

**Norfolk County Council  
Minutes of the Meeting Held at 10 am on  
Monday 21 February 2022**

<b>Present:</b>		
	<b>ADAMS</b> Timothy	<b>KIDDIE</b> Keith
	<b>ADAMS</b> Tony	<b>KIDDLE-MORRIS</b> Mark
	<b>ANNISON</b> Carl	<b>KIRK</b> Julian
	<b>AQUARONE</b> Steffan	<b>MACKIE</b> Ian
	<b>ASKEW</b> Stephen	<b>MAXFIELD</b> Ed
	<b>BAMBRIDGE</b> Lesley	<b>MIDDLETON</b> Graham
	<b>BENSLY</b> James	<b>MORIARTY</b> Jim
	<b>BIRMINGHAM</b> Alison	<b>NEALE</b> Paul
	<b>BLUNDELL</b> Sharon	<b>OLIVER</b> Judy
	<b>BORRETT</b> Bill	<b>OLIVER</b> Rhodri
	<b>BROCIEK-COULTON</b> Julie	<b>OSBORN</b> Jamie
	<b>CARPENTER</b> Graham	<b>PECK</b> Greg
	<b>CARPENTER</b> Penny	<b>PENFOLD</b> Saul
	<b>CLANCY</b> Stuart	<b>PLANT</b> Graham
	<b>COLMAN</b> Ed	<b>PRICE</b> Ben
	<b>COLWELL</b> Robert	<b>PROCTOR</b> Andrew
	<b>CONNOLLY</b> Ed	<b>RICHMOND</b> Will
	<b>CORLETT</b> Emma	<b>REILLY</b> Matthew
	<b>DARK</b> Stuart	<b>RILEY</b> Steve
	<b>DAUBNEY</b> Nick	<b>ROPER</b> Dan
	<b>DEWSBURY</b> Margaret	<b>RUMSBY</b> Chrissie
	<b>DIXON</b> Nigel	<b>SANDS</b> Mike
	<b>DUFFIN</b> Barry	<b>SAVAGE</b> Robert
	<b>DUIGAN</b> Phillip	<b>SMITH</b> Carl
	<b>EAGLE</b> Fabian	<b>SMITH-CLARE</b> Mike
	<b>ELMER</b> Daniel	<b>STONE</b> Barry
	<b>FISHER</b> John	<b>STOREY</b> Martin
	<b>FITZPATRICK</b> Tom	<b>THOMAS</b> Alison
	<b>GRANT</b> Andy	<b>THOMSON</b> Vic
	<b>GURNEY</b> Shelagh	<b>VINCENT</b> Karen
	<b>HEMPSALL</b> Lana	<b>WALKER</b> Colleen
	<b>HORSBRUGH</b> Michael Chenery of	<b>WARD</b> John
	<b>JAMES</b> Jane	<b>WATKINS</b> Brian
	<b>JERMY</b> Terry	<b>WHITE</b> Tony
	<b>JAMIESON</b> Andrew	<b>WHYMARK</b> Fran
	<b>JONES</b> Brenda	<b>WILBY</b> Martin
	<b>KEMP</b> Alexandra	

**Present: 73**

## **Apologies**

Apologies for absence were received from Cllr David Bills, Cllr Claire Bowes, Cllr Michael Dalby, Cllr Chris Dawson, Cllr Brian Long, Cllr Kay Mason Billig, Cllr Steve Morphew, Cllr Richard Price, Cllr Lucy Shires, Cllr Eric Vardy and Cllr Maxine Webb.

## **1. Minutes**

- 1.1** The minutes of the Council meeting held on 29 November 2021 were confirmed as an accurate record of the meeting.

In confirming the minutes of the previous meeting, the following points were noted:

1. The correct spelling of Cllr Alexandra Kemp's name at minute 5.10.
2. Reference at paragraph 9.6 to correspondence Cllr Kemp had "seen" instead of "received".

## **2 Chair's Announcements**

- 2.1** The Chair said that she intended to adjourn the meeting after about an hour and a half for a half hours break. The meeting would not extend beyond 3 hours unless in accordance with rule 4.2 of the constitution there was a resolution of the Council at that point in the proceedings to extend the meeting.
- 2.2** The Chair said that she wished to take this opportunity to mention Her Majesty The Queen's Platinum Jubilee year. Norfolk County Council would be celebrating this momentous milestone throughout the year in various ways, as would the incoming Chair. Some Councillors might have already noticed the purple Platinum Jubilee flag above County Hall as well as the newly planted commemorative Judas tree which was planted as part of The Queen's Green Canopy Project.
- 2.3** The Chair said that she would like to acknowledge and congratulate Will Feneley from Fakenham for taking part in Winter Olympics in Beijing.
- 2.4** The Chair added that it had been a pleasure to have continued to receive invitations to in-person events during the Winter as Coronavirus restrictions had eased. All the engagements could be found listed on the Norfolk County Council website, on the Chair's page.

## **3 Declarations of Interest**

- 3.1** There were no declarations of interest.

## **4 Any items of business which the Chair decides should be considered as a matter of urgency**

- 4.1** There were no items of urgent business

## **4.2 Comments by Leader of the Council**

All Councillors joined Cllr Andrew Proctor, Leader of the Council, in placing on record the Council's thanks to the emergency services, highways teams and volunteers who had worked very hard in recent days and nights to keep Norfolk residents safe while dealing with the difficulties caused by storm force winds.

**5 Norfolk County Council Revenue and Capital Budget 2022-23 to 2025-26.**

5.1 Council received the report setting out the budget proposals.

5.2 The Leader of the Council, Cllr Andrew Proctor, moved the budget recommendations from Cabinet as set out below:

**5.3 In respect of the Norfolk County Council Revenue Budget 2022-23 and Medium-Term Financial Strategy 2022-26 report (Annexe 1):**

The Cabinet recommendations to County Council in respect of the Budget are shown below.

All references in the recommendations relate to the annexed reports.

