



Norfolk Countywide Community Safety Partnership Scrutiny Sub Panel

Date: **Thursday 7 December 2023**
Time: **10am**
Venue: **Council Chamber, County Hall, Norwich**

Advice for members of the public:

This meeting will be held in public and in person.

It will be live streamed on YouTube and members of the public may watch remotely by clicking on the following link: [Norfolk County Council YouTube](#)

We also welcome attendance in person, but public seating is limited, so if you wish to attend please indicate in advance by emailing committees@norfolk.gov.uk

Current practice for respiratory infections requests that we still ask everyone attending to maintain good hand and respiratory hygiene and, at times of high prevalence and in busy areas, please consider wearing a face covering.

Please stay at home if you are unwell, have tested positive for COVID 19, have symptoms of a respiratory infection or if you are a close contact of a positive COVID 19 case. This will help make the event safe for attendees and limit the transmission of respiratory infections including COVID-19.

Membership

MAIN MEMBER	SUBSTITUTE MEMBER	REPRESENTING
Cllr Tristan Ashby	Cllr Helen Crane	Breckland District Council
Cllr Natasha Harpley	Vacancy	Broadland District Council
Cllr Penny Carpenter	Vacancy	Great Yarmouth Borough Council
Cllr Colin Rose	Cllr Alexandra Kemp	King's Lynn and West Norfolk Borough Council
Cllr Mark Kiddle-Morris	Cllr Julian Kirk	Norfolk County Council
Cllr Graham Carpenter	Cllr Ian Macke	Norfolk County Council
Cllr Emma Corlett	Cllr Chrissie Rumsby	Norfolk County Council
Cllr Wendy Fredericks	Cllr Tim Adams	North Norfolk District Council
Cllr Ian Stutely	Cllr Jamie Osborn	Norwich City Council
Cllr Gary Blundell	Cllr John Morland	South Norfolk District Council

**For further details and general enquiries about this Agenda
please contact the Committee Administrator:**

Nicola Ledain on (01603) 223053
or email committees@norfolk.gov.uk

A g e n d a

1. To receive apologies and details of any substitute members attending

2. Minutes

To confirm the minutes of the meeting held on 8 June 2023.

(Page 5)

3. Members to Declare any Interests

If you have a **Disclosable Pecuniary Interest** in a matter to be considered at the meeting and that interest is on your Register of Interests you must not speak or vote on the matter.

If you have a **Disclosable Pecuniary Interest** in a matter to be considered at the meeting and that interest is not on your Register of Interests you must declare that interest at the meeting and not speak or vote on the matter

In either case you may remain in the room where the meeting is taking place. If you consider that it would be inappropriate in the circumstances to remain in the room, you may leave the room while the matter is dealt with.

If you do not have a Disclosable Pecuniary Interest you may nevertheless have an **Other Interest** in a matter to be discussed if it affects, to a greater extent than others in your division

- Your wellbeing or financial position, or
- that of your family or close friends
- Any body -
 - Exercising functions of a public nature.
 - Directed to charitable purposes; or
 - One of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union);

Of which you are in a position of general control or management.

If that is the case then you must declare such an interest but can speak and vote on the matter.

District Council Members will be bound by their own District Council Code of Conduct.

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|---|-------------------|
| 4. Partnership Priority: Serious Violence | (Page 13) |
| To consider the Partnership's response to the new Serious Violence Duty. | |
| 5. Partnership Priority: Serious Violence | (Page 24) |
| To consider a detailed summary of the Partnership's thematic review of Norfolk Domestic Homicide Reviews. | |
| 6. Partnership Priority: Domestic Abuse and Sexual Violence | (Page 35) |
| To consider an overview of Domestic Violence Change Champions. | |
| 7. Strategic Plans for Community Safety | (Page 41) |
| To endorse the strategic plans for community safety in Norfolk. | |
| 8. Forward Work Programme | (Page 49) |
| To consider the proposed work programme. | |

Tom McCabe
Chief Executive
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Date Agenda Published: 29 November 2023



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Norfolk Countywide Community Safety Partnership Scrutiny Sub-Panel

Minutes of the meeting held at County Hall, Norwich on Thursday 8 June 2023
at 10 am

Present:

Cllr Mark Kiddle – Morris (Chair)	Norfolk County Council
Cllr Penny Carpenter (Vice-Chair)	Great Yarmouth Borough Council
Cllr Tim Adams	North Norfolk District Council
Cllr Natasha Harpley	Broadland District Council
Cllr Emma Corlett	Norfolk County Council
Cllr Gary Blundell	South Norfolk District Council
Cllr Graham Carpenter	Norfolk County Council

Also in Attendance:

Mark Stokes	Chief Executive, OPCCN and Chair of the NCCSP Partnership
Amanda Murr	Head of Community Safety, OPCCN
Nicola Allum	Community Safety Officer, OPCCN
Liam Bannon	Community Safety Officer, OPCCN
Gavin Thompson	Director – Policy and Commissioning, OPCCN
Jo Martin	Democratic Support and Scrutiny Manager, Norfolk County Council (NCC)
Maisie Coldman	Committee Officer

1. Apologies for Absence

- 1.1 Apologies for absence were received from Cllr Ashby and his substitute Cllr Crane, Cllr Thomas and her substitute Cllr Stutely, and Cllr Fredericks who was substituted by Cllr Adams.

2. Election of Chair

2.1 RESOLVED

That Cllr Mark Kiddle-Morris be elected Chair of the Scrutiny Sub Panel for 2023-24

3. Election of Vice-Chair

3.1 RESOLVED

That Cllr Penny Carpenter be elected Vice-Chair of the Scrutiny Sub Panel for 2023-24.

Introductions

4. Minutes

- 4.1. The minutes of the meeting held on 24 February 2023 were agreed as an accurate record and signed by the Chair.

5. Declaration of Interests

- 5.1 Cllr Penny Carpenter expressed an 'other' interest as a Norfolk County Council Cabinet member for Children Services and referred to page 13 particularly.
- 5.2 Cllr Emma Corlett expressed an 'other' interest as she was Chair of Trustees at Leeway Domestic Violence and Abuse Charity.

6. Terms of Reference

- 6.1 The Scrutiny Sub Panel **ENDORSED** the Terms of Reference in their current form.

7. Introduction to the Norfolk Countywide Community Safety Partnership

- 7.1 The Scrutiny Sub Panel received a report from the Executive Director of Community & Environmental Services that introduced the Norfolk Countywide Community Safety Partnership.
- 7.2 Before the discussion took place, Mark Stokes, Chief Executive OPCCN and Chair of the NCCSP Partnership, provided members with an overview of the role of Community Safety Partnerships (CSPs), the legislation that underpinned their establishment, and the successful working relationships between all partner authorities.
- 7.3 Gavin Thompson, Director of Policy, and Commissioning, OPCCN, provided members with an overview of the transformation work that was illustrated in the case study at Annex 2 of the report.
- 7.4 During discussion the following key points were made:
- The workforce referred to the partnership workforce and included all the organisations that are part of the CSP or just those that relate to a specific issue or case.
 - Regarding grant-funded projects, some members questioned how inflation has affected the delivery of these projects and how the CSP evaluates their impact and captures the views of local communities to support the evaluation. The Partnership agreed to address this in a future report to the Scrutiny Sub Panel
 - Work was being done to investigate the public's understanding of the CSP, how the CSP was perceived as a brand, and what its presence was. Improving branding and the website could improve how effectively information and projects, such as the International White Ribbon campaign which raises awareness of domestic abuse, are shared. Attention has also been paid to the newsletter and who it was shared with. The CSP now has a dedicated communications officer to disseminate information and improve engagement.
 - Four years ago, the CSP developed an engagement strategy that mapped the interactions of individuals with responsible authority organisations and the procedures that were followed. It was acknowledged that the engagement strategy needed to be updated and the inclusion of lived experience would be essential.
 - An updated engagement strategy would also endeavour to improve engagement with the business community, who, as noted by some members, did not seem to

be as aware of the CSP. It was confirmed that the CSP does engage with the business community, campaigns existed across all sectors (for example the Hear Campaign) and the gateway to employment project links the PCC and CSP with the private sector. However, it was acknowledged that engagement with businesses can be dependent on what capacity they have to support their employees. Means of tapping into existing business forums and engaging with the Local Enterprise Partnership (LEP) were thought to be other avenues to be explored.

- Encouraging the public to report a crime required rebuilding public confidence in the police service. Key to this work was communication, and the CSP was keen to demonstrate the work that has taken place in response to national narratives and to highlight that it was listening, and changing, in line with what was required.
- The Community Trigger Process (renamed The Anti-Social Behaviour Review) had its processes developed in 2014 and required updating to bring it in line with changes to guidance and legislation. Work had taken place with partners, including housing associations, to establish what the updated, more robust, process should look like and how this information should be distributed to the public.
- In response to a member's question on online crime, it was noted that the online space acted as a mechanism for crime to take place. Explorations of this type of crime existed and informed the work that CPS does. There was scope to return to the Scrutiny Sub Panel and explore what specific work was being done in this area.
- The Scrutiny Sub Panel heard that work was being done in schools to challenge and change misogynistic rhetoric. This work was presented as a general response to societal misogyny and not a specific response to prominent figures who are promoting misogynistic narratives.

