

# Norfolk County Council

## Record of Individual Cabinet Member Decision

**Responsible Cabinet Member: Cllr Martin Wilby (Cabinet Member for Highways, Infrastructure & Transport)**

### **Background and Purpose:**

- 1.1 The proposals are to be implemented to fulfil planning conditions for the Royal Norwich Golf Club housing development and provide safer links for cyclists and pedestrians travelling along Drayton High Road.
- 1.2 The proposals will ensure that the highway network can accommodate the additional traffic movements generated by the new housing development and encourage sustainable and active travel options.
- 1.3 A new zebra crossing outside Hellesdon High School will improve safety for children and pedestrians when crossing Middleton's Lane.

### **Decision:**

**To implement the proposals as detailed on plans PRA016-HP1-0100-012A and PRA016-HP1-0100-013A in Appendix A and in accordance with the Traffic Regulation Order in Appendix B.**

**Is it a key decision?** No

**Is it subject to call-in?** Yes

**If Yes – the deadline for call-in is:** 4pm, Thursday 7 April 2022

### **Impact of the Decision:**

As detailed in the attached Report.

### **Evidence and reason for the decision:**

As detailed in the attached Report.

### **Alternative options considered and rejected:**

As detailed in the attached Report.

**Financial, Resource or other implications considered:** As detailed in the attached Report.

### **Record of any conflict of interest:**

None

### **Background documents:**

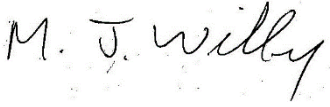
- Appendix A – Consultation Plans (012A & 013A)
- Appendix B – Traffic Regulation Orders & Notices
- Appendix C – Comments received with Officer comments

**Date of Decision: 30/3/22**

**Publication Date of Decision: 31/3/22**

**Signed by Cabinet Member:**

I confirm that I have made the decision set out above, for the reasons also set out.

**Signed:** 

**Print name: Cllr Martin Wilby**

**Date: 30/03/2022**

**Accompanying documents:**

Individual Cabinet Member Decision Report: Hellesdon – Highway Works for Royal Norwich Golf Club Housing Development

# Individual Cabinet Member Decision Report

**Item No:**

**Report Title:** Hellesdon – highway works for Royal Norwich Golf Club housing development

**Date of Meeting:**

**Responsible Cabinet Member:** Cllr Martin Wilby (Cabinet Member for Highways, Infrastructure & Transport)

**Responsible Director:** Tom McCabe (Executive Director, Community & Environmental Services)

**Is this a Key Decision?** No

**If this is a Key Decision, date added to the Forward Plan of Key Decisions:** N/A

## Executive Summary

This report sets out details of the Traffic Regulation Orders (TROs) and Notices that are required to support planning conditions for the housing development on the former Royal Norwich Golf Club in Hellesdon. These will improve safety for all highway users, including school children, pedestrians, and cyclists.

## Recommendation:

1. To implement the proposals as detailed on plans PRA016-HP1-0100-012A and PRA016-HP1-0100-013A in Appendix A and in accordance with the Traffic Regulation Order in Appendix B.

## 1. Background and Purpose

- 1.1 The proposals are to be implemented to fulfil the planning conditions for the Royal Norwich Golf Club housing development and provide safer links for cyclists and pedestrians travelling along Drayton High Road.

- 1.2 The proposals will ensure that the highway network can accommodate the additional traffic movements generated by the new housing development and encourage sustainable and active travel options.
- 1.3 A new zebra crossing outside Hellesdon High School will improve safety for children and pedestrians when crossing Middleton's Lane.

## **2. Proposal**

- 2.1 The Proposals are to deliver highway improvements associated to the new housing development. These were consulted on as per the drawings in Appendix A.
- 2.2 The highway works consist of the following;
  - Footway widening to provide a 3m wide shared use footway / cycleway on Drayton High Road.
  - New bus lanes on both sides of Drayton High Road.
  - New toucan crossing facilities on the Drayton High Road / Middleton's Lane / Hospital Lane junction.
  - A new zebra crossing outside Hellesdon High School on Middleton's Lane.
  - New waiting restrictions on the new housing development access road.