Cabinet **RESOLVED** to:

- 1) agree to recommend to County Council:
  - a) The level of risk and budget assumptions set out in the Robustness of Estimates report (Appendix 4), which underpin the revenue and capital budget decisions and planning for 2022-26.
  - b) The general principle of seeking to increase general fund balances as part of closing the 2021-22 accounts and that in 2022-23 any further additional resources which become available during the year should be added to the general fund balance wherever possible.
  - c) The findings of public consultation (Appendix 5), which should be considered when agreeing the 2022-23 Budget (Appendix 1).
  - d) To note the advice of the Executive Director of Finance and Commercial Services (Section 151 Officer), in Section 5 of Appendix 1, on the financial impact of an increase in council tax and the sustainability of the Council's medium term position, and that the Council's 2022-23 Budget will include a general council tax increase of 1.99% and a 1.00% increase in the Adult Social Care precept (being the deferred element of the 2021-22 Adult Social Care precept), an overall increase of 2.99% (shown in Section 5 of Appendix 1), resulting in an overall County Council Net Revenue Budget of £464.325m for 2022-23, including budget increases of £89.154m and budget decreases of -£63.924m as set out in Table 13 of Appendix 1, and the actions required to deliver the proposed savings, subject to any changes required in line with recommendation 1 above to enable a balanced budget to be proposed. This would result in a budget gap of £59.920m to be addressed for 2023-24, and £94.255m over the life of the Medium-Term Financial Strategy.

- e) The budget proposals set out for 2023-24 to 2025-26, including authorising Executive Directors to take the action required to deliver budget savings for 2023-24 to 2025-26 as appropriate.
- f) With regard to the future years, to undertake a full review of how the Council operates to deliver its future services and strategy in view of the significant budget gap to be addressed for 2023-24 as set out in Section 4 of Appendix 1, and that further plans to meet the remaining budget shortfalls in the period 2023-24 to 2025-26 are developed and brought back to Cabinet during 2022-23.
- g) Noting Government's historic assumptions that local authorities will raise the maximum council tax available to them, and that the final level of council tax for future years is subject to Member decisions annually (informed by any referendum principles defined by the Government), to confirm, or otherwise, the assumptions set out in the Medium-Term Financial Strategy (MTFS Table 4 in Appendix 2) that the Council's budget planning for 2023-24 onwards will include for planning purposes:
  - i) general council tax increases of 1.99%;
  - ii) Adult Social Care precept increases of 1.00%; and
  - iii) that if the referendum threshold were increased in the period 2023-24 to 2025-26 to above 1.99%, or any further discretion were offered to increase the Adult Social Care precept (or similar), the Section 151 Officer would recommend the Council take full advantage of any flexibility in view of the overall financial position.
- h) That the Executive Director of Finance and Commercial Services be authorised to transfer from the County Fund to the Salaries and General Accounts all sums necessary in respect of revenue and capital expenditure provided in the 2022-23 Budget, to make payments, to raise and repay loans, and to invest funds.
- i) To agree the Medium-Term Financial Strategy 2022-26 as set out in Appendix 2, including the two policy objectives to be achieved:
  - i) Revenue: To identify further funding or savings for 2023-24 to 2025-26 to produce a balanced budget in all years 2022-26 in accordance with the timetable set out in the Revenue Budget report (Section 4 of Appendix 1).
  - ii) Capital: To provide a framework for identifying and prioritising capital requirements and proposals to ensure that all capital investment is targeted at meeting the Council's priorities.
- j) The mitigating actions proposed in the equality impact assessments (Section 6 of Appendix 6).

- k) Note the planned reduction in non-schools earmarked and general reserves of 55.67% over five years, from £136.590m (March 2021) to £60.547m (March 2026) (Section 6 of Appendix 3);
- l) Note the policy on reserves and provisions in Section 3 of Appendix 3;
- m) Agree, based on current planning assumptions and risk forecasts set out in Section 5 of Appendix 3:
  - i) for 2022-23, a minimum level of general balances of £23.268m, and
  - ii) a forecast minimum level for planning purposes of
    - 2023-24, £24.018m;
    - 2024-25, £25.018m; and
    - 2025-26, £26.018m.

as part of the consideration of the budget plans for 2022-26 and supporting these budget recommendations;

- n) Agree the use of non-school Earmarked Reserves, as set out in Section 6 of Appendix 3.

#### 5.4 In respect of the Capital Strategy and Programme 2022-23 report (Annexe 2):

Cabinet **RESOLVED** to:

- 2) To refer the programme to the County Council for approval, including the new and extended capital schemes outlined in Appendix D;
- 3) To recommend to County Council the Council's Flexible Use of Capital Receipts Strategy for 2022-23 as set out in Section 5;

#### 5.5 In respect of the Annual Investment and Treasury Strategy 2022-23 report (Annexe 3):

Cabinet **RESOLVED** to:

- 4) Endorse and recommend to County Council the Annual Investment and Treasury Strategy for 2022-23 as set out in Annex 1 of the report, including:
  - The Capital Prudential Indicators included in the body of the report
  - The Minimum Revenue Provision Statement 2022-23 in Appendix 1 of the report
  - The list of approved counterparties at Appendix 4 of the report

The Treasury Management Prudential Indicators detailed in Appendix 5 of the report

5.6 The Cabinet Member for Finance, Cllr Andrew Jamieson, seconded the motion.

5.7 In the absence of the Leader of the Labour Group, who had given his apologies for the meeting, Cllr Emma Corlett, Deputy Leader of the Labour Group, seconded by Cllr Terry Jermy, moved the following amendments to the Budget recommendations.

5.8 **REVENUE**

Ref	Proposal	2022-23 £m	2023-24 £m	2024-25 £m	2025-26 £m
1	Transformation capacity	1.000	1.000	1.000	0.000
2	Family Hubs/ Childrens Centres	0.500	0.500	0.500	0.000
3	Youth Services	0.250	0.250	0.250	0.000
4	Preparing Young Learners to get the best from their education	0.200	0.200	0.000	0.000
5	Cost, quality and operational standards study into the provision of care in Norfolk	0.100	0.100	0.000	0.000
6	DRE/ Carers	0.075	0.025	0.000	0.000
7	Warden support to keep sheltered housing residents more independent for longer	0.100	0.100	0.100	0.000
8	Norwich Western Link – Plan B scoping	0.050	0.000	0.000	0.000
	<b>Total</b>	<b>2.275</b>	<b>2.175</b>	<b>1.850</b>	<b>0.000</b>

5.9 **Revenue proposals funded from the following areas:**

All of the above proposals were to be funded by cancelling the engagement of Newton Europe as a strategic change partner to implement a new target operating model for Adult Social Services (agreed by Cabinet on Wednesday 12 January 2022). The £6.3m of funding earmarked for this activity within the Adult Social Services Business Risk Reserve to be repurposed and phased over a three-year period 2022-23 to 2024-25.

