

Cabinet Minutes of the Meeting held on Monday 7 November 2022 in the Council Chamber, County Hall, at 10am

Present:

Cllr Andrew Proctor Chairman. Leader & Cabinet Member for Strategy &

Governance.

Cllr Graham Plant Vice-Chairman and Cabinet Member for Growing the

Economy

Cllr Bill Borrett Cabinet Member for Adult Social Services and Public Health

Cllr Margaret Dewsbury
Cllr Daniel Elmer
Cllr Tom FitzPatrick
Cabinet Member for Communities and Partnerships
Deputy Cabinet Member for Children's Services
Cabinet Member for Innovation, Transformation &

Performance

Cllr Andrew Jamieson Cabinet Member for Finance

Cllr Greg Peck Cabinet Member for Commercial Services and Asset

Management

Cllr Eric Vardy Cabinet Member for Environment and Waste

Cllr Martin Wilby Cabinet Member for Highways, Infrastructure and Transport

Executive Directors Present:

James Bullion Executive Director of Adult Social Services

Paul Cracknell Executive Director of Transformation and Strategy
Helen Edwards Monitoring Officer and Director of Governance

Simon George Executive Director of Finance & Commercial Services
Tom McCabe Executive Director of Community and Environmental

Services

Sara Tough Executive Director of Children's Services

Cabinet Members and Executive Directors introduced themselves. The Chair of Norfolk Safeguarding Adult Board, Heather Roach, was also present at the meeting.

1 Apologies for Absence

- 1.1 Apologies were received from the Cabinet Member for Children's Services (the Deputy Cabinet Member for Children's Services was substituting).
- 2 Minutes from the meeting held on Monday 3 October 2022.
- 2.1 Cabinet agreed the minutes of the meeting held on Monday 3 October 2022 as an accurate record.

3 Declaration of Interests

- 3.1 The Cabinet Member for Highways, Infrastructure and Transport declared an interest related to item 14 "Disposal, acquisition and exploitation of property"; he would not vote on this item.
- 4 Matters referred to Cabinet by the Scrutiny Committee, Select Committees or by full Council.

4.1 There were no matters referred to Cabinet.

5 Update from the Chairman/Cabinet Members

- 5.1 The Cabinet Member for Commercial Services and Asset Management gave an update to Cabinet:
 - The path in commercial activity and asset disposal was not straightforward. Changes to the market, sales taking place across different financial years and delays in transactions could occur.
 - The Cabinet Member for Commercial Services and Asset Management was pleased to confirm that Norfolk County Council had exceeded its target of £8.1m in capital receipts. £22.3m capital receipts had been achieved in this financial year, including £5m sold subject to contract, trebling the target on this ambitious programme.
 - This showed the intent of the council to make the best use of assets.
 - The Cabinet Member for Commercial Services and Asset Management provided an update on Holt Hall, which had been running at a £277k loss and had high maintenance costs. The Council had agreed to sell the site to Gresham School in Holt. This school is an asset to the educational environment and a key part of the local economy, and this would allow the site to be secured with a local organisation.
 - There would be a period for the legal transaction to take place and for the school to undertake work on the site and integrated it into their campus.
- The Cabinet Member for Adult Social Care, Public Health and Prevention gave an update on the Warm and Well campaign being launched across Norfolk:
 - The Warm and Well campaign was being launched which aimed to ask people in the County prepare for Winter.
 - This winter, Norfolk residents were facing challenges from the onset of cold weather, respiratory and winter illnesses including Covid-19 and flu combined with the global economic crisis caused by the war in Ukraine. This would have a major impact on the health of Norfolk residents' health and put services under greater strain.
 - Partners of the Integrated Care System were launching a system wide winter prevention campaign to address the challenges of keeping people warm and well over winter and prevent excessive demand on services. The NHS, county council, district councils and health partners had raised money to pay for adverts to raise awareness of the steps residents could take to stay healthy, warm and well, which included:
 - Reminding people of the importance of their flu and Covid-19 vaccines
 - The importance of keeping active and keeping a well-stocked medicine cabinet at home.
 - Taking steps to make homes more energy efficient.
 - Take steps to look after mental health.
 - Signposting to support available to those in hardship was part of the campaign, and encouraging people to use the 111 service, community pharmacies, minor injuries units and GP practices to signpost them away from A&E which would be under stress this winter.
 - To become a success, the campaign would need support of partners across the county, communities and from people across Norfolk.
 - For more information please see paragraph 15b.1 and 15b.2 of these minutes, and appendix C for the visuals.