## **3. Impact of the Proposal**

- 3.1 Safety will be improved for all highway users including school children accessing Hellesdon High School.
- 3.2 Collective benefits of the proposals will provide additional options for pedestrians, cyclists and bus users and provide options to encourage more sustainable travel.

## **4. Evidence and Reasons for Decision**

- 4.1 The proposals form part of planning conditions for the Royal Norwich Golf Course housing development which were approved by Broadland District Council.
- 4.2 Preliminary consultation was undertaken in June 2020 and May 2021 and received support from Norfolk Constabulary, Hellesdon Parish Council and the Local Member
- 4.3 Formal advertisement received several objections, full details can be found in Appendix C with the officer response.

- 4.4 The proposals will improve road safety and encourage sustainable travel within the area. They are being funded by the developer.

## **5. Alternative Options**

- 5.1 There are no reasonably viable alternative options

## **6. Financial Implications**

- 6.1 The scheme is fully funded by the developer.

## **7. Resource Implications**

- 7.1 **Staff:** Scheme designed and delivered utilising existing resources.

- 7.2 **Property:** Nil.

- 7.3 **IT:** Nil.

## **8. Other Implications**

- 8.1 **Legal Implications:** Nplaw have advised on the making of this Traffic Regulation Order and confirmed that actions taken to date have been compliant with the legislative requirements.

- 8.2 **Human Rights Implications:** Nil.

- 8.3 **Equality Impact Assessment (EqIA):**

Norfolk County Council has a duty to pay due regard to equality when exercising its public functions. In making this TRO, we have considered the potential impact on local people, particularly disabled and older people and parents and carers of children, and others who may have particular needs when using the highways. Public consultation on the TRO has taken place, to enable people to highlight any issues it is important for NCC to be aware of before a decision is made.

This scheme will not provide any equality implications as the proposed improvements should help improve accessibility and increase safety for all highway users.

- 8.4 Data Protection Impact Assessments (DPIA):** As part of the consultation and implementation process all personal data has been removed from reports being put into the public domain. Personal data has been stored as per NCC standards to allow further correspondence as part of the delegated decision process.
- 8.5 Health and Safety implications:** The proposed scheme should improve road safety cyclists and pedestrians on Drayton High Road. It should also provide a safer environment for school children travelling to and from Hellesdon High School on Middleton's Lane.
- 8.6 Sustainability implications:** The proposals will help create an environment to encourage more walking and cycling, positively contributing to sustainability and active travel. It will also help encourage the use of public transport.
- 8.7 Any Other Implications:** Officers have considered all the implications which members should be aware of. Apart from those listed in the report (above), there are no other implications to take into account.

## **9. Risk Implications / Assessment**

- 9.1 A stage 2 road safety audit has been completed and signed off by the Network Safety Team.
- 9.2 The Implementation of the proposed scheme will improve safety for vehicles, pedestrians and cyclists in the area

## **10. Select Committee Comments**

- 10.1 N/A

## **11. Recommendation**

- 11.1 **To implement the proposals as detailed on plans PRA016-HP1-0100-012A and PRA016-HP1-0100-013A in Appendix A and in accordance with the Traffic Regulation Order in Appendix B.**

## **12. Background Papers**

- Appendix A – Consultation Plans (012A & 013A)
- Appendix B – Traffic Regulation Orders & Notices

- Appendix C – Comments received with Officer comments

### **Officer Contact**

If you have any questions about matters contained within this paper, please get in touch with:

**Officer name:** Richard Austin

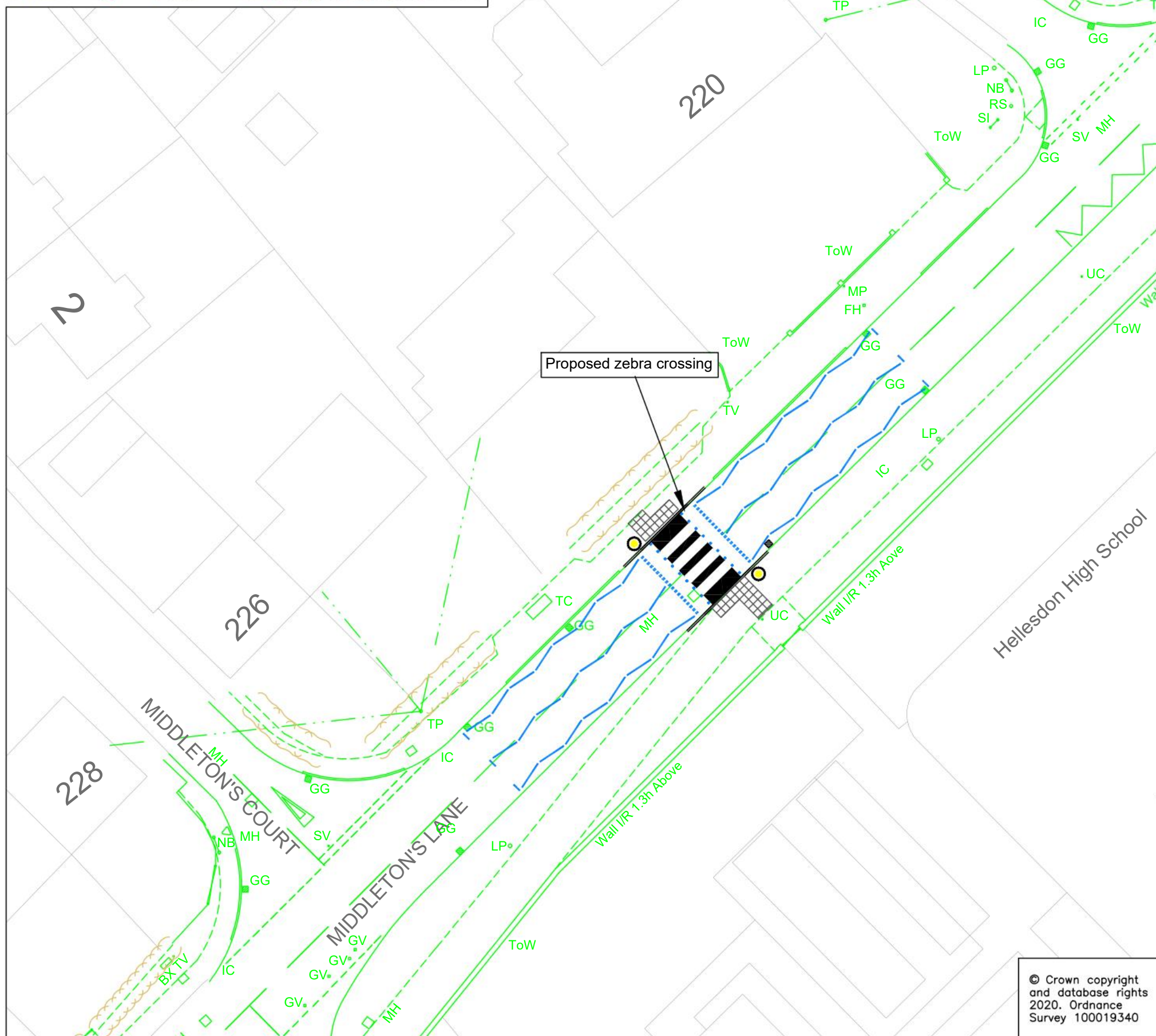
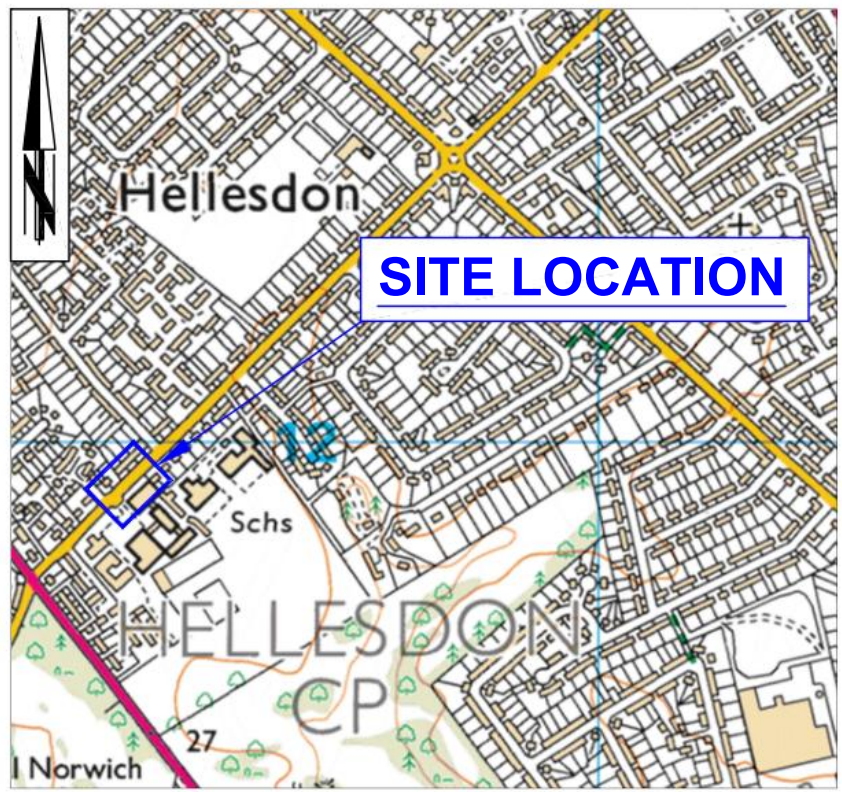
**Telephone no.:** 01603 222099