5.10 **CAPITAL AMENDMENTS / ADDITIONS**

Ref	Capital Project / Proposal	2022-23 £m	2023-24 £m	2024-25 £m	2025-26 £m
1	Covid Community Memorial fund	0.250	0.000	0.000	0.000
2	Norfolk International skatepark	1.000	0.000	0.000	0.000
	<b>Total</b>	<b>1.250</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

5.11 **Revenue Implications of Capital Expenditure to be funded by:**

Interest costs in 2022-23 in respect of borrowing to deliver proposal 1 would be circa £0.005m, this could be absorbed within existing treasury management budget provision.

Norfolk International skatepark proposal to be sited on land withheld from the sale of the Norwich Airport Industrial Estate and funded from the proceeds of the sale of the rest. No material revenue implications.

5.12 **Financial technical comments:**

**Revenue** – The reallocation of funding within the Adult Social Services Business Risk Reserve would provide one-off funding spread over three years. Any ongoing activity beyond the £6.3m available would give rise to a cost pressure in future years and increase the gap within the Medium Term Financial Strategy (MTFS).

The amendment proposed cancellation of the current approach to achieve some of the savings in Adult Social Care approved by Cabinet, which had already been included within the council's MTFS planning. It instead included £3m of funding over three years to provide "transformation capacity". Close scrutiny would be required to ensure this approach delivered the same level of efficiencies as assumed by the "Newton Europe" approach. Should the same level of savings not be achieved, then alternatives would be required, or the budget gap would be increased.

**Capital** – The minimal additional borrowing costs could be absorbed within existing budgets. The use of part of the Norwich Airport Industrial Estate site would result in a lower capital receipt for the disposal. Use of an element of the capital receipt achieved would mean these resources would not be available for other purposes and would potentially require a review of capital programme funding plans for future years.

5.13 The Leader did not accept the proposed amendment which was debated by Council.

5.12 Following debate, the budget amendment from the Labour Group was put to a recorded vote (Appendix A). With 21 votes in favour, 49 votes against and 3 abstentions, the amendment was **LOST**.

Council adjourned from 11.50 am and reconvened at 12.20 pm.

5.13 The Leader of the Liberal Democrat Group, Cllr Brian Watkins, proposed the following amendment to the Budget recommendations, which was duly seconded by Cllr Tim Adams.

5.14 **Revenue Amendments:**

- I. Investment of £0.350m in the fostering service to ensure payments to level 5 carers are not reduced.
- II. That the Council not employ Newton Europe and instead employ cheaper consultants to help Adult Social Care deliver outcomes along with increasing staff capacity in that service at a cost of £1m. Any remaining money (£5.3m estimated) that would have gone to Newton Europe would instead be put back into the Adult Social Care Service.

## 5.15 REVENUE

Ref	Proposal	2022-23 £m
1	Investment in the Fostering Service	£0.350
2	Investment in Adult Social Care Service	£5.300
	<b>Total</b>	<b>£5.850</b>

Revenue proposals funded from the following areas:

Ref	Funding	2022-23 £m
1	Reduction in interest payable budget due to increased slippage in the capital programme since the January Cabinet report was prepared.	£0.350
2	Release of funding by not employing Newton Europe.	£5.300
	<b>Total</b>	<b>£5.850</b>

## 5.16 **Financial technical comments:**

The amendment proposed cancellation of the current approach to achieve some of the savings in Adult Social Care approved by Cabinet, which had already been included within the council's MTFS planning. It instead included £1m of funding to deliver the change. Close scrutiny would be required to ensure this approach delivered the same level of efficiencies as assumed by the "Newton Europe" approach. Should the same level of savings not be achieved, then alternatives would be required, or the budget gap would be increased.

5.17 The Leader did not accept the proposed amendment which was debated by Council.

5.18 Following debate, the amendments from the Liberal Democrat Group were put to a recorded vote (Appendix B). With 19 votes in favour, 49 votes against and 5 abstentions, the amendment was **LOST**.

5.19 Cllr Jamie Osborn of the Green Group proposed the following amendment to the Budget recommendations, which was duly seconded the Leader of the Green Group Cllr Ben Price.

## 5.20 REVENUE

Ref	Proposal	2022-23 £m
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1	Retrofit strategy - £50k for officer resource to establish and coordinate a retrofit task force. This would bring together educational and training providers, renewable and construction industries, trades unions, and local authorities to ensure that a workforce is skilled up to carry out retrofitting work. This could be done in partnership with the LEP.	£0.050
2	Renewable energy investment officer - £40k. To work across commercial and property and environment teams to find opportunities to invest in renewable energy that can generate a financial return for the county council.	£0.040
3	Citizens' assembly - £70k to establish and run a citizens' assembly on the topic of climate change. This would be a time-limited project in partnership with the Sortition Foundation	£0.070
4	Re-opening of Sure Start centres – review of how to re-open them.	£0.070
5	Maintaining Education Library Service (reversing proposed saving CES082)	£0.060
6	Mobility credits	£0.060
	<b>Total</b>	<b>£0.350</b>

5.21 **Revenue proposals funded from the following areas:**

Ref	Funding	2022-23 £m
1	Reduction in interest payable budget due to increased slippage in the capital programme since the January Cabinet report was prepared.	£0.350
	<b>Total</b>	<b>£0.350</b>

5.22 **CAPITAL AMENDMENTS / ADDITIONS**

Ref	Capital Project / Proposal	2022-23 £m
1	Cleaner air near Schools. Commission the installation of air quality monitoring as well as signage drop-off points outside schools, initiating this work at the most polluted sites. <i>There may be a small revenue cost to assist with the reporting and analysis of data.</i>	£0.500

2	Initiate wider rollout of EV charging points,	£1.000
3	Covered cycle parking for residential areas	£0.750
4	Parklets - parklets are individual mini-parks that are the size of an individual car parking space. So on a given number of streets, a given number of car parking spaces would be replaced with a small area of grass or flowers. Capital funding to initiate a rollout.	£0.750
5	Establishment of climate change reserve to ensure action on the recommendations of the climate citizens' assembly	£2.000
	<b>Total</b>	<b>£5.000</b>

5.23 **Revenue Implications of Capital Expenditure to be funded by:**

The £5m increased investment is to be funded from capital receipts currently set aside in the Norwich Western Link (NWL) reserve.