6 Public Question Time

- The list of public questions and the responses is attached to these minutes at Appendix A.
- 6.2 Richard Bearman asked a supplementary question:
 - Mr Bearman asked to have sight of the post design safety audit
 mentioned in the reply to his substantive question. He noted the
 response to the question from Judith Lubbock, stating that the post review
 would be conducted by an independent agency, and asked what cycling
 groups were involved in this agency and whether any Norfolk groups
 would be invited to take part.
 - The Cabinet Member for Highways, Infrastructure and Transport replied that all schemes carried out in Transport for Norwich and Transforming Cities Fund had extensive consultations which all groups and individuals could put comments forward for. The Cabinet Member for Highways, Infrastructure and Transport would ask what cycling groups would be involved in the audit in the future.

7 Local Member Questions/Issues

- 7.1 The list of Local Member questions and the responses is attached to these minutes at Appendix B.
- 7.2 Cllr Emma Corlett asked a supplementary question:
 - Cllr Corlett thanked the deputy cabinet member for the reply to her question. She felt it was shocking that the home office had not undertaken proper age assessments meaning children had arrived in Norfolk having been sent to adult education and was pleased that Norfolk has been able to protect these children. She asked what steps the Cabinet Member or Deputy Cabinet Member had taken to make the argument to government for additional funding, as referred to in the last paragraph of the written answer, to meet the additional needs, and whether they would commit to the continued use of positive language in Norfolk when caring for these children and not use the rhetoric displayed by the Home Secretary.
 - The Deputy Cabinet Member for Children's Services replied that the requirement for increased support for Local Authorities was being made by the County Councils' Network and Local Government Authority which the council fed into regularly. Regarding language, he replied that the council would continue to support Unaccompanied Asylum Seeking Children as they always had done

8. Transport East Transport Strategy Endorsement

- 8.1.1 Cabinet received the report setting out the Transport East Transport Strategy, setting out the challenges and opportunities in the region, Transport East's Vision, the outcomes Transport East are seeking to achieve and the four core priorities the interventions are focussed around.
- 8.1.2 The Cabinet Member for Highways, Infrastructure and Transport introduced the report to Cabinet:
 - The sub-national transport body Transport East had prepared a transport

- strategy. As a partner the Council had helped develop the strategy.
- Although this was not statutory, this was an important document setting
 the case for long term strategic transport investment in the East. It
 aligned with the Council's corporate plan, Better Together for Norfolk and
 the fourth Local Transport Plan.
- The Plan had already been through Suffolk, Thurrock, Essex and Southend.
- It provided one voice for all of the eastern region and showed how people could work together for the good of the region.
- Paragraph 1.5 of the report showed the 4 core priorities
- The report showed Transport East's support of the West Winch Road, Norwich Western Link and Long Stratton Bypass
- The Cabinet Member for Highways, Infrastructure and Transport moved the recommendations as set out in the report.
- The chairman noted the four core priorities showing that not all aims were based around road building.
- 8.3 The Cabinet Member for Environment and Waste noted that this was an essential element of the council's work on connectivity in the county and areas surrounding it, allowing to effectively plan employment areas and housing. This plan showed that the council was thinking of the future and he therefore endorsed it.
- The Vice-Chairman represented districts on the Transport East Board, and he noted the importance of having a plan in place for the future. There were 12 goals identified against the Transport East priorities and plans set out to progress them moving forward, detailed in the report.
- 8.5 The Cabinet Member for Adult Social Care, Public Health and Prevention noted that this plan showed how the county was working with other local authorities to achieve priorities and good relationships. This plan would look at how to decarbonise transport while allowing the county to develop economically.
- The Cabinet Member for Innovation, Transformation and Performance noted the impact of the Norfolk tourism industry on the transport network, with some areas difficult to access on public transport and noted that this report would help manage this.
- 8.7 The Cabinet Member for Finance welcomed the focus on active travel and step change on the amount of walking and cycling being targeted in the report.
- 8.8 The Chairman pointed out that while this was a sub-national transport body it was important to note the partnership and collaborative working involved, and the long term approach it would bring to securing investment in transport in the region.
- 8.9 Cabinet **RESOLVED** to endorse the Transport East Transport Strategy

