and the contract is being extended by 2 years to July 2018. In order to specify, procure and commission the database and replacement systems required a significant capital investment is needed. The project will be funded from prudential borrowing and capital receipts.

Capital Programme 2016-19																						
DRAFT																						
Department/Project	2016-17							2017-18							2018-19							TOTAL PROGRAMME
	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	
Department/Project	£m				£m	£m	£m	£m				£m	£m	£m	£m				£m	£m	£m	£m
<b>Children's Services</b>	<b>3.091</b>	<b>0.000</b>	<b>0.200</b>	<b>0.000</b>	<b>0.000</b>	<b>86.977</b>	<b>90.268</b>	<b>0.250</b>	<b>0.000</b>	<b>0.115</b>	<b>0.000</b>	<b>0.000</b>	<b>46.616</b>	<b>46.981</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>137.249</b>
A1 - Major Growth	0.857					29.942	30.799	0.250					30.699	30.949								61.748
A2 - Master Planning						0.230	0.230															0.230
A3 - Area Growth & Reorganisation						19.997	19.997						3.840	3.840								23.837
A4 - Growth - Minor Adjustments						5.691	5.691						0.305	0.305								5.996
B1 - Special Educational Needs (SEN)						10.225	10.225						2.238	2.238								12.463
B2 - Additional Needs	1.231					3.409	4.640															4.640
B4 - Early years	0.242					0.702	0.944															0.944
C1 - Efficiency	0.300					0.298	0.598															0.598
C2 - Major Capital Maintenance	0.261					7.955	8.216						9.534	9.534								17.750
C3 - Premises Statutory Compliance	0.200						0.200															0.200
D - Other schemes						8.528	8.528															8.528
Whitlingham capital improvements			0.200				0.200			0.115				0.115								0.315
<b>Adult Social Care</b>	<b>0.013</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>8.590</b>	<b>8.603</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>2.000</b>	<b>2.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>10.603</b>
Adult Care - Unallocated Capital Grant						8.601	8.601						2.000	2.000								8.601
Elm Road Thetford						0.800	0.800															0.800
Failure of kitchen appliances	0.013						0.013															0.013
Adult Social Care IT Infrastructure																						
Prospect Housing - formerly Honey Pot Farm						0.318	0.318															0.318
Great Yarmouth Dementia Day Care																						
Strong and Well Partnership - Contribution to Capital Programme																						
Bishops Court - King's Lynn																						
Supported Living for people with Learning Difficulties																						
Redevelopment of Attleborough Enterprise Centre																						
Young Peoples Scheme - East																						
DoH - Extra Care Housing Fund (Learning Difficulties)																						
Care Act Implementations						0.871	0.871															0.871
<b>Community &amp; Environmental Services</b>	<b>30.979</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>1.000</b>	<b>99.706</b>	<b>131.684</b>	<b>16.798</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>56.849</b>	<b>73.647</b>	<b>0.800</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>3.600</b>	<b>4.400</b>	<b>209.731</b>
Highways Capital Improvements						25.845	25.845															25.845
Cycling						2.500	2.500															
KL Edward Benet Way access						2.965	2.965															
Structural Maintenance						28.081	28.081						20.459	20.459								48.540
NDR & Postwick Hub	17.245				1.000	38.200	56.445	15.528					38.390	51.918	0.800					3.600	4.400	112.781
Norfolk Energy Futures Ltd	7.050						7.050															7.050
Drainage Improvements	0.189						0.189															0.189
Scotrow Enterprise Park (Indicative)	3.558						3.558	1.272						1.272								4.830
Real Fire Training Unit est 14-15	0.499						0.499															0.499
Other Fire Station improvements						0.083	0.083															0.083
Flood Rescue VPM (lightweights)	0.158						0.158															0.158
Flood Rescue Grant - Deira						0.101	0.101															0.101
Kings Lynn Satellite Station	0.125						0.125															0.125