7.5 The Scrutiny Sub Panel **NOTED** the information provided.

8. Partnership Priority – Serious Violence

8.1 The Scrutiny Sub Panel received a report from the Executive Director of Community & Environmental Services providing an overview on Partnership Priority – Serious Violence.

8.2 Liam Bannon, Community Safety Officer, OPCCN, provided the Sub Scrutiny Panel with an overview of what happens following a domestic homicide and the updated Domestic Homicide Review (DHR) management process.

8.3 A corrected DHR management process diagram, showing as a corrupted image at page 78 of the agenda, was circulated and is included at Appendix A of these minutes.

8.4 During discussion the following key points were made:

- Eleven DHRs have been published, the others remain with the Quality Assurance Panel and were awaiting reviews or were unpublished whilst they are worked on.
- The DHR management process uses guidance from the Home Office, the inclusion of a person who was aged 16 or over was set in the Statutory definition

of Domestic Abuse. For persons who were under 18, a Safeguarding Review would also take place.

- Some members offered points of accuracy, one was the use of gender-neutral terminology, specifically referring to page 77 paragraph 1.2. The second point was regarded the use of the term mental health and whether it could be more accurate to use either mental illness or poor mental health. The CPS used terminology and methodology from the Home Office and the Vulnerable Knowledge Practice; it was agreed that this data could be captured with more clarity. The Home Office was working with the CPS on how to do this using published reviews from the Norfolk CSP as best practice.
- At the start of the review, Children and young people are offered immediate support based on their individual needs. The support was offered by the CSP and includes a mixture of health and mental health services, it can also include support from Children's Social Care. For the past two years, the CSP has been developing a relationship with Children Services to deliver a commissioned Domestic Abuse service. This offer was being aligned with a counselling and therapeutic offer too. Support can continue after the review, but when it does end, guidance would be given to inform individuals how to access support if it were needed in the future.
- A range of sectors and professionals are involved in the DHR, it was confirmed that there were strong links between health colleagues, charities, and small organisations. Subsequently, there have been no barriers to engagement.
- Throughout the DHR process, expectation management was important, and if it was the decision not to progress, sensitivity must be applied when informing the family of this decision. The family are not notified until the review has been seen by the Quality Assurance Panel and confirmation has been received from the Home Office. The Home Office has the authority to recommend changes, thus, processes and systems must be robust to respond to this.
- In response to a member's question, it was clarified that the DHR can go ahead even without family engagement. If this was the case, communication with the family continued and the offer for engagement remained open throughout the process.
- Norfolk County Council (NCC) created five different short films called "Things Need to Change" highlighting that domestic abuse could affect anyone. These were created in engagement with Norwich City College and were shared with education services as well as being published on the NCC website. The CSP were working with NCC colleagues to ensure that these resources continue to be utilised.
- Some members asked for reassurance that the educational videos were reaching who they needed to and that they were having an impact. It was clarified that the videos were shown in schools and staff were also trained so they could continue to share knowledge after training. The CSP was conscious of increasing the workload of staff and thus, training was only offered to those schools that committed to its delivery. Regarding impact, understanding this was something that could be improved using school data.

- Whilst the educational videos do refer to consent, they predate society's increasing understanding regarding pornography and its influence on rough sex. This would be taken back to the partnership for their comments.
- The Scrutiny Sub Panel was informed that the HEAR campaign was going to be pushed again to encourage more businesses to sign up and help support employees affected by domestic abuse. Vital to this relaunch would be the communication work that surrounds it.
- In response to a member question about the use of Stalking and Harassment powers and the scrutiny of these it was assured that whilst the CSP cannot comment on behalf of the Norfolk Constabulary concerning this, the CSP undertakes a form of scrutiny. There was a Domestic Abuse and Violence Group that reviews details of domestic abuse and violence, including cases where stalking has been identified. They would work with the Constabulary' to understand the actions taken and identify areas of learning.
- The Scrutiny Sub Panel heard that one aspect of the Street Safe fund worked around spiking and building public confidence that these issues were regarded as serious. As part of this, work had been done with the Norfolk and Norwich University Hospital to enable taxonomy reports to be generated quickly, so individuals know if they were a victim of spiking and if so, what they have been spiked with.

8.5 The Scrutiny Sub Panel:

- 1) **NOTED** the information provided
- 2) **RECOMMENDED** to the Partnership;
 - That as part of its next report on the topic, it should describe any challenges or barriers to the action points arising from the Thematic Review of Norfolk Domestic Homicide Reviews (DHRs);
 - That as part of its next report on the topic, it should explain how effectively police powers to protect victims of stalking and harassment were being used to intervene and take action against perpetrators of domestic violence.
- 3) **AGREED** to delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to the next scheduled meeting (21 June 2023).

9 Forward Work Programme

- 9.1 The Scrutiny Sub Panel **AGREED** the forward work programme and the items identified for consideration at future meetings

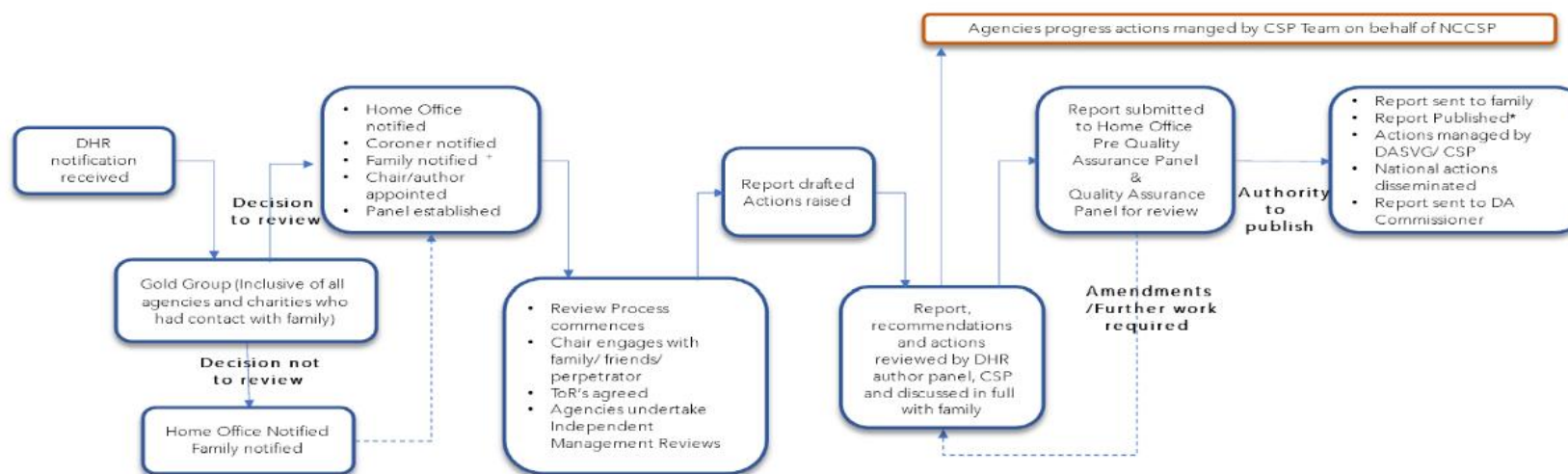
The meeting finished at 11:57 am

Chair



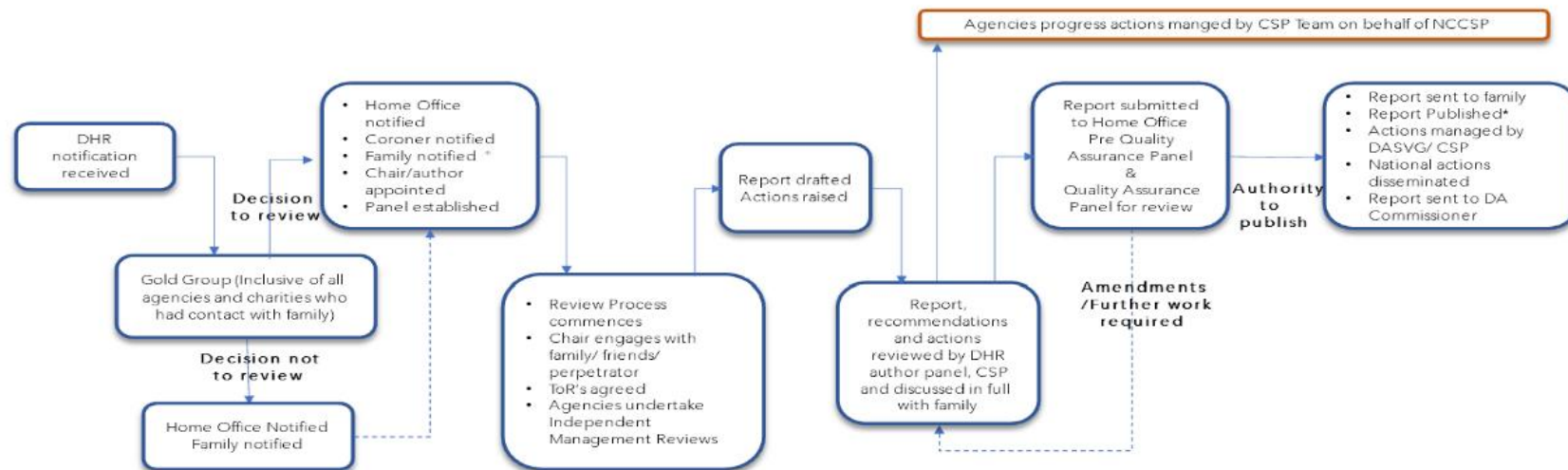
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Figure 1: DHR Management Process



+ Families are integral to DHR's and through FLO's and Advocacy support will be offered engagement with the process through its publication.
*All reports published unless there are safeguarding concerns.