8.10 Evidence and Reasons for Decision

Please see section 4 of the report.

8.11 **Alternative Options**

An alternative would be not to support the strategy. This is not a preferred option.

Not endorsing the strategy would weaken Norfolk's relationship with Transport East and the Department for Transport. Transport East is becoming increasingly important as a route to DfT funding including the Major Road Network and Large Local Major funding programmes. A lack of support for the strategy will impact on longer term funding through these routes.

9. Norfolk Safeguarding Adults Board – Annual Report 2021-2022

- 9.1.1 Cabinet received the report summarising the key activities and achievements of the Norfolk Safeguarding Adults Board and the wider partnership's adult safeguarding activity during 2021/21.
- 9.1.2 The Chair of the Norfolk Safeguarding Adults Board introduced the report to Cabinet:
 - The Norfolk Safeguarding Adults Board was a statutory board under the Care Act made up of three statutory partners; the Local Authority, Norfolk Constabulary and the Integrated Care Board, however there were 25 members supporting the work. Their role was to ensure safeguarding arrangements across the county were effective.
 - The strategy covered three areas: preventing neglect and abuse, managing the response to this and managing practice.
 - Year on year an increase in safeguarding reports had been seen, mirrored across the country. The main category of reporting was neglect and acts of omission.
 - The number of referrals for potential safeguarding adult reviews had significantly increased with 20 referrals in the last year. Each showed a commitment to learning and transparency and improving practice.
 - There was a focus on self-neglect and hoarding prevention. A new subgroup was in place and a webinar had been held, supported by someone who had been supported with this.
 - Joint events had been held with the children's partnership board around professional curiosity.
 - The video created by the Norfolk Safeguarding Adults Board about "tricky friends" had been shared with 38 other boards and translated into Ukranian and sign language.
 - One key area for learning was that recommendations turn into action and the board sought reassurance that practice had changed.
 - One of the main safeguarding adult reviews was into Joanna, Jon and Ben at Cawston Park. This review made 13 recommendations, some of which were national and some local. A progress summit was held on the 6 September 2022 and the Board was encouraged by the work which had been undertaken locally and nationally while recognising there was still lots to do.
- 9.1.3 The chairman asked the Chair of Norfolk Safeguarding Adults Board how effective partnership working was. She replied that partnership working was excellent across Norfolk, with partners chairing subgroups and taking on pieces of work to report back on. There was enthusiasm for work to improve and for partners to provide the best service they could.

- 9.1.4 The Cabinet Member for Adult Social Care, Public Health and Prevention provided an introduction to the report:
 - The Cabinet Member for Adult Social Care, Public Health and Prevention thanked the Chair of Norfolk Safeguarding Adults Board for her work. He noted that Norfolk County Council hosted and provided resources to the Board however their work was across the whole of the county and organisations including the NHS.
 - 2021-22 had been a challenging year for the Board and he congratulated the team and Chair for the exemplary work they had done and the national interest generated on their work including from the Care Quality Commission and Department of Health.
 - The Cabinet Member for Adult Social Care, Public Health and Prevention moved the recommendations set out in the report
- 9.2 The Cabinet Member for Commercial Services and Asset Management commended the work of the Norfolk Safeguarding Adults Board. As a previous Member representative on the Board he noted the excellent work they carried out, shown in the report.