Portable generators & wiring	0.040					0.220	0.259															0.259
North Lynn Improvements	0.150						0.150															0.150
Aerial ladder platform - Earlham FS (ALP)						0.111	0.111															0.111
Fire Premises PV solar panels	0.078						0.078															
Compact Fire Appliances (CLG bid) est 14-15						0.900	0.900															0.900
Unallocated capital grant (est 2014-15)																						
LPSA Domestic Violence						0.100	0.100															0.100
Gressenhall Farm and Workhouse Voices from the Workhouse						0.600	0.600															0.600
CES - Customer Services Strategy	0.970						0.970															
Libraries Open+ scheme	0.920						0.920															0.920
<b>Resources</b>	<b>9.543</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>5.167</b>	<b>14.710</b>	<b>0.667</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>6.683</b>	<b>7.350</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>5.000</b>	<b>5.000</b>	<b>27.060</b>
Better Broadband	9.543					5.167	14.710	0.667					6.683	7.350						5.000	5.000	27.060
Coroners Tables																						
<b>Finance</b>	<b>11.000</b>	<b>0.000</b>	<b>1.897</b>	<b>0.600</b>	<b>0.000</b>	<b>0.000</b>	<b>13.497</b>	<b>0.000</b>	<b>0.000</b>	<b>5.034</b>	<b>0.600</b>	<b>0.000</b>	<b>0.000</b>	<b>5.634</b>	<b>0.000</b>	<b>0.000</b>	<b>0.995</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.995</b>	<b>20.126</b>
County Hall Refurbishment																						
County Hall Refurbishment (Workstyle elements)																						
Great Yarmouth Property Rationalisation																						
Asbestos Survey & Removal Prog (Chief Exec)	1.000						1.000															1.000
Alterations to Offices to Comply with Disability Discrimination Act																						
Fire Safety Requirements																						
Corporate Minor Works																						
County Farms				0.600			0.600				0.600			0.600								1.200
Social Care Systems replacement			1.897				1.897			5.034				5.034			0.995				0.995	7.928
Capital loans facility - NCC subsidiary companies	10.000						10.000															10.000
<b>TOTAL</b>	<b>54.625</b>	<b>0.000</b>	<b>2.097</b>	<b>0.600</b>	<b>1.000</b>	<b>200.440</b>	<b>258.761</b>	<b>17.715</b>	<b>0.000</b>	<b>5.149</b>	<b>0.600</b>	<b>0.000</b>	<b>112.148</b>	<b>135.612</b>	<b>0.800</b>	<b>0.000</b>	<b>0.995</b>	<b>0.000</b>	<b>0.000</b>	<b>8.600</b>	<b>10.395</b>	<b>404.768</b>

Capital Programme 2016-19 (Existing Schemes)				DRAFT																			
	2016-17							2017-18							2018-19							TOTAL PROGRAMME £m	
	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL		
Department/Project	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m		£m
Children's Services	3.091	0.000	0.000	0.000	0.000	86.977	90.068	0.250	0.000	0.000	0.000	0.000	0.000	46.616	46.866	0.000	0.000	0.000	0.000	0.000	0.000	0.000	136.934
A1 - Major Growth	0.857					29.942	30.799	0.250						30.699	30.949								61.748
A2 - Master Planning						0.230	0.230																0.230
A3 - Area Growth & Reorganisation						19.997	19.997							3.840	3.840								23.837
A4 - Growth - Minor Adjustments						5.691	5.691							0.305	0.305								5.996
B1 - Special Educational Needs (SEN)						10.225	10.225							2.238	2.238								12.463
B2 - Additional Needs	1.231					3.409	4.640																4.640
B4 - Early years	0.242					0.702	0.944																0.944
C1 - Efficiency	0.300					0.298	0.598																0.598
C2 - Major Capital Maintenance	0.261					7.965	8.216							9.534	9.534								17.750
C3 - Premises Statutory Compliance	0.200						0.200																0.200
D - Other schemes						8.528	8.528																8.528
Whitlingham capital improvements																							
Adult Social Care	0.013	0.000	0.000	0.000	0.000	8.590	8.603	0.000	0.000	0.000	0.000	0.000	0.000	2.000	2.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	10.603
Adult Care - Unallocated Capital Grant						7.401	7.401							2.000	2.000								9.401
Elm Road Thetford																							
Failure of kitchen appliances	0.013						0.013																0.013
Adult Social Care IT Infrastructure																							