Figure 1: DHR Management Process



+ Families are integral to DHR's and through FLO's and Advocacy support will be offered engagement with the process throughout its publication.
*All reports published unless there are safeguarding concerns.

Norfolk Countywide Community Safety Partnership (NCCSP)

Scrutiny Sub Panel

Item No: 4

Report Title: Partnership Priority – Serious Violence (Serious Violence Duty)

Date of Meeting: 7 December 2023

Responsible Cabinet Member: N/A

Responsible Director: Grahame Bygrave (Interim Executive Director of Community and Environmental Services)

Executive Summary

The Scrutiny Sub Panel is asked to consider and comment on the Partnership's response to the new Serious Violence Duty.

Action Required

The NCCSP Scrutiny Sub Panel is asked to:

- a) **Consider and comment on the Partnership's response to the new Serious Violence Duty;**
- b) **Agree what recommendations (if any) it wishes to make to the Partnership;**
- c) **Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.**

1. Background and Purpose

- 1.1 The Serious Violence Duty commenced on 31 January 2023. Its aim is to ensure that services work together to share information and target interventions, where possible through existing partnership structures, to prevent and reduce serious violence.

- 1.2 The Duty is a key part of the Government's wider programme of work to prevent and reduce serious violence: taking a whole-system approach to understand the causes and consequences of serious violence, focusing on prevention and early intervention, and informed by evidence.
- 1.3 The purpose of the item on today's agenda is for the Scrutiny Sub Panel to consider and comment on the Partnership's response to the new Serious Violence Duty.
- 1.4 This item was due to be considered at the Scrutiny Sub Panel's cancelled September 2023 meeting.

2. Suggested Approach

- 2.1 The Partnership has provided an overview of its response to the new Serious Violence Duty at **Annex 1** of this report.
- 2.2 The following Partnership Leads will attend to introduce the report and respond to any questions:
 - Mark Stokes - Chief Executive, Office of Police and Crime Commissioner for Norfolk (OPCCN) and Chair of the NCCSP Partnership
 - Gavin Thompson - Director – Policy and Commissioning, OPCCN
 - Amanda Murr – Head of Community Safety, OPCCN
- 2.3 The Sub Panel may wish to question them on the following areas:
 - a) The key findings from the Strategic Needs Assessment and progress towards publication of a local strategy;
 - b) How the community's voice has informed the development of a local strategy;
 - c) How victims and witnesses have been engaged, and how the local strategy will seek to build individuals' confidence in accessing support services;
 - d) Additional implications arising from the [Victims and Prisoners Bill 2023](#);
 - e) How the Partnership will evaluate the impact of the local strategy;
 - f) How Scrutiny Sub Panel Members, and elected members across Norfolk, can support the Partnership.

3. Proposal

- 3.1 That the NCCSP Scrutiny Sub Panel considers and comments on the Partnership's response to the new Serious Violence Duty and agrees what recommendations (if any) it wishes to make to the Partnership.
- 3.2 That it delegates to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

4. Impact of the Proposal

- 4.1 Elected Members are able to maintain oversight of the progress being made by the Partnership, providing support as well as challenge in carrying out their scrutiny role.
- 4.2 Regular review of the Sub Panel's activity by the Scrutiny Committee will strengthen the governance of the Partnership's activity and support effective scrutiny.

5. Financial Implications

- 5.1 None.

6. Resource Implications

- 6.1 **Staff:** None.
- 6.2 **Property:** None.
- 6.3 **IT:** None.

7. Other Implications

- 7.1 **Legal Implications:** None.
- 7.2 **Human Rights Implications:** None.
- 7.3 **Equality Impact Assessment (EqIA) (this must be included):** None.
- 7.4 **Data Protection Impact Assessments (DPIA):** None.
- 7.5 **Health and Safety implications (where appropriate):** None.
- 7.6 **Sustainability implications (where appropriate):** None.

7.7 **Any Other Implications:** None.

8. Risk Implications / Assessment

8.1 N/A

9. Select Committee Comments

9.1 N/A

10. Action required:

10.1 The NCCSP Scrutiny Sub Panel is asked to:

- a) Consider and comment on the Partnership's response to the new Serious Violence Duty;
- b) Agree what recommendations (if any) it wishes to make to the Partnership;
- c) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

11. Background Papers

11.1 [Safer Norfolk Plan 2021-24](#)

Officer Contact

If you have any questions about matters contained within this paper, please get in touch with:

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Norfolk County Community Safety Partnership

Report title:	Update on Progress – Serious Violence Duty
Date of meeting:	28th September 2023

Executive Summary

The new Serious Violence Duty requires a range of organisations to collaborate and plan to reduce and prevent serious violence in their local areas – producing a strategic needs assessment, a strategy and evaluating impact, and adopting a public health approach.

In Norfolk, the response to the Duty is being managed and coordinated through the Norfolk Community Safety Partnership, supported by the Community Safety and Violence Reduction Coordination Team within the Office of the Police and Crime Commissioner for Norfolk.

This report provides an overview of the Serious Violence Duty and the Norfolk partnership response to the statutory requirements. This includes:

- 1 An overview of the Serious Violence Duty
- 2 Management and governance arrangements of the Serious Violence Duty in Norfolk
- 3 Strategic Needs Assessment and strategy development
- 4 Evaluating impact
- 5 Crest Advisory Home Office funded tailored support offer
- 6 Serious Violence Duty funding
- 7 Useful links

For consideration and awareness:

- Support with community engagement to inform and strengthen the local response to violence prevention and reduction
- Engagement with district council community safety leads on the work (delivery and impact) of the Serious Violence Duty Programme Group's response to the Duty
- Awareness of the strategy when published, reviewing and sharing with communities.

1. An overview of the Serious Violence Duty

1.1. The Serious Violence Duty (the Duty), introduced as part of the Police, Crime, Sentencing and Courts (PCSC) Act commenced on the 31st January and forms a key part of the Government's wider programme of work to prevent and reduce serious violence; taking a whole-system approach to understand the causes and consequences of serious violence, adopting a public health approach, focused on prevention and early intervention.

1.2. The Crime and Disorder Act 1998 has also been amended to ensure that serious violence is an explicit priority for Community Safety Partnerships and by making sure they have a strategy in place to explicitly tackle serious violence.

- 1.3. The Duty requires organisations to work together, adopting a public health approach to plan to prevent and reduce serious violence, including identifying the kinds of serious violence that occur in the area the causes of that violence (so far as it is possible to do so), by undertaking a strategic needs assessment (SNA) and to prepare and implement a strategy for preventing, and reducing serious violence in the area. Once the strategy has been prepared and published, it must be kept under review on at least an annual basis.
- 1.4. The formal deadline for completion of strategic needs assessments and publication of local strategies is 31st January 2024; one year following the commencement of the Duty.
- 1.5. All named specified authorities subject to the duty are engaged in Norfolk's partnership response to the Duty. The Serious Violence Duty specified authorities are:
- Police
 - Fire and Rescue
 - Health (Integrated Care Boards in England)
 - Local authorities (county and district/ borough/ city councils)
 - Justice (youth offending and probation services)
- 1.6 The Duty also names educational authorities, prison authorities and youth custody authorities as relevant authorities, whom:
- must be consulted by the specified authorities
 - must collaborate with the specified authorities
 - can request to participate in partnership arrangements
 - may be required to carry out actions specified in a local strategy
 - may be required to collaborate with another educational authority, or another prison or youth custody authority in the local government area
- The relevant authorities are engaged in Norfolk's partnership response to the Serious Violence Duty.
- 1.6. Local policing bodies (the Police and Crime Commissioner in Norfolk) are not specified authorities under the Duty. However, they are strongly encouraged to take on a role as lead convener for the local partnership arrangement. Local policing bodies are also responsible for allocating grant funding for authorities under the Duty.
- 1.7. In Norfolk all partners agreed that the Community Safety and Violence Reduction Coordination Team, hosted within the Office of the Police and Crime Commissioner for Norfolk would play a lead role in coordinating and supporting the responsible and relevant authorities in delivery of the Serious Violence Duty.
- 1.8. The PCSC Act does not define serious violence for the purposes of the Duty, however the Serious Violence Duty statutory guidance provides direction as to how partnerships should determine what amounts to serious violence in their local area. Considerations

should include the maximum penalty for the offence, the impact on the victim, the prevalence, and the on the community.