**Email:** Richard.austin@norfolk.gov.uk



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 **Norfolk** County Council

DRAWING TITLE

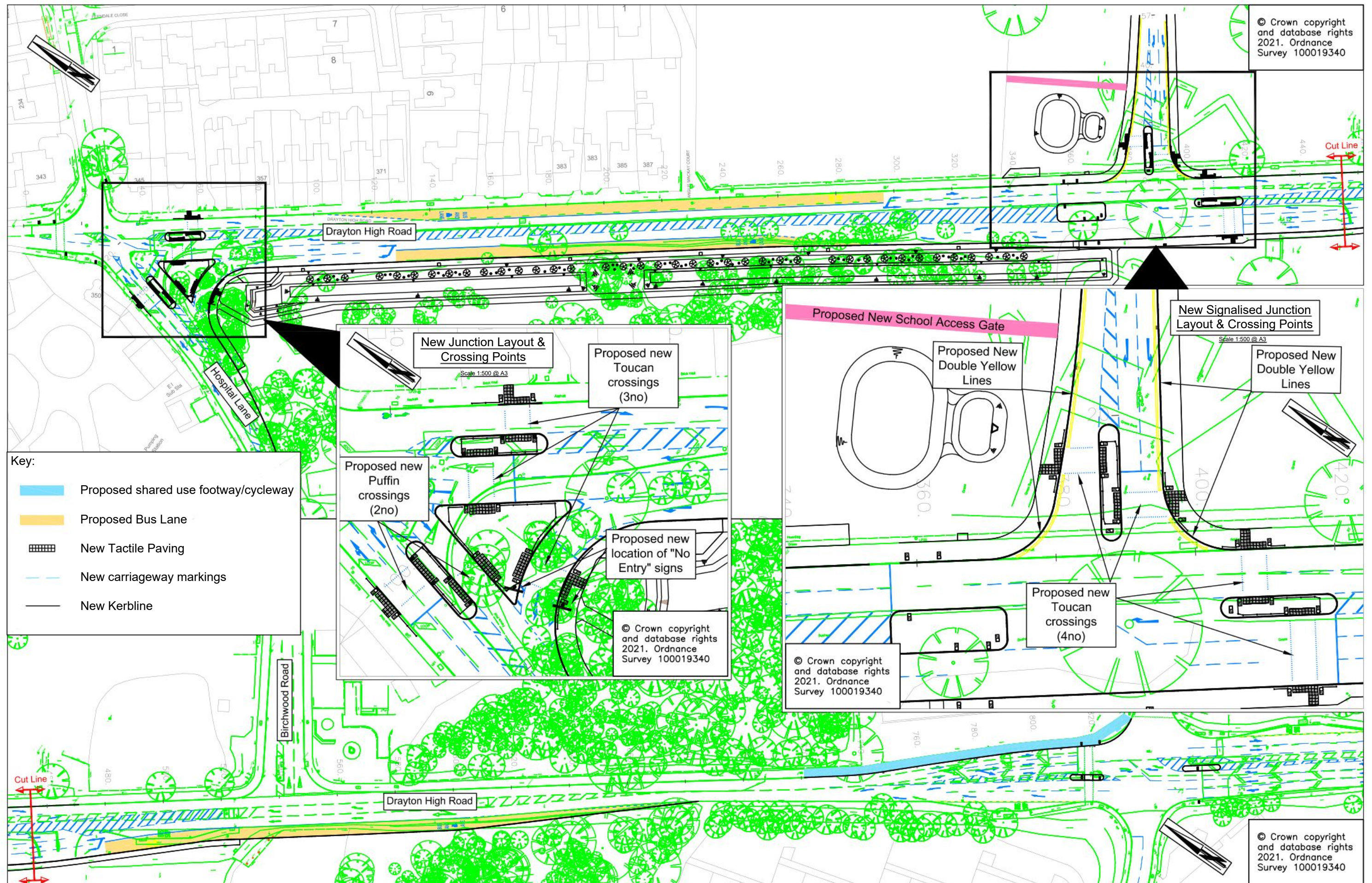
Hellesdon, Royal Norwich Golf Club Phase 2 Works  
S278 HADBA - Proposed Zebra Crossing  
Consultation Plan