Prospect Housing - formerly Honey Pot Farm						0.318	0.318																0.318
Great Yarmouth Dementia Day Care																							
Strong and Well Partnership - Contribution to Capital Programme																							
Bishops Court - King's Lynn																							
Supported Living for people with Learning Difficulties																							
Redevelopment of Attleborough Enterprise Centre																							
Young Peoples Scheme - East																							
DoH - Extra Care Housing Fund (Learning Difficulties)																							
Care Act Implementations						0.871	0.871																0.871
Community & Environmental Services	29.089	0.000	0.000	0.000	1.000	99.706	129.794	16.798	0.000	0.000	0.000	0.000	0.000	56.849	73.647	0.800	0.000	0.000	0.000	0.000	3.600	4.400	207.841
Highways Capital Improvements						25.845	25.845																25.845
Cycling						2.500	2.500																2.500
KL Edward Benefer Way access						2.965	2.965																2.965
Structural Maintenance						28.081	28.081							20.459	20.459								48.540
NDR & Postwick Hub	17.245				1.000	38.200	56.445	15.526						36.390	51.916	0.800					3.600	4.400	112.761
Norfolk Energy Futures Ltd	7.050						7.050																7.050
Drainage Improvements	0.189						0.189																0.189
Scottow Enterprise Park (Indicative)	3.558						3.558	1.272						1.272									4.830
Real Fire Training Unit est 14-15	0.499						0.499																0.499
Other Fire Station improvements						0.083	0.083																0.083
Flood Rescue VPM (lightweights)	0.158						0.158																0.158
Flood Rescue Grant - Defra						0.101	0.101																0.101
Kings Lynn Satellite Station	0.125						0.125																0.125
Portable generators & wiring	0.040					0.220	0.259																0.259
North Lynn Improvements	0.150						0.150																0.150
Aerial ladder platform Earham FS (ALP)						0.111	0.111																0.111
Fire Premises PV solar panels	0.076						0.076																0.076
Compact Fire Appliances (CLG bid) est 14-15						0.900	0.900																0.900
Unallocated capital grant (est 2014-15)																							
LPSA Domestic Violence						0.100	0.100																0.100
Gressenhall Farm and Workhouse Voices from the Workhouse						0.600	0.600																0.600
CES - Customer Services Strategy																							
Libraries Open+ scheme																							
Resources	9.543	0.000	0.000	0.000	0.000	5.167	14.710	0.667	0.000	0.000	0.000	0.000	0.000	6.683	7.350	0.000	0.000	0.000	0.000	0.000	5.000	5.000	27.060
Better Broadband	9.543					5.167	14.710	0.667						6.683	7.350						5.000	5.000	27.060
Coroners Tables																							
Finance	1.000	0.000	0.000	0.600	0.000	0.000	1.600	0.000	0.000	0.000	0.600	0.000	0.000	0.000	0.600	0.000	0.000	0.000	0.000	0.000	0.000	0.000	2.200
County Hall Refurbishment																							
County Hall Refurbishment (Workstyle elements)																							
Great Yarmouth Property Rationalisation																							
Asbestos Survey & Removal Prog (Chief Exec)	1.000						1.000																1.000
Alterations to Offices to Comply with Disability Discrimination Act																							
Fire Safety Requirements																							
Corporate Minor Works																							
County Farms				0.600			0.600				0.600			0.600									1.200
Social Care Systems replacement																							
Capital loans facility - NCC subsidiary companies																							
TOTAL	42.735	0.000	0.000	0.600	1.000	200.440	244.774	17.715	0.000	0.000	0.600	0.000	0.000	112.148	130.463	0.800	0.000	0.000	0.000	0.000	8.600	9.400	384.637

Capital Programme 2016-19 (New Schemes)		DRAFT																				
	2016-17							2017-18							2018-19							
	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	Supported Borrowing & Invest To Save	Deferred Borrowing	Unsupported Borrowing	Capital Receipts	Revenue and Reserves	Grants and Contributions	TOTAL	TOTAL PROGRAMME
	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m	£m
Department/Project																						