- 1.9. Whilst the guidance highlights specific types/thematic areas which specified authorities should include focus, including public space youth violence and other criminality where serious violence is inherent, it also allows for flexibility to take account of strategic needs assessment when defining serious violence. Action on domestic abuse and sexual offences is particularly encouraged where preventative activity is directed at risk factors which are shared between these crimes and public space youth violence.
- 1.10. The Norfolk serious violence duty partners have adopted an iterative approach to defining serious violence for the purpose of the Duty. A broad, all-age definition is being utilised adopted for the purpose of the strategic needs assessment. The definition will be confirmed, and if necessary clarified once the SNA has been developed. For the purpose of the strategic needs assessment, Norfolk's definition of serious violence includes: homicide, knife crime, gun crime, a focus on public space youth violence and areas of criminality where violence is inherent such as domestic abuse, sexual violence, county lines drug markets and exploitation.

2. Management and governance arrangements of the Serious Violence Duty in Norfolk

- 2.1. Arrangements to manage the Serious Violence Duty in Norfolk were initiated during the review of the Norfolk County Community Safety Partnership (NCCSP) in 2020 and serious violence was written in to the Safer Norfolk Plan (2021) as an explicit priority.
- 2.2. The Serious Violence Partnership Group (SVPG), within the governance of the Norfolk Community Safety Partnership, attended by representatives from each of the specified and relevant authorities, was created in 2022 to progress the response to the Duty. This includes the development and implementation of the strategic needs assessment and strategy, determining how the delivery resources will be spent and overseeing delivery and impact assessment. The group has met monthly since being established in June 2022.
- 2.3. In 2023 the SVPG formalised collaborative arrangements with the Norfolk Drug and Alcohol Partnership (NDAP) re-forming into the SVD and NDAP Programme Group. The governance of the Serious Violence Duty remains with the Norfolk Community Safety Partnership, whilst the governance arrangements for the Norfolk Drug and Alcohol Partnership sit with the Health and Wellbeing Board.
- 2.4. A collaborative approach of this nature between the SVD and NDAP policy areas presents numerous opportunities for both partnerships, maximising the whole system approach, shared resource and expertise, reduced risk of duplication and/ or conflicting activities and provides scope for exploring opportunities for joint deliverables.

2.5. The County Lines policy area intersects both the SVD and NDAP policy areas and such the formation of the programme group has also provided the opportunity to adopt the activity of the County Lines Strategic Group. This will ensure alignment of the policy areas and maximise resource. Ongoing workstreams and outstanding actions from the County Lines Strategic Group are being migrated into the SVD/NDAP programme group. Sub/working groups will be retained where appropriate and built into the SVD/NDAP governance structure.

2.6. As Norfolk's response to the Serious Violence Duty has progressed, there has been cognisance of ensuring links both within the NCSP structure and with wider partnership boards and groups. For example:

- Other Norfolk Community Safety Partnership strategic delivery groups (Domestic Abuse and Sexual Violence Group)
- Norfolk Safeguarding Children's Partnership
- Norfolk Safeguarding Adults Board
- Youth Justice Board
- Criminal Justice Board

2.7. Collaboration between the existing partnerships in Norfolk will continue to be essential in ensuring a whole system approach to the Duty.

3. Strategic Needs Assessment and strategy development

3.1. The Serious Violence Duty requires local areas to undertake evidence-based analysis of the causes of serious violence within their area and use this analysis to develop a local strategic needs assessment.

3.2. The Norfolk partnership is currently finalising their local strategic needs assessment. The development of the strategic needs assessment is being led by the Serious Violence Duty Analyst, within the Community Safety and Violence Reduction Coordination Team in collaboration with a vast range of partnership organisations. The following work has been undertaken to develop this evidence base.

- An assessment of the current and future health, care and wellbeing needs about violence in Norfolk, describing the social, demographic and economic characteristics of the population in the area (completed by Norfolk Office of Data Analytics – NODA)
- Analysis of the risk and protective factors for violence, including local data on a range of factors across four levels: individuals, families, communities and society.
- Development of a violence profile which collates local data (including NHS and police data) to understand the types, distribution and extent of violence in a local

area, identifying hotspots and population groups where interventions could be targeted.

- Engagement to understand Norfolk's communities' perceptions on the causes of violence, the effect on the local area, and views on what should be done locally to tackle violence.
- A review of existing evidence and resources to understand what might work in Norfolk to prevent and reduce violence. A rigorous review has been completed by Norfolk Office of Data Analytics (NODA) on the existing evidence regarding serious youth violence, gendered violence and drug and alcohol related violence.
- A mapping of existing services already commissioned to inform evidence-based recommendations about how to address the needs identified through the strategic needs assessment.

3.3. To inform the needs assessment and strategy development a series of engagement activity has taken place, is ongoing or is planned. The following engagement activity has been undertaken/ is in progress:

- Serious Violence Duty/ Norfolk Drug and Alcohol Partnership community organisation workshop
- A series of practitioner focus groups for those working with people affected by violence
- Community and voluntary sector workshop and focus groups
- Community and voluntary sector questionnaire
- Series of briefings to partnership boards and groups
- Community safety survey
- Focus groups and 1-2-1 interviews with young people
- Youth Voice Workshop focused on community safety and feelings of safety

3.4. There is further engagement planned for the coming months in order to develop and inform the strategy. Actions building on this initial engagement will also form a key part of the Serious Violence Duty strategy. These actions will be progressed by the Serious Violence Duty Communications and Engagement Officer (see 5.4-4.6).

4. Evaluating impact

4.1. Evaluating impact is an essential component of the Norfolk partnership's approach to prevention and reduction of violence.

4.2. The Serious Violence Duty strategic needs assessment provides the Norfolk partnership with a foundational evidence base to inform strategic decision making and includes a review of existing research and evidence regarding what works in violence prevention and reduction.

4.3. Following strategy development, the Norfolk Serious Violence Duty partnership will be developing an outcomes/performance framework to monitor the effectiveness of the strategy.

4.4. The impact of commissioned interventions will be monitored and reviewed in order to further develop the evidence base of what works to reduce and prevent violence locally. The Norfolk partnership are also monitored by the Home Office regarding the local response to the Serious Violence Duty.

4.5. In addition a proportion of the Serious Violence Duty funding (see section 6) will be allocated to data, insight and evaluation, enable the partnership to:

- Improve data quality, data sharing and longer-term data capabilities across the system
- Strengthen serious violence data outputs to increase strategic and operational data usage across the partnership
- Improve the robustness of evaluations conducted in relation to serious violence
- Develop the evidence base to inform locally commissioned interventions to prevent and reduce serious violence

5. Crest Advisory Home Office funded tailored support offer

5.1. The Home Office have commissioned Crest Advisory to provide a local support offer for delivery of the Serious Violence Duty. The local support offer is being delivered in two phases, the first of which was a readiness assessment and the second tailored local support based on the assessment findings.

5.2. Norfolk's Crest Advisory tailored support offer is support with strategy development. This support offer is commencing in September 2023.

6. Serious Violence Duty funding

6.1. The Home Office has allocated grant funding for each police force area to cover the work required for partners to deliver the Serious Violence Duty. Norfolk has been allocated £293,453.38 for the financial year 2023/24.

6.2. The Norfolk partnership agreed the funding of the following activities to date:

- The creation of a Serious Violence Duty support function within the Community Safety and Violence Reduction Coordination team (OPCCN).
- Additional external consultancy support for development of the strategic needs assessment.
- A Youth Voice Workshop focused on feeling safe and secure
- The Targeted Youth Support Service Summer Programme

6.3. The Norfolk partnership is currently agreeing the allocation of the remainder of the 2023/24 funds and planning commissioning intentions for 2024/25.

6.4. Inflation has not affected the delivery any of the funded activities to date.

7. Useful links

- [Serious Violence Duty - Statutory Guidance \(publishing.service.gov.uk\)](https://publishing.service.gov.uk/government/publications/serious-violence-duty-statutory-guidance) (includes sector specific guidance for police, fire and rescue services, health services, local authorities, youth offending teams, probation services, prisons, youth custodial establishments and educational establishments)
- [Police, Crime, Sentencing and Courts Bill - Parliamentary Bills - UK Parliament](https://www.parliament.uk/bills/2022-23/police-crime-sentencing-and-courts-bill)
- [Serious Violence Duty: strategic needs assessments - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/publications/serious-violence-duty-strategic-needs-assessments)
- [A whole-system multi-agency approach to serious violence prevention \(publishing.service.gov.uk\)](https://publishing.service.gov.uk/government/publications/a-whole-system-multi-agency-approach-to-serious-violence-prevention)
- <https://www.gov.uk/government/news/domestic-abuse-and-sexual-offences-to-be-treated-as-seriously-as-knife-crime>

Officer Contact

If you have any questions about matters contained in this paper, please get in touch with:

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Nicola Allum (Serious Violence Policy and Programme Manager, Office of the Police and Crime Commissioner for Norfolk) Email: Nicola.Allum@norfolk.police.uk

Norfolk Countywide Community Safety Partnership (NCCSP)

Scrutiny Sub Panel

Item No: 5

Report Title: Partnership Priority – Serious Violence (Norfolk Domestic Homicide Reviews)

Date of Meeting: 7 December 2023

Responsible Cabinet Member: N/A

Responsible Director: Graham Bygrave (Interim Executive Director of Community and Environmental Services)

Executive Summary

The Scrutiny Sub Panel is asked to consider and comment on a detailed summary of the Partnership's thematic review of Norfolk Domestic Homicide Reviews.