Tom McCabe  
Executive Director of  
Community and Environmental Services  
Norfolk County Council  
County Hall  
Martineau Lane  
Norwich NR1 2SG

REV.	DESCRIPTION	DRAWN	CHECKED	DATE
A	Raised Table text & markings deleted	RA	KEB	01/22

	INITIAL	DATE	DRAWING No. PRA016-HP1-0100-012A	
SURVEYED BY	OS	2020	PROJECT TITLE	
DESIGNED BY	RA	06/20	Hellesdon, RNGC Phase 2 Works	
DRAWN BY	RA	06/20	S278 HADBA	
CHECKED BY	KER	06/20	SCALE NTS @ A3	FILE No. PRA016







## APPENDIX B

### **THE NORFOLK COUNTY COUNCIL (HELLESDON, BIRCHWOOD ROAD, DRAYTON HIGH ROAD, MIDDLETONS LANE) PROPOSED TRAFFIC ORDERS AND NOTICES**

The Norfolk County Council propose to make the following two Orders under the Road Traffic Regulation Act 1984, the effect of which will be as follows:-

The Norfolk County Council

**(HELLESDON, U51683 BIRCHWOOD ROAD)**

**(PROHIBITION OF WAITING) ORDER 2022** - to prohibit waiting at any time along the lengths of roads specified in Schedule 1 below.

The Norfolk County Council

**HELLESDON, A1067/1122 DRAYTON HIGH ROAD**

**(BUS AND CYCLE LANE) ORDER 2022** - to prohibit any motor vehicle excepting buses, taxis and cycles from proceeding in the lengths of road specified in Schedule 2 below.

A copy of the draft Orders and a plan may be viewed online at <https://norfolk.citizenspace.com/>. Copies may also be available for inspection at Norfolk County Council, County Hall, Norwich and at the offices of Broadland District Council, Thorpe Lodge, 1 Yarmouth Road, Norwich, NR7 0DU, during normal office hours. However, during the current epidemic staffing levels have been reduced and viewing online would be recommended in keeping with the government guidelines.