Children's Services	0.000	0.000	0.200	0.000	0.000	0.000	0.200	0.000	0.000	0.115	0.000	0.000	0.000	0.115	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.315
A1 - Major Growth																						
A2 - Master Planning																						
A3 - Area Growth & Reorganisation																						
A4 - Growth - Minor Adjustments																						
B1 - Special Educational Needs (SEN)																						
B2 - Additional Needs																						
B4 - Early years																						
C1 - Efficiency																						
C2 - Major Capital Maintenance																						
C3 - Premises Statutory Compliance																						
D - Other schemes																						
Whitlingham capital improvements			0.200				0.200			0.115				0.115								0.315
Adult Social Care	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Adult Care - Unallocated Capital Grant						(0.800)	(0.800)															(0.800)
Elm Road Thetford						0.800	0.800															0.800
Failure of kitchen appliances																						
Adult Social Care IT Infrastructure																						
Prospect Housing - formerly Honey Pot Farm																						
Great Yarmouth Dementia Day Care																						
Strong and Well Partnership - Contribution to Capital Programme																						
Bishops Court - King's Lynn																						
Supported Living for people with Learning Difficulties																						
Redevelopment of Attleborough Enterprise Centre																						
Young Peoples Scheme - East																						
DoH - Extra Care Housing Fund (Learning Difficulties)																						
Care Act Implementations																						
Community & Environmental Services	1.890	0.000	0.000	0.000	0.000	0.000	1.890	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	1.890
Highways Capital Improvements																						
Cycling																						
KL Edward Benefer Way access																						
Structural Maintenance																						
NDR & Postwick Hub																						
Norbik Energy Futures Ltd																						
Drainage Improvements																						
Scotrow Enterprise Park (Indicative)																						
Real Fire Training Unit est 14-15																						
Other Fire Station improvements																						
Flood Rescue VPM (lightweights)																						
Flood Rescue Grant - Defra																						
Kings Lynn Satellite Station																						
Portable generators & wiring																						
North Lynn Improvements																						
Aerial ladder platform Earham FS (ALP)																						
Fire Premises PV solar panels																						
Compact Fire Appliances (CLG bid) est 14-15																						
Unallocated capital grant (est 2014-15)																						
LPSA Domestic Violence																						
Gressenhall Farm and Workhouse Voices from the Workhouse																						
CES - Customer Services Strategy	0.970						0.970															0.970
Libraries Open+ scheme	0.920						0.920															0.920
Resources	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Better Broadband																						
Coroners Tables																						
Finance	10.000	0.000	1.897	0.000	0.000	0.000	11.897	0.000	0.000	5.034	0.000	0.000	0.000	5.034	0.000	0.000	0.995	0.000	0.000	0.000	0.995	17.926
County Hall Refurbishment																						
County Hall Refurbishment (Workstyle elements)																						
Great Yarmouth Property Rationalisation																						
Asbestos Survey & Removal Prog (Chief Exec)																						
Alterations to Offices to Comply with Disability Discrimination Act																						
Fire Safety Requirements																						
Corporate Minor Works																						
County Farms																						
Social Care Systems replacement			1.897				1.897			5.034				5.034			0.995				0.995	7.926
Capital loans facility - NCC subsidiary companies	10.000						10.000															10.000
TOTAL	11.890	0.000	2.097	0.000	0.000	0.000	13.987	0.000	0.000	5.149	0.000	0.000	0.000	5.149	0.000	0.000	0.995	0.000	0.000	0.000	0.995	20.131