Action Required

The NCCSP Scrutiny Sub Panel is asked to:

- a) Consider and comment on a detailed summary of the Partnership's thematic review of Norfolk Domestic Homicide Reviews;
- b) Agree what recommendations (if any) it wishes to make to the Partnership;
- c) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

1. Background and Purpose

- 1.1 When the Scrutiny Sub Panel met on 24 February 2023, it considered a report from the Partnership which described the Norfolk Domestic Homicide Review (DHR) process and set out progress against actions in the Safer Norfolk Plan

2021-2024 to respond to the management of DHRs. The [agenda and minutes](#) from that meeting are available to view.

- 1.2 When the Scrutiny Sub Panel met on 8 June 2023, the Partnership explained what happens following a domestic homicide to support councillors' understanding of the management process. The [agenda and minutes](#) from that meeting are available to view.
- 1.3 The purpose of the item on today's agenda is for the Scrutiny Sub Panel to consider and comment on a detailed summary of the Partnership's thematic review of Norfolk DHRs.
- 1.4 This item was due to be considered at the Scrutiny Sub Panel's cancelled September 2023 meeting.

2. Suggested Approach

- 2.1 The Partnership has provided a detailed summary of its thematic review of Norfolk DHRs at **Annex 1** of this report.
- 2.2 The following Partnership Leads will attend to introduce the report and respond to any questions:
 - Mark Stokes - Chief Executive, Office of Police and Crime Commissioner for Norfolk (OPCCN) and Chair of the NCCSP Partnership
 - Gavin Thompson - Director – Policy and Commissioning, OPCCN
 - Amanda Murr – Head of Community Safety, OPCCN
- 2.3 The Sub Panel may wish to question them on the following areas:
 - a) The recommendations arising from the Thematic Review;
 - b) How the recommendations are being progressed;
 - c) Any challenges or barriers to the recommendations and how they are being addressed;
 - d) How Scrutiny Sub Panel Members, and elected members across Norfolk, can support the Partnership.

3. Proposal

- 3.1 That the NCCSP Scrutiny Sub Panel considers and comments on a detailed summary of the Partnership's thematic review of Norfolk DHRs and agrees what recommendations (if any) it wishes to make to the Partnership.

- 3.2 That it delegates to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

4. Impact of the Proposal

- 4.1 Elected Members are able to maintain oversight of the progress being made by the Partnership, providing support as well as challenge in carrying out their scrutiny role.
- 4.2 Regular review of the Sub Panel's activity by the Scrutiny Committee will strengthen the governance of the Partnership's activity and support effective scrutiny.

5. Financial Implications

- 5.1 None.

6. Resource Implications

- 6.1 **Staff:** None.
- 6.2 **Property:** None.
- 6.3 **IT:** None.

7. Other Implications

- 7.1 **Legal Implications:** None.
- 7.2 **Human Rights Implications:** None.
- 7.3 **Equality Impact Assessment (EqIA) (this must be included):** None.
- 7.4 **Data Protection Impact Assessments (DPIA):** None.
- 7.5 **Health and Safety implications (where appropriate):** None.
- 7.6 **Sustainability implications (where appropriate):** None.
- 7.7 **Any Other Implications:** None.

8. Risk Implications / Assessment

- 8.1 N/A

9. Select Committee Comments

9.1 N/A

10. Action required:

10.1 The NCCSP Scrutiny Sub Panel is asked to:

- a) Consider and comment on the detailed summary of the Partnership's thematic review of Norfolk Domestic Homicide Reviews;
- b) Agree what recommendations (if any) it wishes to make to the Partnership;
- c) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

11. Background Papers

11.1 [Safer Norfolk Plan 2021-24](#)

Officer Contact

If you have any questions about matters contained within this paper, please get in touch with:

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If you need this report in large print, audio, braille, alternative format or in a different language please contact 0344 800 8020 or 0344 800 8011 (textphone) and we will do our best to help.

Norfolk County Community Safety Partnership

Report title:	Update on Progress – Domestic Homicide Reviews
Date of meeting:	28th September 2023
<p>Executive Summary</p> <p>Domestic Abuse is a Norfolk County Community Safety Partnership (NCCSP) priority and the NCCSP has a statutory responsibility for managing the Domestic Homicide Review (DHR) process for Norfolk.</p> <p>This report builds on the reports presented to the NCCSP Scrutiny Panels in February 2022 (rescheduled from December 2021), January 2023 and update on the progress of DHR's in June 2023 covering the thematic review and learning for the NCCSP.</p> <p>The subsequent sections of this report detail the thematic review, carried out in May 2022, of the cases published, at that time, on the NCCSP Domestic Homicide Review web pages¹. This includes:</p> <ol style="list-style-type: none"> 1. DHR Overview summary 2. Thematic review outcome of Norfolk cases published prior to 31 March 2022. 3. Thematic Review recommendations of Norfolk DHRs published prior to 31 March 2022 4. Progression and outcome to recommendations Norfolk DHRs 5. National development to provide oversight of national and local recommendations. 6. Useful links <p>For consideration and awareness:</p> <ul style="list-style-type: none"> • NCCSP thematic review identified key learning and enabled progression of linked workstreams to recognise and respond to domestic abuse by: <ul style="list-style-type: none"> ○ Development of an agreed set of training standards across the partnership with a consistent set of principles ○ Consistent and coordinated awareness raising across all key stakeholders. ○ Development of consistent agency and partnership process ○ Agency and partnership policy reflection, review and development linked to national and local legislation, guidance and best practice. • National developments on Domestic Abuse Commissioners office DHR oversight mechanism. 	

¹ [Published Domestic Homicide Reviews for Norfolk County \(norfolk-pcc.gov.uk\)](https://norfolk-pcc.gov.uk/published-domestic-homicide-reviews-for-norfolk-county)

1. Domestic Homicide Reviews

- 1.1 The Home Office's Multi-agency Statutory Guidance for the Conduct of Domestic Homicide Reviews (see section 5: Useful links) establishes the criteria, purpose and process for undertaking a Domestic Homicide Review. The DHR management process is summarised in Figure 1.
- 1.2 A Domestic Homicide Review (DHR) is required where the death of a person aged 16 or over has, or appears to have, resulted from violence, abuse or neglect by:
- A person to whom he was related or with whom he was or had been in an intimate personal relationship,
 - a member of the same household as himself, held with a view to identifying the lessons to be learnt from the death.
- 1.3 This includes where a person died by suicide and the circumstances give rise to concern, even if a suspect is not charged with an offence or they have been tried and acquitted.
- 1.4 The purpose of a DHR is to establish what can be learned from the death regarding the way in which local professionals and organisations work individually and together to safeguard victims. They are a way to ensure that public bodies understand and learn from the circumstances that led to the death. DHR's allow family members and friends to help those public bodies identify what lessons should be drawn from this tragedy, so their voices need to be heard.
- 1.5 The NCCSP is responsible for applying the Home Office guidance locally and the Community Safety and Violence Reduction Co-ordination Team (CS&VRC) manage this, including the management of the Norfolk DHR Composite Action Plan, which contains the learning from all completed DHRs relating to Norfolk. In managing this responsibility locally several improvements have been made which are summarised in the following sections.

2. Thematic Review of Norfolk DHRs

- 2.1 In May 2022 the CS&VRC team reviewed 11 completed NCCSP Norfolk DHR reports. At the time of the thematic review 11 DHRs were published and this analysis addressed those published prior to 31 March 2022. These reports were thematically reviewed, following the same methodology as the Home Office's Key Findings from Analysis of Domestic Homicide Reviews² and the Vulnerability Knowledge and Practice Programme's Learning for the police from domestic homicide reviews³.

² [Home Office, Key findings from analysis of domestic homicide reviews: October 2019 to September 2020](#)

³ [VKPP, Learning for the police from Domestic Homicide Reviews](#)

- 2.2 All the victims of the published domestic homicide reviews were female (this is inclusive of cases where homicide and suicide occurred). This is reflective of national data that shows victimology of intimate partner homicide is heavily gendered.
- 2.3 The average age of victims subject to the review was 48. This was older in comparison to national data available:
 - The Homicide Index for the year ending March 2017 to the year ending March 2019 showed that the average age of a Domestic Homicide victim was 46 years.
 - A Home Office report summarising information from Domestic Homicide Reviews (DHRs) for the 12 months from October 2019 found that the average age of victims was 41 years.
- 2.4 Norfolk has an older age profile than that of England. Utilising information available as of 2020, 24.7% of the population was aged over 65 compared to 18.5% across England. The youngest victim was 26 years, and the oldest victim was 89.
- 2.5 The age group with the highest proportion of victims was the 30-39 category (36%). The Home Office summary of DHRs for the 12 months from October 2019 also reported this as being the largest victim age category.
- 2.6 There were five reviews where the perpetrator/alleged perpetrator was older than the victim and two where the perpetrator/alleged perpetrator was younger. For four of the reviews the victim and perpetrator were of a similar age (less than five years age difference).
- 2.7 The recording of ethnicity and nationality of victims varies across the published DHRs in Norfolk. For some, ethnicity is stated and in others only their nationality.
- 2.8 82% of the victims of subject to this review were recorded as being White - British. The Homicide Index demonstrated at that time, over the previous 15 years, 19% of victims, where ethnicity was known, were recorded as a minority ethnic group and 81% White.
- 2.9 All of the suspects were male. This reflected the then Homicide Index data on intimate partner homicide and adult family homicide suspect gender.
- 2.10 The average age of those responsible for the victim's death in Norfolk reviews was 53, five years older than that of victims. The average age profile of suspects in Norfolk was older than that seen nationally. The youngest alleged perpetrator was 26 and the oldest was 82 years. Overall, 73% of suspects were aged under 65 years old.
- 2.11 The relationship timespan for victims and those perpetrator/alleged perpetrators were between 1-40+ years.
- 2.12 It is a statutory requirement for a DHR to be initiated and undertaken by the CSP in the area in which 'the victim was normally resident' or where 'the victim was last known to have frequented.' All of the 11 published reviews related to cases in local authority areas in Norfolk.