5.24 **Financial technical comments:**

- I. None in relation to revenue proposals.
- II. Reallocating capital receipts would require a review of the funding plans for the NWL within the Council's wider Capital Programme. If the costs of the NWL were ultimately to be funded by borrowing instead of capital receipts, it would require approximately £0.125m Minimum Revenue Provision plus £0.100m of interest costs to be provided for in future year revenue budgets (after completion).
- III. There might be some small revenue costs associated with the capital proposals which would need to be assessed and provided for as part of 2023-24 budget setting.

5.25 The Leader did not accept the proposed amendment which was debated by Council.

At this point in the proceedings, the Chair moved, dully seconded and **agreed** on a show of hand to extend the meeting beyond 3 hrs until 3 pm in accordance with rule 4.2 of the constitution (and it was **also subsequently agreed** on a show of hands at 3 pm to extend the meeting until 3.15 pm to allow the business to be fully concluded).

5.26 Following debate, the amendments from the Green Group were put to a recorded vote (Appendix C). With 21 votes in favour, 46 votes against and 3 abstentions, the amendment was **LOST**.

5.27 Cllr Ed Maxfield, the Leader of the Independent Group, withdrew the budget amendment proposed by the Independent Group that was set out on page A16 of the supplementary agenda following comments made by Cllr Andy Grant (speaking on behalf of the Leader) about the process whereby the County Council sought revenue funding each year for flooding issues from the Environment Agency. Cllr Maxfield said

that he would return to this issue at a future meeting should he consider this to be necessary.

- 5.28 The Chair said that the substantive motion was now open to all Members to debate and to propose further amendments, provided the required notice was given, they delivered a balanced budget and satisfied any legal requirements for consultation.
- 5.29 The Chair then invited the Non-aligned Member, Cllr Alexandra Kemp, to move her own budget amendment, which was seconded by Cllr Saul Penfold and for which the required notice was given.
- 5.30 **Revenue Amendment: Increase the investment in Kick the Dust Project run by Norfolk Museums Service.**

#### REVENUE

Ref	Proposal	2022-23 £m
1	Kick the Dust Project – 3 extra members of staff	£0.100
	<b>Total</b>	<b>£0.100</b>

#### Revenue proposal funded from the following area:

Ref	Funding	2022-23 £m
1	Reduction in interest payable budget due to increased slippage in the capital programme since the January Cabinet report was prepared.	£0.100
	<b>Total</b>	<b>£0.100</b>

- 5.31 **Financial technical comments:**

None

- 5.32 As proposer of the original motion, the Leader of the Council did not accept the amendment which was debated by Council.
- 5.33 Following debate, the amendments from the Non-aligned Member were put to a recorded vote (Appendix D). With 20 votes in favour, 44 votes against and 1 abstention, the amendment was **LOST**.
- 5.34 Council then debated the substantive recommendations as set out on pages 28-30 of the agenda and in paragraph 5.3 above.
- 5.35 Following debate and upon being put to a recorded vote (Appendix E), with 46 votes in favour, 17 votes against and 0 abstentions the recommendations were **CARRIED** and Council **RESOLVED** accordingly.
- 5.37 **In respect of the Norfolk County Council Revenue Budget 2022-23 and Medium-Term Financial Strategy 2022-26 report (Annexe 1):**

**The Cabinet recommendations to County Council in respect of the Budget are shown below.**

**All references in the recommendations relate to the annexed reports.**

**5.38 Cabinet RESOLVED to:**

**1) agree to recommend to County Council:**

- a) The level of risk and budget assumptions set out in the Robustness of Estimates report (Appendix 4), which underpin the revenue and capital budget decisions and planning for 2022-26.**
- b) The general principle of seeking to increase general fund balances as part of closing the 2021-22 accounts and that in 2022-23 any further additional resources which become available during the year should be added to the general fund balance wherever possible.**
- c) The findings of public consultation (Appendix 5), which should be considered when agreeing the 2022-23 Budget (Appendix 1).**
- d) To note the advice of the Executive Director of Finance and Commercial Services (Section 151 Officer), in Section 5 of Appendix 1, on the financial impact of an increase in council tax and the sustainability of the Council's medium term position, and that the Council's 2022-23 Budget will include a general council tax increase of 1.99% and a 1.00% increase in the Adult Social Care precept (being the deferred element of the 2021-22 Adult Social Care precept), an overall increase of 2.99% (shown in Section 5 of Appendix 1), resulting in an overall County Council Net Revenue Budget of £464.325m for 2022-23, including budget increases of £89.154m and budget decreases of -£63.924m as set out in Table 13 of Appendix 1, and the actions required to deliver the proposed savings, subject to any changes required in line with recommendation 1 above to enable a balanced budget to be proposed. This would result in a budget gap of £59.920m to be addressed for 2023-24, and £94.255m over the life of the Medium-Term Financial Strategy.**
- e) The budget proposals set out for 2023-24 to 2025-26, including authorising Executive Directors to take the action required to deliver budget savings for 2023-24 to 2025-26 as appropriate.**
- f) With regard to the future years, to undertake a full review of how the Council operates to deliver its future services and strategy in view of the significant budget gap to be addressed for 2023-24 as set out in Section 4 of Appendix 1, and that further plans to meet the remaining budget shortfalls in the period 2023-24 to 2025-26 are developed and brought back to Cabinet during 2022-23.**
- g) Noting Government's historic assumptions that local authorities will raise**

the maximum council tax available to them, and that the final level of council tax for future years is subject to Member decisions annually (informed by any referendum principles defined by the Government), to confirm, or otherwise, the assumptions set out in the Medium-Term Financial Strategy (MTFS Table 4 in Appendix 2) that the Council's budget planning for 2023-24 onwards will include for planning purposes:

- i) general council tax increases of 1.99%;
  - ii) Adult Social Care precept increases of 1.00%; and
  - iii) that if the referendum threshold were increased in the period 2023-24 to 2025-26 to above 1.99%, or any further discretion were offered to increase the Adult Social Care precept (or similar), the Section 151 Officer would recommend the Council take full advantage of any flexibility in view of the overall financial position.
- h) That the Executive Director of Finance and Commercial Services be authorised to transfer from the County Fund to the Salaries and General Accounts all sums necessary in respect of revenue and capital expenditure provided in the 2022-23 Budget, to make payments, to raise and repay loans, and to invest funds.
- i) To agree the Medium-Term Financial Strategy 2022-26 as set out in Appendix 2, including the two policy objectives to be achieved:
- i) Revenue: To identify further funding or savings for 2023-24 to 2025-26 to produce a balanced budget in all years 2022-26 in accordance with the timetable set out in the Revenue Budget report (Section 4 of Appendix 1).
  - ii) Capital: To provide a framework for identifying and prioritising capital requirements and proposals to ensure that all capital investment is targeted at meeting the Council's priorities.
- j) The mitigating actions proposed in the equality impact assessments (Section 6 of Appendix 6).
- k) Note the planned reduction in non-schools earmarked and general reserves of 55.67% over five years, from £136.590m (March 2021) to £60.547m (March 2026) (Section 6 of Appendix 3);
- l) Note the policy on reserves and provisions in Section 3 of Appendix 3;
- m) Agree, based on current planning assumptions and risk forecasts set out in Section 5 of Appendix 3:
- i) for 2022-23, a minimum level of general balances of £23.268m, and
  - ii) a forecast minimum level for planning purposes of
    - 2023-24, £24.018m;

- 2024-25, £25.018m; and
- 2025-26, £26.018m.

as part of the consideration of the budget plans for 2022-26 and supporting these budget recommendations;

- n) **Agree the use of non-school Earmarked Reserves, as set out in Section 6 of Appendix 3.**

**5.39 In respect of the Capital Strategy and Programme 2022-23 report (Annexe 2):**

**Cabinet RESOLVED to:**

- 2) To refer the programme to the County Council for approval, including the new and extended capital schemes outlined in Appendix D;**
- 3) To recommend to County Council the Council's Flexible Use of Capital Receipts Strategy for 2022-23 as set out in Section 5;**

**5.4 In respect of the Annual Investment and Treasury Strategy 2022-23 report (Annexe 3):**

**Cabinet RESOLVED to:**

- 4) Endorse and recommend to County Council the Annual Investment and Treasury Strategy for 2022-23 as set out in Annex 1 of the report, including:**
  - The Capital Prudential Indicators included in the body of the report**
  - The Minimum Revenue Provision Statement 2022-23 in Appendix 1 of the report**
  - The list of approved counterparties at Appendix 4 of the report**

**The Treasury Management Prudential Indicators detailed in Appendix 5 of the report**

The meeting ended at 3.10 pm.

**Chair**



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## **Appendix A to the Minutes**

# Norfolk County Council

Date 21 February 22

## RECORDED VOTE A (Labour Amendment) ITEM NUMBER:5

	For	Against	Abstain
<b>ADAMS</b> Timothy	X		
<b>ADAMS</b> Tony		X	
<b>ANNISON</b> Carl		X	
<b>AQUARONE</b> Steffan	X		
<b>ASKEW</b> Stephen		X	
<b>BAMBRIDGE</b> Lesley		X	
<b>BENSLY</b> James		X	
<b>BILLS</b> David	Absent		
<b>BIRMINGHAM</b> Alison	X		
<b>BLUNDELL</b> Sharon	X		
<b>BORRETT</b> Bill		X	
<b>BOWES</b> Claire	Absent		
<b>BRODIEK-COULTON</b> Julie	X		
<b>CARPENTER</b> Graham		X	
<b>CARPENTER</b> Penny		X	
<b>CLANCY</b> Stuart		X	
<b>COLMAN</b> Ed		X	
<b>COLWELL</b> Robert	X		
<b>CONNOLLY</b> Ed		X	
<b>CORLETT</b> Emma	X		
<b>DALBY</b> Michael	Absent		
<b>DARK</b> Stuart		X	
<b>DAUBNEY</b> Nick		X	
<b>DAWSON</b> Christopher	Absent		
<b>DEWSBURY</b> Margaret		X	
<b>DIXON</b> Nigel		X	
<b>DUFFIN</b> Barry		X	
<b>DUIGAN</b> Phillip		X	
<b>EAGLE</b> Fabian		X	
<b>ELMER</b> Daniel		X	
<b>FISHER</b> John		X	
<b>FITZPATRICK</b> Tom		X	
<b>GRANT</b> Andy		X	
<b>GURNEY</b> Shelagh		X	
<b>HEMPSALL</b> Lana		X	
<b>HORSBRUGH</b> Michael Chenery of		X	
<b>JAMES</b> Jane		X	
<b>JAMIESON</b> Andrew		X	
<b>JERMY</b> Terry	X		
<b>JONES</b> Brenda	X		
<b>KEMP</b> Alexandra	X		
<b>KIDDIE</b> Keith		X	