9.3 Cabinet **RESOLVED** to

- a) Note and endorse the contents of the NSAB 2021/22 annual report
- b) Where possible promote the work of NSAB to partner organisations and stakeholders
- c) Where possible use media and communications channels to promote the safeguarding messages

9.4 Evidence and Reasons for Decision

The publication of an annual report is a statutory requirement upon Safeguarding Adults Boards (14.136 Care Act Guidance 2016).

9.5 Alternative Options

The publication of the NSAB annual report is a statutory requirement (14.136 Care Act Guidance 2016). The report has been approved for publication by the NSAB and its Business Group.

10. Annual Review of Norfolk Adoption Service 2021-2022

- 10.1.1 Cabinet received the report providing an update on the performance of and outcomes achieved by Norfolk's Adoption Service, and a summary of the Adoption Annual Report, encompassing the Statement of Purpose amended by the previous years' data.
- 10.1.2 The Executive Director for Children's Services gave an introduction to this report as well as, item 11 "Statement of Purpose and annual review Norfolk Fostering Service" and item 12 "Annual Review of NCC Residential Children's Homes" to Cabinet:
 - The three reports set out at items 10, 11 and 12 of the agenda were reported to Cabinet annually.
 - Adoption services were now part of the Adopt East Alliance. The adoption support service was recognised regionally as being of the highest practice

standard.

- The fostering service had been through a transformation, allowing greater placement flexibility in matching the needs of children to carers.
- There had been a focus on reshaping care provision to respond to the growing complexity of children's emotional and mental health needs and create the greatest possible capacity. The capacity of care provision was insufficient across the country, and this was shown in budget pressures.
- A wide range of provision had been developed in Norfolk with some gaining national recognition. For example, New Roads, expanded fostering services, work with independent fostering agencies, created an enhanced fostering service, a dedicated offer to asylum seeking children, working with Break and the Department for Education to support care leavers and high-quality semi-independent care provision.
- 10.1.2 The Deputy Cabinet Member for Children's Services introduced the report to Cabinet:
 - Increased demand had been seen this year with an increase in adoption plans, placement plans and adopters.
 - There were struggles with some significant court delays for children being placed for adoption.
 - Page 259 of the report showed the number of early permanence placements was up and at its highest for the last three years.
 - The Deputy Cabinet Member for Children's Services thanked the post adoption and kinship team for their national recognition.
 - The data for "time to adopt" was looking more positive compared to last year.
- 10.2 The Chairman moved the recommendation set out in the report.
- 10.3 Cabinet **RESOLVED** to accept the Annual Report for the Norfolk Adoption Service for year 2021/22 and endorse the Statement of Purpose for 2022/23
- 10.4 Evidence and Reasons for Decision

N/A

10.5 **Alternative Options**

N/A

- 11. Statement of Purpose and annual review Norfolk Fostering Service
- 11.1.1 Cabinet received the report setting out the annual review of the Norfolk Fostering service and the Statement of Purpose, outlining the key developments of the service and setting the direction of travel by demonstrating how its aims and objectives would be achieved.
- 11.1.2 The Deputy Cabinet Member for Children's Services introduced the report to Cabinet:
 - 352 households were providing placements to children, there were 41 family placements and there were 27 parents providing short breaks and respite.
 - The new fee structure for foster carers did not come in until the end of the

- reporting period so was not covered in the report.
- Page 314 of the report gave information on the new supporting resilience team who would support foster carers and the children they cared for.
- Page 321 set out that 96% of foster carer reviews were now running to timescale.
- Page 370 detailed recruitment activity being carried out to find new foster carers.
- The Chairman noted page 306 of the report which showed that the statement of purpose would focus on a performance review for 2021-22 and that key points of focus for 2022-23 were shown on page 306-7.
- 11.3 The Cabinet Member for Innovation, Transformation and Performance noted that paragraph 3.1 of the report showed the key principles behind transformation which would focus on the needs of children.
- 11.4 The Chairman moved the recommendations as set out in the report.
- 11.5 Cabinet **RESOLVED** to accept the combined Annual Report and Statement of Purpose 2021/2022 for the Norfolk Fostering Service
- 11.6 Evidence and Reasons for Decision