- 2.13 With regards to the place of death, 82% took place in the victim's home, in 55% of these, this was the home the victim shared with the individual responsible for the victim's death. 9% occurred in a public place. One case occurred in another location: a residential home for respite care.
- 2.13 With regards to the visibility of the risk of domestic abuse the majority of cases had been involved with a statutory, non-statutory or voluntary agency at some point with either the victim and/or perpetrator. However, not all agencies identified domestic abuse within the relationships during their practice and/or engagement with either the victim and/or perpetrator.
- 2.14 DASH risk assessments were documented as being completed in 36% of the eleven published DHRs.
- 2.15 Of the published DHRs, it is referenced in 73% of the cases that family and friends were aware, to a varying extent, about domestic abuse that the victim had experienced. In some cases, this was explicitly recognised as domestic abuse and in others as concerns about specific or patterns of the perpetrator's behaviour.

3. Thematic Review recommendations of Norfolk DHRs

- 3.1 Of the eleven Norfolk DHRs that were published there was a total of 139 recommendations. This included Individual Management Review (IMR) recommendations where they were included within the final published reports. The inclusion of IMR recommendations influences the total number of recommendations contained within final reports. The number of recommendations contained within individual reports ranged from three to thirty-four. These recommendations are agreed by the panel, the agencies those panel members are employed by, NCCSP and quality assured by the Home Office.
- 3.2 DHRs contain both national and local recommendations. Of the recommendations from published DHRs in Norfolk, 81% are local recommendations, 18% are national and 1% are joint local and national recommendations.
- 3.3 The recommendations in Norfolk DHRs published after 2018 are categorised into the Thematic Learning Framework, adopted by the Norfolk Adult Safeguarding Board, the Norfolk Countywide Community Safety Partnership, and the Norfolk Safeguarding Children Partnership.
- 3.4 35% of the local recommendations relate to DA training and awareness raising, with a further 18% relating to awareness raising. The majority of training and awareness recommendations refer to staff or organisations. Recommendations range from general, universal training and awareness offerings to specialist or more focused content for identified agencies. Some of the awareness raising recommendations refer to the public, particular communities for example, young people, beauty professionals and those subject to receiving care.

- 3.5 17% of the recommendations relate to practice. These recommendations were across a range of local organisations including health, police, CPS, Children's Services, Adult Social Care, Housing and some aimed more generally for the Partnership.
- 3.6 12% of the recommendations relate to information sharing and management. 65% of these refer to information sharing and 29% to record keeping.
- 3.7 11% of recommendations relate to review of existing practice. A quarter of these recommendations were specific to national learning.

4. Progression and outcome to recommendations Norfolk DHRs

- 4.1 At the [NCCSP Scrutiny panel sub-meeting 8th of June 2023](#) the learning from the thematic review identified the lessons learnt are generally reflective of findings from national analysis:
 - Recognition of physical and psychological barriers to seeking help and advice
 - Training and awareness in needed to improve professional curiosity, cultural competence, maximising opportunities to advise or support.
 - Increasing confidence in using Domestic Abuse Staking Harassment (DASH) Risk Assessment across agencies and how to provide advice and support is important.
 - Leadership, supervision, and partnership working are important aspects the response to domestic abuse.
 - Co-occurrence of mental health and domestic abuse
 - Information sharing and record keeping are important for effective safeguarding.
- 4.2 At the meeting on the 8th June, Liam Bannon, CS&VRT Coordination Officer took the opportunity to highlight some specific Norfolk agency examples of delivery against the recommendations. These included:
 - Development of an agreed set of training standards across the partnership with a consistent set of principles
 - Consistent and coordinated awareness raising across all key stakeholders.
 - Development of consistent agency and partnership process
 - Agency and partnership policy reflection, review and development linked to national and local legislation, guidance and best practice.
- 4.3 All partners of the NCCSP work collaboratively in the response to the learning identified from DHR's. This review has enabled partners to recognise the importance for all agencies statutory, non-statutory, voluntary and charitable agencies to do more to recognise domestic abuse. Our aim is to use the learning from the reviews to protect victims, children and identify perpetrators holding them to account.
- 4.4 Learning, recommendations and actions for one agency can provide opportunities and guidance to a range of agencies. Each agency is responsible for their own recommendations and actions and through the CR&VRT those actions and outcomes are

reviewed and reported to the NCCSP Domestic Abuse and Sexual Violence Group with regards to any challenges and barriers identified.

- 4.5 Chairs, panel members and agencies must ensure the review and any recommendations not only meets the expectations of our relevant agencies and NCCSP it must also meet the expected standards of the external quality assurance Home Office DHR mechanism and the Domestic Abuse Commissioners Office oversight, as per legislation/guidance. All independent chairs of DHR's are critical to our reviews. Their responsibility is to explore all information and are there, together with all panel members to provide challenge to all our agency thinking and practice. Their experience, knowledge and independence assist all the partners to learn from DHR's and ensure the victims voice and that of their families, friends are part of the review. We are confident a great deal of learning and changes in processes has been gained from DHR reviews in this county.
- 4.6 It is recognised there are recurring themes within the learning of DHR's which reflects the national analysis from the Home Office's Analysis of Domestic Homicide Reviews.
- 5. National development to provide oversight of national and local learning for recommendations.**
- 5.1 Through legislation within the Domestic Abuse Act 21 and the provisions provided to the Domestic Abuse Commissioners Office a new National Domestic Homicide and Suicide Oversight Mechanism, will be developed. This mechanism will establish a robust system of analysis, tracking and scrutiny of trends in DHR learning and implementation at the national and local CSP level. It will allow the Domestic Abuse Commissioner to hold national and local agencies to account in implementing key learning to prevent future deaths.
- 5.2 This oversight mechanism is welcomed by the NCCSP and has already been communicated to all NCCSP partners. As a result of the thematic review the CR&VRT are already engaged with all partners providing a robust process to develop meaningful recommendations which will support analysis, tracking and scrutiny of trends in DHR learning for partners at a national and local level. This is vital to prevent future deaths because of domestic abuse.

6. Useful links

[Home Office, DHR Statutory Guidance](#)

[Domestic Abuse Commissioner](#)

[AAFDA, Website](#)

[Hundred Families, Website](#)

[Victim Support Homicide Service, Website](#)

[Norfolk County Council, Things need to change](#)

[British Medical Association, Guidance for GPs on the firearms licensing process](#)

Officer Contact

If you have any questions about matters contained in this paper, please get in touch with:

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Norfolk Countywide Community Safety Partnership (NCCSP) Scrutiny Sub Panel

Item No: 6

Report Title: Partnership Priority – Domestic Abuse and Sexual Violence

Date of Meeting: 7 December 2023

Responsible Cabinet Member: N/A

Responsible Director: Grahame Bygrave (Interim Executive Director of Community & Environmental Services)

Executive Summary

The Scrutiny Sub Panel is asked to consider and comment on an overview of Domestic Violence Change Champions.

Action Required

The NCCSP Scrutiny Sub Panel is asked to:

- a) Consider and comment on an overview of Domestic Violence Change Champions;
- b) Agree what recommendations (if any) it wishes to make to the Partnership;
- c) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

1. Background and Purpose

- 1.1 When the Scrutiny Sub Panel met on 24 February 2023, it considered a report from the Partnership which described the Domestic Homicide Review (DHR) process and set out progress against actions in the Safer Norfolk Plan 2021-

2024 to respond to the management of DHRs. The [agenda and minutes](#) from that meeting are available to view.

- 1.2 As a result of that discussion, the Scrutiny Sub Panel requested further information on Domestic Violence Change Champions to explain how they are working in practice.
- 1.3 The purpose of the item on today's agenda is for the Scrutiny Sub Panel to consider and comment on that information.
- 1.4 This item was due to be considered at the Scrutiny Sub Panel's cancelled September 2023 meeting.

2. Suggested Approach

- 2.1 The Partnership has provided an overview of the Domestic Violence Change Champions at **Annex 1** of this report.
- 2.2 The following Partnership Leads will attend to introduce the report and respond to any questions:
 - Mark Stokes - Chief Executive, Office of Police and Crime Commissioner for Norfolk (OPCCN) and Chair of the NCCSP Partnership
 - Gavin Thompson - Director – Policy and Commissioning, OPCCN
 - Amanda Murr – Head of Community Safety, OPCCN
- 2.3 The Sub Panel may wish to question them on the following areas:
 - a) How extensive the network of active Change Champions currently is;
 - b) How its impact is being monitored;
 - c) How Scrutiny Sub Panel Members, and elected members across Norfolk, can support the Partnership.