#### SCHEDULE 1

##### Proposed Prohibition of Waiting – At Any Time

Birchwood Road: New development road yet to be built - located 157m south east of the Angus Mackay Court junction		
Birchwood Road South-east side	-	From its junction with A1067 Drayton High Road north-eastwards for a distance of 57m.
Birchwood Road North-west side		From its junction with A1067 Drayton High Road north-eastwards for a distance of 57m.

#### SCHEDULE 2

##### Proposed Bus Lane : lengths of the A1067/1122 Drayton High Road –

- (i) north-east side (inbound) from 79m south-east of its junction with the C259 Middletons Lane extending south-eastwards for a length of 193m to a point 67 metres south-east of its junction with 5P127 Angus Mackay Court;
- (ii) south-west side (outbound) from 153m north-west of its junction with U51126 Helleston Park Road extending north-westwards for a length of 203m to a point 63m north-west of its junction with the 5P243 Birchwood Road; and
- (iii) south-west side (outbound) from 66m south-east of its junction with 5P127 Angus Mackay Court extending north-westwards for a length of 166m to a point 102 metres south-east of its junction with C259 Middletons Lane.

Any objections and representations relating to the Orders must be made in writing and must specify the grounds on which they are made. All correspondence for these proposals must be received at the office of nplaw, Norfolk County Council, County Hall, Martineau Lane, Norwich, NR1 2DH, marked for the attention of Mrs Simmons, by 1<sup>st</sup> February 2022. They may also be emailed to [trafficorders@norfolk.gov.uk](mailto:trafficorders@norfolk.gov.uk).

**The Norfolk County Council HELLESDON, A1067 DRAYTON HIGH ROAD  
FOOTWAY CONVERSION TO CYCLEWAY/FOOTWAY NOTICE 2022**

The Norfolk County Council is proposing to convert the length of existing footway to combined cycleway/footway using powers under Section 65(1) and Section 66(4) of the Highways Act 1980 along the north-eastern side of the A1067 Drayton High Road in the Parish of Hellesdon from its junction with the Asda superstore access north-westwards for a distance of 118 metres.

The conversion of the existing footway to the shared use facility will consist of removing the existing footway and constructing a combined cycleway/footway, which will be nominally 3 metres width throughout. Pedestrians and cyclists will have joint use and will not be segregated.

The reasons for this proposal are to link with existing shared use facilities along the A1067 Drayton High Road and to provide a safer route along the A1067 Drayton High Road for cyclists.

**THE NORFOLK COUNTY COUNCIL  
HELLESDON, A1067 DRAYTON HIGH ROAD,  
U57220 HOSPITAL LANE, C259 MIDDLETONS LANE  
TOUCAN, PUFFIN AND ZEBRA PEDESTRIAN CROSSINGS NOTICE 2022**

As required under the Road Traffic Regulation Act 1984, Part III Sections 23 and 25, notice is hereby given that the Norfolk County Council propose to install new pedestrian crossings and associated controlled areas on the lengths road in the Parish of Hellesdon as set out below:-

- 1) Toucan pedestrian and cyclist crossing and associated controlled areas on the -
  - (a) A1067/1122 Drayton High Road - at its junction with C259 Middletons Lane and the U57220 Hospital Lane on the:
    - (i) north-east side at a point 33m south-east of its junction with the C259 Middletons Lane;
    - (ii) newly constructed central reservation island located 27m south-east of its junction with the C259 Middletons Lane;
  - (b) A1067/1122 Drayton High Road - at its junction with the U57220 Hospital Lane: south side of Left turn Lane, from a point 9m east of its junction with the U57220 Hospital Lane;
  - (c) A1067/1122 Drayton High Road –
    - (i) north-east side from a point 133m north-west of its junction with the 5P243 Birchwood Road;
    - (ii) south-west side from a point 127m north-west of its junction with the 5P243 Birchwood Road;
  - (d) New development road to be named Birchwood Road located 155m north-west of the Birchwood Road southern most junction –

- (i) north-west side from a point 14m north-east of its junction with A1067 Drayton High Road;
  - (ii) south-east side from a point 7m north-east of its junction with A1067 Drayton High Road.
- 2) two Puffin controlled crossings and associated controlled areas on the U57220/10 Hospital Lane:-
- (a) west side from a point 18m south of its junction with the A1067 Drayton High Road; and
  - (b) east side from a point 15m south of its junction with the A1067 Drayton High Road.
- 3) a Zebra pedestrian crossing and an associated Zebra controlled area on the C259/12 Middletons Lane at a point 33m north-east of the centreline of its junction with the U51160 Middleton's Court.