N/A

11.7 Alternative Options

N/A

12. Annual Review of NCC Residential Children's Homes

- 12.1.1 Cabinet received the report providing an update on the performance of and outcomes achieved by Norfolk's Residential Children's Homes Service.
- 12.1.2 The Deputy Cabinet Member for Children's Services introduced the report to Cabinet:
 - Occupancy rates for homes could be deceptive as they seemed low however they reflected the needs of the children placed in them.
 - Children missing from care was shown on page 343 of the report. This
 was not an abnormal number; there was a high bar for what constituted
 "missing" and most children were back in care in a reasonable time
 therefore this was not a cause for panic.
 - The work of the New Roads team had been positive, especially for the 70 children on the edge of care who had been enabled to stay in their own homes
 - Financial impacts shown in the report compared the average cost of Norfolk residential home placements compared to the higher cost of external placements.
- 12.2 The Cabinet Member for Finance noted the comment related to cost of placements; external placements were a minimum of £4,300 per week compared to £3,960 per week for the Norfolk Residential Service in 2021-22. The Cabinet

Member for Finance therefore endorsed the service's drive to increase capacity in this area.

- The Chairman also noted this financial benefit and therefore the benefit to increasing capacity in this service. The Chairman thanked The Executive Director for Children's Services and the teams involved in the work detailed in reports 10, 11 and 12 for their hard work.
- 12.4 The Chairman moved the recommendations as set out in the report.
- 12.5 Cabinet **RESOLVED** to accept the Annual Report for the Residential Service for year 2021/22 and endorse the Statements of Purpose as found on the Members Portal.

12.6 Evidence and Reasons for Decision

Please see section 4 of the report.

12.7 Alternative Options

N/A

13. Finance Monitoring Report 2022-23 P6: September 2022

- 13.1.1 Cabinet received the report giving a summary of the forecast financial position for the 2022-23 Revenue and Capital Budgets, General Balances, and the Council's Reserves at 31 March 2023, together with related financial information.
- 13.1.2 The Cabinet Member for Finance introduced the report to Cabinet:
 - The period 6 report showed a net overspend of £938k, representing 0.2% of the net budget.
 - The previously highlighted demand-led cost pressures in Children's Services continued in social care placements and Special Educational Needs home to school transport with an overspend of £8m before the use of £1m departmental reserves.
 - £1.5m inflationary pressures were flagged in Community and Environmental Services, mitigated by savings on interest payable of £600k resulting in securing of long-term public works board loans at low rates last year and high cash balances, delayed the need for borrowing in 2022-23
 - The main saving had been a write back of a potential liability of £6.7m minimum revenue provision. Statutory changes to the way Local Authorities were to account for loans to wholly owned LATCos (local authority trading company) were reversed before becoming law, removing the need for this provision.
 - Paragraph 2.24 on page 361 showed a potential additional £6,078,000 cost due to the 2022-23 pay award. The national pay award had been agreed with unions since the writing of the report. It had been stressed that where possible, departments would absorb the additional costs associated with this in their own budgets and it was expected that an overspend would not be seen in the December monitoring report.
 - Cash balances remained healthy due to a combination of close scrutiny of spending plans, slippage of the capital programme and sale of the

- Norwich airport industrial estate. This had helped the council postpone capital financial borrowing for this financial year to date, contributing to the interest payable
- This cash balance with an increase in interest rates in 22-23 had resulted in additional interest receivable of £600,000 mitigating some of the revenue cost pressures mentioned previously.
- Continued vigilance of the capital programme had resulted in £50.5m removed or delayed for future years. There was an aim to ensure value for money for the council in the future, including bringing forward projects which would deliver savings for the council such as upgrading to LED street lighting and prioritising projects attracting external funding.
- The Cabinet Member for Finance moved the recommendations as set out in the report.
- 13.2 The Chairman noted paragraph 1.12 forecasting a 20-25% increase in cost of construction which would have an impact on ability to deliver schemes and was substantial bearing in mind the size of the capital programme.