3. Proposal

- 3.1 That the NCCSP Scrutiny Sub Panel considers and comments on an overview of Domestic Violence Change Champions and agrees what recommendations (if any) it wishes to make to the Partnership.
- 3.2 That it delegates to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

4. Impact of the Proposal

- 4.1 Elected Members are able to maintain oversight of the progress being made by the Partnership, providing support as well as challenge in carrying out their scrutiny role.
- 4.2 Regular review of the Sub Panel's activity by the Scrutiny Committee will strengthen the governance of the Partnership's activity and support effective scrutiny.

5. Financial Implications

- 5.1 None.

6. Resource Implications

- 6.1 **Staff:** None.
- 6.2 **Property:** None.
- 6.3 **IT:** None.

7. Other Implications

- 7.1 **Legal Implications:** None.
- 7.2 **Human Rights Implications:** None.
- 7.3 **Equality Impact Assessment (EqIA) (this must be included):** None.
- 7.4 **Data Protection Impact Assessments (DPIA):** None.
- 7.5 **Health and Safety implications (where appropriate):** None.
- 7.6 **Sustainability implications (where appropriate):** None.
- 7.7 **Any Other Implications:** None.

8. Risk Implications / Assessment

- 8.1 N/A

9. Select Committee Comments

- 9.1 N/A

10. Action required:

10.1 The NCCSP Scrutiny Sub Panel is asked to:

- a) Consider and comment on the overview of Domestic Violence Change Champions;
- b) Agree what recommendations (if any) it wishes to make to the Partnership;
- c) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

11. Background Papers

11.1 [Safer Norfolk Plan 2021-24](#)

Officer Contact

If you have any questions about matters contained within this paper, please get in touch with:

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Norfolk County Community Safety Partnership

Report title:	Domestic Abuse Champion Network
Date of meeting:	28th September 2023

Executive Summary

The Domestic Abuse Champion network in Norfolk was created in 2015, following a recommendation from a local DHR. There was recognition some victims of DA could have been identified and supported earlier, preventing further harm. Many victims suffer in silence for many reasons; some do not know they are being abused (approx. 50% of victims) but many will not disclose unless they are asked in the right way. Professionals in front facing roles are best placed to identify and respond to DA with confidence and safety.

The role of a Domestic Abuse Champion is:

- To be the key domestic abuse contact for the organisation they work within
- Disseminate up to date information to the wider workforce.
- Raise awareness of domestic abuse within the organisation
- Be the link between the Domestic Abuse Champion network and the organisation they work in.

Domestic Abuse Champion receives:

- Two-day free training to become a Domestic Abuse Champion.
- Regular networking events.
- Ongoing training including refresher training as well as specialist subjects to offer continued learning and development.
- Access to advice and case consults with domestic abuse specialists.

Within the initial training, delegates will be trained to understand the dynamics of power and control and how to identify, assess and manage risk. However, delegates are trained to understand their Domestic Abuse Champion role does not train them to become a domestic abuse specialist. The role of a champion is to be able to have the skills, knowledge and confidence of identify domestic abuse and to respond safely, with confidence. The aim will always be to encourage any victim to access specialist support from specialist agencies, including NIDAS.

National and local research has informed us the most need for Domestic Abuse Champions is within the Health and Education sectors and it is within these sectors where initially, NIDAS will be prioritising new training offers.

Dates for new training have been circulated from September through to December 2023 (one session equates to two full training days) with further monthly sessions from 2024

onwards to be advertised shortly.

There is recognition there is a need for many other sectors to have a NIDAS Domestic Abuse Champion within them, and as the training develops, it is the expectation new training will be offered to other sectors too, but this is unlikely until 2024.

In the meantime, existing Domestic Abuse Champions (which there are over 900 current trained Champions) are invited to quarterly networking events, regularly training sessions to build on their learning, refresher training, and monthly newsletters.

Officer Contact

If you have any questions about matters contained in this paper, please get in touch with:

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Tabatha Breame, Domestic Abuse Scoping and Delivery Officer, Office of the Police and Crime Commissioner for Norfolk, Email: Tabatha.BREAME@norfolk.police.uk

Norfolk Countywide Community Safety Partnership (NCCSP)

Scrutiny Sub Panel

Item No: 7

Report Title: Strategic Plans for Community Safety

Date of Meeting: 7 December 2023

Responsible Cabinet Member: N/A

Responsible Director: Grahame Bygrave (Interim Executive Director of Community and Environmental Services)

Executive Summary

The Scrutiny Sub Panel is asked to endorse the strategic plans for the management of community safety in Norfolk.

Action Required

The NCCSP Scrutiny Sub Panel is asked to:

- a) Endorse the strategic plans for the management of community safety in Norfolk;**
- b) Comment on progress being made with the Partnership's Strategic Assessment;**
- a) Agree what recommendations (if any) it wishes to make to the Partnership;**
- b) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.**

1. Background and Purpose

- 1.1** At the Scrutiny Sub Panel's June meeting, councillors were advised of the ways in which the management of community safety in Norfolk has been developed in recent years. The model is unique, with Norfolk being the only place in the

country where the core community safety duties of responsible authorities are co-ordinated and delivered by the Police and Crime Commissioner (PCC) and the Office of the Police and Crime Commissioner for Norfolk (OPCCN).

- 1.2 The purpose of the item on today's agenda is for the Partnership to present to councillors the strategic plans for management of community safety in Norfolk, as the term of the Safer Norfolk Plan 2021-24 comes to an end.
- 1.3 This item was due to be considered at the Scrutiny Sub Panel's cancelled September 2023 meeting. The information has been expanded to include an update on the Partnership's Strategic Assessment.

2. Strategic Plans

- 2.1 The Partnership has provided an overview of the strategic plans for the management of community safety in Norfolk at **Annex 1** of this report.
- 2.2 Questions raised by the Sub Panel at its meeting on 8 June 2023, as part of the introduction to the Partnership, will be addressed in a future report:
 - how inflation has affected the delivery of grant funded projects;
 - how the Partnership evaluates the impact of grant funded projects and captures the views of local communities to support the evaluation.

3. Suggested Approach

- 3.1 The following Partnership Leads will attend to respond to any questions:
 - Mark Stokes - Chief Executive, Office of Police and Crime Commissioner for Norfolk (OPCCN) and Chair of the NCCSP Partnership
 - Gavin Thompson - Director – Policy and Commissioning, OPCCN
 - Amanda Murr – Head of Community Safety, OPCCN
- 3.2 The Scrutiny Sub Panel may wish to question them on the following areas:
 - a) The ambitions for managing community safety in Norfolk;
 - b) The engagement of partners with the strategic plans;
 - c) How the Partnership could do more to raise awareness of the range and depth of its work;
 - d) How the Partnership could use lived experience to develop its engagement strategy;
 - e) Progress being made with the Strategic Assessment;

- f) How Scrutiny Sub Panel Members, and elected members across Norfolk, can support the Partnership.

4. Proposal

- 4.1 That the NCCSP Scrutiny Sub Panel endorses on the strategic plans for the management of community safety in Norfolk and agrees what recommendations (if any) it wishes to make to the Partnership.
- 4.2 That it delegates to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

5. Impact of the Proposal

- 5.1 Elected Members are able to maintain oversight of the progress being made by the Partnership, providing support as well as challenge in carrying out their scrutiny role.
- 5.2 Regular review of the Scrutiny Sub Panel's activity by the Scrutiny Committee will strengthen the governance of the Partnership's activity and support effective scrutiny.

6. Financial Implications

- 6.1 None.

7. Resource Implications

- 7.1 **Staff:** None.
- 7.2 **Property:** None.
- 7.3 **IT:** None.

8. Other Implications

- 8.1 **Legal Implications:** None.
- 8.2 **Human Rights Implications:** None.
- 8.3 **Equality Impact Assessment (EqIA) (this must be included):** None.
- 8.4 **Data Protection Impact Assessments (DPIA):** None.
- 8.5 **Health and Safety implications (where appropriate):** None.

8.6 **Sustainability implications (where appropriate):** None.

8.7 **Any Other Implications:** None.

9. Risk Implications / Assessment

9.1 N/A

10. Select Committee Comments

10.1 N/A

11. Action required:

11.1 The NCCSP Scrutiny Sub Panel is asked to:

- a) Endorse the strategic plans for the management of community safety in Norfolk;
- b) Comment on progress being made with the Partnership's Strategic Assessment;
- c) Agree what recommendations (if any) it wishes to make to the Partnership;
- d) Delegate to the Chair and Vice-Chair the task of reporting the outcome of its discussion to the Scrutiny Committee, through a written report to a future meeting.

12. Background Papers

12.1 [Safer Norfolk Plan 2021-24](#)

Officer Contact

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Norfolk Community Safety Partnership (NCSP)

Report title:	NCSP Strategy Development Update
Date of meeting:	28th September 2023

Executive Summary

At the previous meeting of the of the Panel, it was agreed there is duplication across community safety strategies and plans, including priorities, and that a review with the purpose of alignment and rationalisation would be beneficial.