	For	Against	Abstain
<b>KIDDLE-MORRIS</b> Mark		X	
<b>KIRK</b> Julian		X	
<b>LONG</b> Brian	Absent		
<b>MACKIE</b> Ian		X	
<b>MASON BILLIG</b> Kay	Absent		
<b>MAXFIELD</b> Ed	X		
<b>MIDDLETON</b> Graham		X	
<b>MORIARTY</b> Jim	X		
<b>MORPHEW</b> Steve	Absent		
<b>NEALE</b> Paul			X
<b>OLIVER</b> Judy		X	
<b>OLIVER</b> Rhodri		X	
<b>OSBORN</b> Jamie			X
<b>PECK</b> Greg		X	
<b>PENFOLD</b> Saul	X		
<b>PLANT</b> Graham		X	
<b>PRICE</b> Ben			X
<b>PRICE</b> Richard	Absent		
<b>PROCTOR</b> Andrew		X	
<b>RICHMOND</b> Will		X	
<b>Reilly</b> Matthew	X		
<b>RILEY</b> Steve	X		
<b>ROPER</b> Dan	X		
<b>Rumsby</b> Chrissie	X		
<b>SANDS</b> Mike	X		
<b>SAVAGE</b> Robert		X	
<b>SHIRES</b> Lucy	Absent		
<b>SMITH</b> Carl		X	
<b>SMITH-CLARE</b> Mike	X		
<b>STONE</b> Barry		X	
<b>STOREY</b> Martin		X	
<b>THOMAS</b> Alison		X	
<b>THOMSON</b> Vic		X	
<b>VARDY</b> Eric	Absent		
<b>VINCENT</b> Karen		X	
<b>WALKER</b> Colleen	X		
<b>WARD</b> John		X	
<b>WATKINS</b> Brian	X		
<b>WEBB</b> Maxine	Absent		
<b>WHITE</b> Tony		X	
<b>WHYMARK</b> Fran		X	
<b>WILBY</b> Martin		X	

<b>For</b>
<b>Against</b>
<b>Abstentions</b>

<b>21</b>
<b>49</b>
<b>3</b>





# Norfolk County Council

Date: 21 February 2022

## RECORDED VOTE B (Liberal Democrat Amendment) ITEM No.5

	For	Against	Abstain
<b>ADAMS</b> Timothy	X		
<b>ADAMS</b> Tony		X	
<b>ANNISON</b> Carl		X	
<b>AQUARONE</b> Steffan	X		
<b>ASKEW</b> Stephen		X	
<b>BAMBRIDGE</b> Lesley		X	
<b>BENSLY</b> James		X	
<b>BILLS</b> David	Absent		
<b>BIRMINGHAM</b> Alison	X		
<b>BLUNDELL</b> Sharon	X		
<b>BORRETT</b> Bill		X	
<b>BOWES</b> Claire	Absent		
<b>BROCIEK-COULTON</b> Julie	X		
<b>CARPENTER</b> Graham		X	
<b>CARPENTER</b> Penny		X	
<b>CLANCY</b> Stuart		X	
<b>COLMAN</b> Ed		X	
<b>COLWELL</b> Robert	X		
<b>CONNOLLY</b> Ed		X	
<b>CORLETT</b> Emma	X		
<b>DALBY</b> Michael	Absent		
<b>DARK</b> Stuart		X	
<b>DAUBNEY</b> Nick			
<b>DAWSON</b> Christopher	Absent		
<b>DEWSBURY</b> Margaret		X	
<b>DIXON</b> Nigel		X	
<b>DUFFIN</b> Barry		X	
<b>DUIGAN</b> Phillip		X	
<b>EAGLE</b> Fabian		X	
<b>ELMER</b> Daniel		X	
<b>FISHER</b> John		X	
<b>FITZPATRICK</b> Tom		X	
<b>GRANT</b> Andy		X	
<b>GURNEY</b> Shelagh		X	
<b>HEMPSALL</b> Lana		X	
<b>HORSBRUGH</b> Michael Chenery of		X	
<b>JAMES</b> Jane		X	
<b>JAMIESON</b> Andrew		X	
<b>JERMY</b> Terry	X		
<b>JONES</b> Brenda	X		
<b>KEMP</b> Alexandra	X		
<b>KIDDIE</b> Keith		X	

	For	Against	Abstain
<b>KIDDLE-MORRIS</b> Mark		X	
<b>KIRK</b> Julian		X	
<b>LONG</b> Brian	Absent		
<b>MACKIE</b> Ian		X	
<b>MASON BILLIG</b> Kay	Absent		
<b>MAXFIELD</b> Ed			X
<b>MIDDLETON</b> Graham		X	
<b>MORIARTY</b> Jim			X
<b>MORPHEW</b> Steve	Absent		
<b>NEALE</b> Paul			X
<b>OLIVER</b> Judy		X	
<b>OLIVER</b> Rhodri		X	
<b>OSBORN</b> Jamie			X
<b>PECK</b> Greg		X	
<b>PENFOLD</b> Saul	X		
<b>PLANT</b> Graham		X	
<b>PRICE</b> Ben			X
<b>PRICE</b> Richard	Absent		
<b>PROCTOR</b> Andrew		X	
<b>RICHMOND</b> Will		X	
<b>Reilly</b> Matthew	X		
<b>RILEY</b> Steve	X		
<b>ROPER</b> Dan	X		
<b>Rumsby</b> Chrissie	X		
<b>SANDS</b> Mike	X		
<b>SAVAGE</b> Robert		X	
<b>SHIRES</b> Lucy	Absent		
<b>SMITH</b> Carl		X	
<b>SMITH-CLARE</b> Mike	X		
<b>STONE</b> Barry		X	
<b>STOREY</b> Martin		X	
<b>THOMAS</b> Alison		X	
<b>THOMSON</b> Vic		X	
<b>VARDY</b> Eric	Absent		
<b>VINCENT</b> Karen		X	
<b>WALKER</b> Colleen	X		
<b>WARD</b> John		X	
<b>WATKINS</b> Brian	X		
<b>WEBB</b> Maxine	Absent		
<b>WHITE</b> Tony		X	
<b>WHYMARK</b> Fran		X	
<b>WILBY</b> Martin		X	