13.3 Cabinet **RESOLVED**

- 1. To recommend to full Council the addition of £33.425m to the capital programme to address capital funding requirements funded from various external sources as set out in detail in capital Appendix 3, paragraph 4.1 as follows:
 - £0.062m uplift to Childrens Services capital projects, mainly from S106 developer contributions in the current year and £3.009m for future years
 - £0.040m uplift to ICT budgets for Fire Services IT requirements, funded by NCC borrowing
 - £22.096m grant funding updates from the Department of Transport for various capital projects, including the Great Yarmouth 3rd River Crossing and the Long Stratton Bypass
 - £1.544m uplift to S106 and developer contributions to Highways capital projects
 - £0.827m reduction in NCC borrowing for Highways capital projects
 - £7.500m for LED streetlighting upgrade to be funded by NCC borrowing in 2023-24 and 2024-25.
- 2. Subject to full Council approval of recommendation 1 to delegate:
 - 3.1) To the Director of Procurement authority to undertake the necessary procurement processes including the determination of the minimum standards and selection criteria (if any) and the award criteria; to shortlist bidders; to make provisional award decisions (in consultation with the Chief Officer responsible for each scheme); to award contracts; to negotiate where the procurement procedure so permits; and to terminate award procedures if necessary.
 - 3.2) To the Director of Property authority (notwithstanding the limits set out at 5.13.6 and 5.13.7 of Financial Regulations) to negotiate or tender for or otherwise acquire the required land to deliver the schemes (including temporary land required for delivery of the works) and to dispose of land so acquired that is no longer required upon completion of the scheme.
 - 3.3) To each responsible chief officer authority to:
 - (in the case of two-stage design and build contracts) agree the price for the works upon completion of the design stage and direct that the works proceed; or alternatively direct that the works be recompeted

- approve purchase orders, employer's instructions, compensation events or other contractual instructions necessary to effect changes in contracts that are necessitated by discoveries, unexpected ground conditions, planning conditions, requirements arising from detailed design or minor changes in scope
- subject always to the forecast cost including works, land, fees and disbursements remaining within the agreed scheme or programme budget.
- That the officers exercising the delegated authorities set out above shall do so in accordance with the council's Policy Framework, with the approach to Social Value in Procurement endorsed by Cabinet at its meeting of 6 July 2020, and with the approach set out in the paper entitled "Sourcing strategy for council services" approved by Policy & Resources Committee at its meeting of 16 July 2018.
- 3. To recognise the period 6 general fund revenue forecast of a £0.936m overspend (0.2% of net budget), noting also that Executive Directors will take measures to reduce or eliminate potential over-spends where these occur within services
- 4. To recognise the period 6 forecast of 95% savings delivery in 2022-23, noting also that Executive Directors will continue to take measures to mitigate potential savings shortfalls through alternative savings or underspends.
- 5. To note the forecast General Balances at 31 March 2023 of £23.840m, assuming the Council will mitigate the overspends reported in P6.
- 6. To note the expenditure and funding of the revised current and future 2021-26 capital programmes.

13.4 Evidence and Reasons for Decision

Three appendices are attached to this report giving details of the forecast revenue and capital financial outturn positions:

Appendix 1 of the report summarises the revenue outturn position, including:

- Forecast over and under spends
- Changes to the approved budget
- Reserves
- Savings

Appendix 2 of the report summarises the key working capital position, including:

- Treasury management
- · Payment performance and debt recovery.

Appendix 3 of the report summarises the capital outturn position, and includes:

- Current and future capital programmes
- Capital programme funding
- Income from property sales and other capital receipts.

Additional capital funds will enable services to invest in assets and infrastructure as described in Appendix 3 section 4 of the report.

13.5 Alternative Options

To deliver a balanced budget, no viable alternative options have been identified to the recommendations in this report. In terms of financing the proposed capital

expenditure, no further grant or revenue funding has been identified to fund the expenditure, apart from the funding noted in Appendix 3 of the report.