At the meeting of the NCSP on 10 July 2023, a review was undertaken, reflecting the development of community safety in Norfolk, the strategy requirements of the NCSP and the recent consultation on the relationship between CCSPs and Police and Crime Commissioners (PCCs) on strategic assessments and community safety strategy. It was agreed the general direction of travel should be...

- To bring together the Police and Crime Plan and Community Safety Strategic priorities.
- Build on to the developing Serious Violence and Combatting Drugs and Alcohol Strategies.
- Incorporate any Victims Strategy into this approach.
- Include criminal justice priorities, which are missing from the current strategy framework.
- Start by integrating strategic assessment processes.

To enable this to happen, it was agreed to extend the lifespan of the current strategy to March 2025, in line with the development process and publication deadline for the Police and Crime Plan following the PCC elections in May 2024.

1. Current Strategy Landscape

1.1. The NCSP is currently engaged in the development and or delivery of the following strategies and plans...

- Community Safety Strategic Plan.
- Serious Violence Strategy.
- Norfolk Drugs and Alcohol Strategy.
- Norfolk Police and Crime Plan, which must be given regard and reflected in the Community Safety Strategic Plan.
- Victims Strategy (following enactment of the Victims and Prisoners Bill).

1.2. The current position is that over the next 12 months, the partnership and therefore the Violence Reduction and Community Safety Co-ordination Team at the Office of the Police and Crime Commissioner will lead on/be engaged in:

- undertaking five strategic assessments
- implementing five engagement strategies
- writing five strategies
- creating five sets of delivery plans
- developing five commissioning strategies.

1.3 To a large extent, the individual strategies and plans are symbiotic and therefore their development and delivery should be integrated to provide a clear set of unambiguous priorities that partners can align resources and activities to.

2. Future Approach

2.1 At the meeting of the NCSP on 10 July 2023, a review was undertaken, reflecting the development of community safety in Norfolk, the strategy requirements of the NCSP and the recent consultation on the relationship between CCSPs and Police and Crime Commissioners on strategic assessments and community safety strategy. It was agreed that the general direction of travel should be...

- To bring together the Police and Crime Plan and Community Safety Strategic priorities.
- Build on to the developing Serious Violence and Combatting Drugs and Alcohol Strategies.
- Incorporate the future Victims Strategy into this approach.
- Include criminal justice priorities, which are missing from the current strategy framework.
- Start by integrating strategic assessment processes.

2.2 To enable this to happen, it was agreed to extend the lifespan of the current strategy to March 2025, in line with the development process and publication deadline for the Police and Crime Plan following the PCC elections in May 2024.

Strategic Assessment Processes

2.3 The Violence Reduction and Community Safety Co-ordination Team are already managing and aligning a number of strategic assessment processes for serious violence and drugs and alcohol.

- 2.4 The strategic assessment for the NCSP Strategic Plan will build upon these, and with the Police Strategic Assessment, will form the basis of a future strategic assessment for Police, Crime, Community safety and Criminal Justice in Norfolk.
- 2.5 Furthermore, the Police Strategic Assessment will be subject to a MoRILE assessment by the wider NCSP for the first time in early 2024, to make it more robust as the evidence base and prioritisation tool for the NCSP and its members. This will assess the impact, physical, psychological and financial harm to individuals, the community, public expectation and environmental impact – likelihood, confidence and organisational position, taking account of the capacity and capability to address the threat by the organisations in the partnership. This will be supported by local authorities from Devon and Cornwall who have undertaken a similar exercise.

Officer Contact

If you have any questions about matters contained in this paper, please get in touch with:

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Norfolk Countywide Community Safety Partnership (NCCSP)

Scrutiny Sub Panel

Item No: 8

Report Title: Forward Work Programme

Date of Meeting: 7 December 2023

Responsible Cabinet Member: N/A

Responsible Director: Grahame Bygrave (Interim Executive Director of Community and Environmental Services)

Executive Summary

This report sets out a Forward Work Programme for the Scrutiny Sub Panel, to enable Members to review and shape it.

Action Required

To review and agree a Forward Work Programme for the Scrutiny Sub Panel.

1. Background and Purpose

- 1.1 In November 2020, the Scrutiny Sub Panel agreed to amend its Terms of Reference to specify a requirement for quarterly meetings.

2. Proposal

- 2.1 The proposed Forward Work Programme for the Scrutiny Sub Panel is set out at **Annex 1**, for Members to use to shape future meeting agendas and items for consideration.
- 2.2 In previous years, the Scrutiny Sub Panel has received regular performance updates and an in-depth review of the Partnership's priorities (one or two priorities at a time, determined by key developments and Members' requests for further information). Updates previously requested have been incorporated following consultation with the Partnership.

- 2.3 Councillors can view [previous agendas and minutes](#) to consider the work undertaken by the Scrutiny Sub Panel.
- 2.4 The Scrutiny Sub Panel will be mindful that any programme of scrutiny work needs to consider the current pressures on partners, both in terms of requests for information and attendance at meetings.
- 2.5 When considering items for its forward work programme, the Scrutiny Sub Panel should consider the following:
- Is it something that the Sub Panel can change or influence?
 - What benefits could scrutiny bring to this issue?
 - How can the Sub Panel best carry out work on the subject?
 - What would be best outcomes be?
- 2.6 The Centre for Governance and Scrutiny has recently published a '[Guide to Work Planning](#)' which the Committee may wish to consider when looking at future topics for scrutiny.

3. Impact of the Proposal

- 3.1 Regular review of the forward work programme will strengthen the governance of the Partnership's activity and support effective scrutiny.

4. Financial Implications

- 4.1 None.

5. Resource Implications

- 5.1 **Staff:** Members will be aware that the County continues to manage the effects of, and recover from, the COVID 19 crisis. The Scrutiny Sub Panel will wish to be mindful of this and focus any requests for information on those things that it considers to be essential for its work.
- 5.2 **Property:** None.
- 5.3 **IT:** None.

6. Other Implications

- 6.1 **Legal Implications:** None.
- 6.2 **Human Rights Implications:** None.
- 6.3 **Equality Impact Assessment (EqIA) (this must be included):** None.

6.4 **Data Protection Impact Assessments (DPIA):** None.

6.5 **Health and Safety implications (where appropriate):** None.

6.6 **Sustainability implications (where appropriate):** None.

6.7 **Any Other Implications:** None.

7. Risk Implications / Assessment

7.1 N/A

8. Select Committee Comments

8.1 N/A

9. Action required:

9.1 To review and agree a Forward Work Programme for the Scrutiny Sub Panel.

10. Background Papers

10.1 [Centre for Governance and Scrutiny- 'Guide to Work Planning' - published November 2020](#)

Officer Contact

If you have any questions about matters contained within this paper, please get in touch with:

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NCCSP Scrutiny Sub Panel Forward Work Programme

Date	Report	Issues for consideration	Invited to attend
7 December 2023	NCCSP Plan 2021-24 – performance monitoring	<ul style="list-style-type: none"> Review of strategic plans for the management of community safety in Norfolk, including an update on the Partnership's Strategic Assessment; Consider a performance update and undertake an in-depth review of one or two Partnership priorities (to be agreed): <p>Partnership Priority: Serious Violence</p> <ol style="list-style-type: none"> 1) An overview of the Partnership's response to the new Serious Violence Duty, which commenced on 31 January 2023. 2) A full report on the Partnership's thematic review of Norfolk Domestic Homicide Reviews. <p>Partnership Priority: Domestic Abuse and Sexual Violence</p> <ol style="list-style-type: none"> 1) Update on Domestic Violence Change Champions. 	NCCSP Chair and Community Safety Team
29 February 2024	NCCSP Plan 2021-24 – performance monitoring	<ul style="list-style-type: none"> Consider a performance update and undertake an in-depth review of one or two Partnership priorities (to be agreed): <p>Partnership Priority: Prevent</p> <ol style="list-style-type: none"> 1) Clarification on whether there is a gap in legislation around the requirement to include a 	NCCSP Chair and Community Safety Team

		<p>legal imprint on any leaflet campaign material;</p> <p>2) Evidence of the impact of projects seeking to raise awareness of radicalisation and extremism;</p> <p>3) Outcomes of the Partnership's Hate Crime Review.</p>	
6 June 2024	NCCSP Plan 2021-24 – performance monitoring	<ul style="list-style-type: none"> • Appointment of Chair & Vice-Chair; • Confirm Terms of Reference; • Consider a performance update and undertake an in-depth review of one or two Partnership priorities (to be agreed): <p>Partnership Priority: Criminal Exploitation</p> <p>1) An update on action being taken to tackle modern slavery.</p> <p>Partnership Priority: Neighbourhood Crime</p> <p>1) An update on the Scrutiny Sub Panel's recommendation, that the Partnership should consider how constituent partners can ensure that individuals are able to access support for unmet needs, to avoid circumstances where an Anti-Social Behaviour Review might be requested.</p>	NCCSP Chair and Community Safety Team
26 September 2024	NCCSP Plan 2021-24 – performance monitoring	<ul style="list-style-type: none"> • Consider a performance update and undertake an in-depth review of one or two Partnership priorities (to be agreed). 	NCCSP Chair and Community Safety Team

Items to be incorporated into reports for future meetings:

Partnership Priority: Fraud