<b>For</b>
<b>Against</b>
<b>Abstentions</b>

<b>19</b>
<b>49</b>
<b>5</b>



# Norfolk County Council

Date: 21 February 2022

## RECORDED VOTE C (Green Amendment) –ITEM NUMBER: 5

	For	Against	Abstain
<b>ADAMS Timothy</b>	Absent		
<b>ADAMS Tony</b>	Absent		
<b>ANNISON Carl</b>		X	
<b>AQUARONE Steffan</b>	X		
<b>ASKEW Stephen</b>		X	
<b>BAMBRIDGE Lesley</b>		X	
<b>BENSLY James</b>			X
<b>BILLS David</b>	Absent		
<b>BIRMINGHAM Alison</b>	X		
<b>BLUNDELL Sharon</b>			X
<b>BORRETT Bill</b>		X	
<b>BOWES Claire</b>	Absent		
<b>BROCIEK-COULTON Julie</b>	X		
<b>CARPENTER Graham</b>		X	
<b>CARPENTER Penny</b>		X	
<b>CLANCY Stuart</b>		X	
<b>COLMAN Ed</b>		X	
<b>COLWELL Robert</b>	X		
<b>CONNOLLY Ed</b>		X	
<b>CORLETT Emma</b>	X		
<b>DALBY Michael</b>	Absent		
<b>DARK Stuart</b>		X	
<b>DAUBNEY Nick</b>		X	
<b>DAWSON Christopher</b>	Absent		
<b>DEWSBURY Margaret</b>		X	
<b>DIXON Nigel</b>		X	
<b>DUFFIN Barry</b>		X	
<b>DUIGAN Phillip</b>		X	
<b>EAGLE Fabian</b>		X	
<b>ELMER Daniel</b>		X	
<b>FISHER John</b>		X	
<b>FITZPATRICK Tom</b>		X	
<b>GRANT Andy</b>		X	
<b>GURNEY Shelagh</b>		X	
<b>HEMPSALL Lana</b>		X	
<b>HORSBRUGH Michael Chenery of</b>		X	
<b>JAMES Jane</b>		X	
<b>JAMIESON Andrew</b>		X	
<b>JERMY Terry</b>	X		
<b>JONES Brenda</b>	X		
<b>KEMP Alexandra</b>	X		
<b>KIDDIE Keith</b>		X	

	For	Against	Abstain
<b>KIDDLE-MORRIS Mark</b>		X	
<b>KIRK Julian</b>		X	
<b>LONG Brian</b>	Absent		
<b>MACKIE Ian</b>		X	
<b>MASON BILLIG Kay</b>	Absent		
<b>MAXFIELD Ed</b>	X		
<b>MIDDLETON Graham</b>		X	
<b>MORIARTY Jim</b>	X		
<b>MORPHEW Steve</b>	Absent		
<b>NEALE Paul</b>	X		
<b>OLIVER Judy</b>		X	
<b>OLIVER Rhodri</b>		X	
<b>OSBORN Jamie</b>	X		
<b>PECK Greg</b>		X	
<b>PENFOLD Saul</b>	X		
<b>PLANT Graham</b>		X	
<b>PRICE Ben</b>	X		
<b>PRICE Richard</b>	Absent		
<b>PROCTOR Andrew</b>		X	
<b>RICHMOND Will</b>		X	
<b>Reilly Matthew</b>	X		
<b>RILEY Steve</b>			X
<b>ROPER Dan</b>	X		
<b>Rumsby Chrissie</b>	X		
<b>SANDS Mike</b>	X		
<b>SAVAGE Robert</b>		X	
<b>SHIRES Lucy</b>	Absent		
<b>SMITH Carl</b>		X	
<b>SMITH-CLARE Mike</b>	X		
<b>STONE Barry</b>		X	
<b>STOREY Martin</b>		X	
<b>THOMAS Alison</b>		X	
<b>THOMSON Vic</b>		X	
<b>VARDY Eric</b>	Absent		
<b>VINCENT Karen</b>		X	
<b>WALKER Colleen</b>	X		
<b>WARD John</b>		X	
<b>WATKINS Brian</b>	X		
<b>WEBB Maxine</b>	Absent		
<b>WHITE Tony</b>	Absent		
<b>WHYMARK Fran</b>		X	
<b>WILBY Martin</b>		X	

<b>For</b>
<b>Against</b>
<b>Abstentions</b>

<b>21</b>
<b>46</b>
<b>3</b>



# Norfolk County Council

Date: 21 February 2022

## RECORDED VOTE D (Non-Aligned Amendment) ITEM NUMBER: 5

	For	Against	Abstain
<b>ADAMS</b> Timothy	Absent		
<b>ADAMS</b> Tony	Absent		
<b>ANNISON</b> Carl		X	
<b>AQUARONE</b> Steffan	Absent		
<b>ASKEW</b> Stephen		X	
<b>BAMBRIDGE</b> Lesley		X	
<b>BENSLY</b> James		X	
<b>BILLS</b> David	Absent		
<b>BIRMINGHAM</b> Alison	X		
<b>BLUNDELL</b> Sharon	Absent		
<b>BORRETT</b> Bill		X	
<b>BOWES</b> Claire	Absent		
<b>BROCIEK-COULTON</b> Julie	X		
<b>CARPENTER</b> Graham		X	
<b>CARPENTER</b> Penny		X	
<b>CLANCY</b> Stuart		X	
<b>COLMAN</b> Ed	Absent		
<b>COLWELL</b> Robert	X		
<b>CONNOLLY</b> Ed		X	
<b>CORLETT</b> Emma	X		
<b>DALBY</b> Michael	Absent		
<b>DARK</b> Stuart		X	
<b>DAUBNEY</b> Nick		X	
<b>DAWSON</b> Christopher	Absent		
<b>DEWSBURY</b> Margaret		X	
<b>DIXON</b> Nigel		X	
<b>DUFFIN</b> Barry		X	
<b>DUIGAN</b> Phillip		X	
<b>EAGLE</b> Fabian		X	
<b>ELMER</b> Daniel		X	
<b>FISHER</b> John		X	
<b>FITZPATRICK</b> Tom		X	
<b>GRANT</b> Andy		X	
<b>GURNEY</b> Shelagh		X	
<b>HEMPSALL</b> Lana		X	
<b>HORSBRUGH</b> Michael Chenery of		X	
<b>JAMES</b> Jane		X	
<b>JAMIESON</b> Andrew		X	
<b>JERMY</b> Terry	X		
<b>JONES</b> Brenda	X		
<b>KEMP</b> Alexandra	X		
<b>KIDDIE</b> Keith		X	