Distances measured are to the centreline of the pedestrian/cycle crossings.

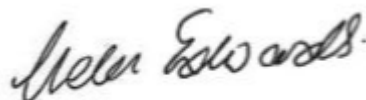
The reason for these crossing proposals is to provide a safer environment for pedestrians and cyclists within an urbanised area. It is also part of planning condition for the housing development works on the Royal Norwich Golf Course Site.

A copy of the plans may be viewed online at <https://norfolk.citizenspace.com/>. Copies may also be available for inspection at Norfolk County Council, County Hall, Norwich and at the offices of Broadland District Council, Thorpe Lodge, 1 Yarmouth Road, Norwich, NR7 0DU, during normal office hours. However, during the current epidemic staffing levels have been reduced and viewing online would be recommended in keeping with the government guidelines.

Any person who wishes to comment on the notices should write to nplaw, Norfolk County Council, County Hall, Martineau Lane, Norwich, NR1 2DH, marked for the attention of Mrs Simmons by no later than 1<sup>st</sup> February 2022. They may also be emailed to [trafficorders@norfolk.gov.uk](mailto:trafficorders@norfolk.gov.uk).

The Officer dealing with the public enquiries concerning all these proposals is Mr R Austin, telephone 01603 222099 or 0344 800 8020.

DATED this 7<sup>th</sup> day of January 2022



Helen Edwards  
Chief Legal Officer

County Hall, Martineau Lane, Norwich NR1 2DH

Note: Information you send to the Council will be used for any purpose connected with the making or confirming of this Order and will be held as long as reasonably necessary for those purposes. It may also be released to others in response to freedom of information requests.

## APPENDIX C

Comment Received	Support Y/N	Officer Comment
Drayton High Road - There are queues on Drayton High Road morning and night so why do we need a bus lane on Drayton High Road.	N	All the Improvement works are being carried out to fulfil a planning condition for the new development works on Drayton High Road. The carriageway widening and Bus Lanes are required to mitigate the estimate population growth in the area and encourage sustainable travel.
Drayton High Road - Bus Lanes are pointless and will cause traffic congestion.	N	The development works will cause an increase in road traffic, so the proposed carriageway widening will mitigate this. The Bus Lanes should help with general traffic flow, as vehicles will not have to stop and wait when a bus is at a stop.
Scheme is a waste of Money	N	The scheme is being funded entirely by the developer, to satisfy planning conditions placed upon them.
<p>Drayton High Road – The scheme will cause issue for the ambulance station and the flow of traffic.</p> <p>The road widening will cause issues for access to Angus Mackay Court.</p> <p>Bus Lanes will cause congestion. (see above comments for response)</p> <p>Bus wing mirrors can hit pedestrians as they try to stay in the bus Lane.</p> <p>The scheme will cause congestion which will be bad for the environment.</p>	N	<p>The widened road should make it easier for the emergency services to pass through and it should also help with congestion by keeping traffic flowing and moving more freely.</p> <p>Vehicles travelling outbound accessing Angus Mackay Court, can straddle the central hatch markings prior to turning right into Angus Mackay Court. The layout will be similar to the existing, just with an extra bus lane to cross.</p> <p>The bus lane has been designed in accordance with the latest regulations, so bus wing mirrors should not strike pedestrians using the 3m wide shared use facility.</p> <p>Due to the expected increase in traffic expected on Drayton High Road, the improvement works are</p>