	For	Against	Abstain
<b>KIDDLE-MORRIS</b> Mark		X	
<b>KIRK</b> Julian		X	
<b>LONG</b> Brian	Absent		
<b>MACKIE</b> Ian		X	
<b>MASON BILLIG</b> Kay	Absent		
<b>MAXFIELD</b> Ed	Absent		
<b>MIDDLETON</b> Graham		X	
<b>MORIARTY</b> Jim	X		
<b>MORPHEW</b> Steve	Absent		
<b>NEALE</b> Paul	X		
<b>OLIVER</b> Judy		X	
<b>OLIVER</b> Rhodri		X	
<b>OSBORN</b> Jamie	X		
<b>PECK</b> Greg		X	
<b>PENFOLD</b> Saul	X		
<b>PLANT</b> Graham		X	
<b>PRICE</b> Ben	X		
<b>PRICE</b> Richard	Absent		
<b>PROCTOR</b> Andrew		X	
<b>RICHMOND</b> Will		X	
<b>Reilly</b> Matthew	X		
<b>RILEY</b> Steve	X		
<b>ROPER</b> Dan	X		
<b>Rumsby</b> Chrissie	X		
<b>SANDS</b> Mike	X		
<b>SAVAGE</b> Robert		X	
<b>SHIRES</b> Lucy	Absent		
<b>SMITH</b> Carl		X	
<b>SMITH-CLARE</b> Mike	X		
<b>STONE</b> Barry		X	
<b>STOREY</b> Martin		X	
<b>THOMAS</b> Alison		X	
<b>THOMSON</b> Vic	Absent		
<b>VARDY</b> Eric	Absent		
<b>VINCENT</b> Karen			X
<b>WALKER</b> Colleen	X		
<b>WARD</b> John		X	
<b>WATKINS</b> Brian	X		
<b>WEBB</b> Maxine	Absent		
<b>WHITE</b> Tony	Absent		
<b>WHYMARK</b> Fran		X	
<b>WILBY</b> Martin		X	

<b>For</b>
<b>Against</b>
<b>Abstentions</b>

<b>20</b>
<b>44</b>
<b>1</b>



# Norfolk County Council

Date; 21 February 2022

## RECORDED VOTE E (Substantive Motion) ITEM NUMBER:5

	For	Against	Abstain
<b>ADAMS Timothy</b>	Absent		
<b>ADAMS Tony</b>	Absent		
<b>ANNISON Carl</b>	X		
<b>AQUARONE Steffan</b>	Absent		
<b>ASKEW Stephen</b>	X		
<b>BAMBRIDGE Lesley</b>	X		
<b>BENSLY James</b>	X		
<b>BILLS David</b>	Absent		
<b>BIRMINGHAM Alison</b>		X	
<b>BLUNDELL Sharon</b>	Absent		
<b>BORRETT Bill</b>	X		
<b>BOWES Claire</b>	Absent		
<b>BROCIEK-COULTON Julie</b>		X	
<b>CARPENTER Graham</b>	X		
<b>CARPENTER Penny</b>	X		
<b>CLANCY Stuart</b>	X		
<b>COLMAN Ed</b>	Absent		
<b>COLWELL Robert</b>		X	
<b>CONNOLLY Ed</b>	X		
<b>CORLETT Emma</b>		X	
<b>DALBY Michael</b>	Absent		
<b>DARK Stuart</b>	X		
<b>DAUBNEY Nick</b>	X		
<b>DAWSON Christopher</b>	Absent		
<b>DEWSBURY Margaret</b>	X		
<b>DIXON Nigel</b>	X		
<b>DUFFIN Barry</b>	X		
<b>DUIGAN Phillip</b>	X		
<b>EAGLE Fabian</b>	X		
<b>ELMER Daniel</b>	X		
<b>FISHER John</b>	X		
<b>FITZPATRICK Tom</b>	X		
<b>GRANT Andy</b>	X		
<b>GURNEY Shelagh</b>	X		
<b>HEMPSALL Lana</b>	X		
<b>HORSBRUGH Michael Chenery of</b>	X		
<b>JAMES Jane</b>	X		
<b>JAMIESON Andrew</b>	X		
<b>JERMY Terry</b>		X	
<b>JONES Brenda</b>	Absent		
<b>KEMP Alexandra</b>		X	
<b>KIDDIE Keith</b>	X		

	For	Against	Abstain
<b>KIDDLE-MORRIS Mark</b>	X		
<b>KIRK Julian</b>	X		
<b>LONG Brian</b>	Absent		
<b>MACKIE Ian</b>	X		
<b>MASON BILLIG Kay</b>	Absent		
<b>MAXFIELD Ed</b>	Absent		
<b>MIDDLETON Graham</b>	X		
<b>MORIARTY Jim</b>	Absent		
<b>MORPHEW Steve</b>	Absent		
<b>NEALE Paul</b>		X	
<b>OLIVER Judy</b>	X		
<b>OLIVER Rhodri</b>	X		
<b>OSBORN Jamie</b>		X	
<b>PECK Greg</b>	X		
<b>PENFOLD Saul</b>		X	
<b>PLANT Graham</b>	X		
<b>PRICE Ben</b>		X	
<b>PRICE Richard</b>	Absent		
<b>PROCTOR Andrew</b>	X		
<b>RICHMOND Will</b>	X		
<b>Reilly Matthew</b>		X	
<b>RILEY Steve</b>		X	
<b>ROPER Dan</b>	Absent		
<b>Rumsby Chrissie</b>		X	
<b>SANDS Mike</b>		X	
<b>SAVAGE Robert</b>	X		
<b>SHIRES Lucy</b>	Absent		
<b>SMITH Carl</b>	X		
<b>SMITH-CLARE Mike</b>		X	
<b>STONE Barry</b>	X		
<b>STOREY Martin</b>	X		
<b>THOMAS Alison</b>	X		
<b>THOMSON Vic</b>	X		
<b>VARDY Eric</b>	Absent		
<b>VINCENT Karen</b>	X		
<b>WALKER Colleen</b>		X	
<b>WARD John</b>	X		
<b>WATKINS Brian</b>		X	
<b>WEBB Maxine</b>	Absent		
<b>WHITE Tony</b>	Absent		
<b>WHYMARK Fran</b>	X		
<b>WILBY Martin</b>	X		

<b>For</b>
<b>Against</b>
<b>Abstentions</b>

<b>46</b>
<b>17</b>
<b>0</b>