		necessary to mitigate this. The widening works should help with congestion and keep traffic flows flowing better. Therefore, it should be to the benefit of the environment.
<p>Drayton High Road – The existing 3m wider shared use pathway cannot cope with the number of children who already walk to school on it.</p> <p>The new road layout will increase traffic volumes and make noise pollution worse.</p>	N	<p>The introduction of the Bus Lane / Cycle lane will make it safer and provide more protection for pedestrians using the existing 3m wide shared use facility, as general traffic will not be allowed to use the bus lane. There will also be a new segregated section of footway constructed on the southern side of the A1067 Drayton High Road that will offer pedestrians another route along Drayton High Road.</p> <p>The highway improvement works are deemed necessary to mitigate the expected increase of traffic caused by the new development. We therefore hope that noise pollution is kept to a minimum as the increased width and capacity of the road should keep the flow of traffic moving.</p>
Drayton High Road – Exiting and entering Angus Mackay Court is hazardous and the proposed Bus Lane will make it worse.	N	<p>When entering Angus Mackay Court heading towards Middleton's Lane, there should be sufficient room within the proposed central hatch lining for a vehicle to wait for a sufficient gap to turn. When exiting Angus Mackay Court, the Bus Lane should help as no other vehicles except for taxis and cycles should be in the bus lane, so this should help improve visibility. The continuous footway that runs across Angus Mackay Court means that pedestrian and cyclists have a right of way. However, you are allowed to sit / straddle the shared use when exiting Angus Mackay Court on to the main road. All highway users have a duty of care, so pedestrians should look</p>



<p>Cars and vans park on the shared use facility which decreases visibility significantly making joining the road difficult.</p>		<p>out for motor vehicles and motor vehicles should look out for pedestrians. Therefore, if you are trying to exit Angus Mackay Court, pedestrians should be able to allow you out where necessary.</p> <p>The cars and vans that park on the shared use facility at the Middleton's Lane end of Drayton high Road do so illegally, as there are double yellow lines on the carriageway. This is an enforcement issue and I will make the Civil Parking Enforcement Team aware of this.</p>
<p>Middleton's Lane – Large vehicles travel on Middleton's Lane and there isn't a weight limit to discourage this. There are already roundabouts, zebra crossings and traffic islands along the route as well as a 20mph limit.</p>	N	<p>The proposed zebra crossing located outside of Hellesdon High School will improve road safety by reducing traffic speeds along Middleton's Lane and by offering pedestrians a controlled area to cross the road.</p>
<p>Drayton High Road – Noise from the Toucan Crossings will cause noise pollution during the night</p> <p>The crossing island located in the middle of Drayton High Road at the Middleton's Lane Junction will cause an issue for vehicles who turn right out of the residential access road.</p> <p>Increased traffic will become a safety issue.</p>	N	<p>The audible beeper that facilitates the crossing will only be in operation between the hours of 7am and 10pm and the volume can be adjusted if necessary.</p> <p>We have completed vehicle track runs for the right turn manoeuvre that is referred to, and this is still possible even with the inclusion of the new island.</p> <p>It is accepted that the new housing development will increase the traffic volumes on and around Drayton High Road. These Highway works have been deemed necessary to mitigate the new development works and ensure that the area remains safe.</p>

<p>Works will cause an Environmental Impact on green corridors.</p> <p>The increased volume of traffic will cause noise pollution.</p> <p>Pedestrians using the crossings will cause vandalism and fly tip.</p>		<p>Part the planning agreement for the development works requires the developer to plant more trees to mitigate the impact on the environment that the works may have.</p> <p>Drayton High Road is already a busy 'A' road. It is hoped that the proposed highway works will improve the flow of traffic therefore keeping noise pollution to a minimum.</p> <p>Both Middleton's Lane and Drayton High Road are already busy pedestrian routes and the proposed crossings are not considered to cause additional vandalism or fly tipping. This is a behavioural issue which is outside NCC's control.</p>
<p>Drayton High Road – Object to works as there are no plans to build a service road for properties 351 to 387 Drayton High Road.</p>	N	<p>During the consultation period we have been made aware that there were previous proposals to build a service road adjacent to properties 351 – 387 on Drayton High road. This was part of a Bovis Homes proposal made Circa 1992. The current Proposals are based upon the layout that was approved by Broadland District Council planning department.</p>