14 Disposal, acquisition and exploitation of property

- 14.1.1 Cabinet received the report setting out proposals aimed at supporting Norfolk County Council priorities by exploiting properties surplus to operational requirements, pro-actively releasing property assets with latent value where the operational needs can be met from elsewhere and strategically acquiring property to drive economic growth and wellbeing in the County.
- 14.1.2 The Cabinet Member for Commercial Services and Asset Management introduced the report to Cabinet:
 - Scole Land to the rear of Orbit Site, Flowerdew Meadow
 - Previously this piece of land was acquired as part of a transaction with Orbit Group who released the land for construction of affordable dwellings.
 - It was proposed that Orbit would acquire the land subject to suitable planning permission. The Council's agent was reviewing the offer to ensure it represented the best consideration
 - Terrington St Clement Field at Terrington Fern House Estate
 - This land was part of the county farms estate.
 - The tenant had agreed to surrender the land from their farm business tenancy agreement. The land was not required for operational use or county council services use
 - Property disposal programme update for 2022-23
 - A list of capital receipts forecast was set out in appendix A of the report. These would go through the corporate strategy priority group to identify if the council had any use for the sites.
 - The target for sales for the financial year 2022-23 was £8.1m and had been exceeded 3 fold
 - The Cabinet Member for Commercial Services and Asset Management moved the recommendations as set out in the report
- The Cabinet Member for Adult Social Care, Public Health and Prevention endorsed the work of the department, noting the statement in the Executive Summary that "adopting a "single estate" approach within the County Council and sharing property assets with public sector partners through the One Public Estate programme, the Council is aiming to reduce net annual property expenditure". By sharing assets and buildings with partners this would reduce costs that would be used to maintain buildings, increasing funds available to spend on frontline services.
- 14.3 The Cabinet Member for Innovation, Transformation and Performance noted the importance of reviewing property assets to identify those that were redundant and no longer making an economic benefit.

14.4 Cabinet **RESOLVED**

1. To formally declare the Land to the rear of Orbit Site, Flowerdew Meadow, Scole (7085/018) amounting to 64m² surplus to County Council requirements and instruct the Director of Property to dispose of the property on the terms agreed. In the event of the disposal receipt exceeding the valuation figure the Director of Property in consultation with the Executive Director of Finance and

- Commercial Services and Cabinet Member for Commercial Services and Asset Management is authorised to accept the most advantageous offer.
- 2. To formally declare the Land at Terrington Fern House Estate (part), Terrington St Clement (2078/108A) (edged red on plan) amounting to 1.65 hectares surplus to County Council requirements and instruct the Director of Property to dispose of the property. In the event of the disposal receipt the valuation figure limits the Director of Property in consultation with the Executive Director of Finance and Commercial Services and Cabinet Member for Commercial Services and Asset Management is authorised to accept the most advantageous offer.
- 3. To note the progress of the property disposal programme.

14.5 Evidence and Reasons for Decision

Declaring the sites and land holdings surplus to County Council use means that the Corporate Property Team can consider options for the disposal and exploitation of these sites.

14.6 Alternative Options

Declaring sites and land holdings surplus is a result of the sites no longer being required for service delivery. The alternative would be to retain resulting in incurring holding costs for an asset that is not contributing to service delivery.

- 15 Reports of the Cabinet Member and Officer Delegated Decisions made since the last Cabinet meeting
- 15.1 Cabinet **RESOLVED** to **note** the Delegated Decisions made since the last Cabinet meeting
- The visuals for the warm and well campaign were shown; please see appendix C of these minutes. These included the main steps being suggested for people to prepare for winter and key messages to be promoted across winter. The Cabinet Member for Adult Social Care, Public Health and Prevention asked Councillors and partners to help get these messages out to people including via distributing posters, leaflets and on social media. For more information, please see paragraph 5.2 of these minutes.
- The Chairman noted that the main method of distribution would be through the county council but also through district councils and Councillors sharing the messages.
- 16 Exclusion of the public
- 16.1 Cabinet **RESOLVED** not to exclude the public from the meeting
- 17 Annual Review of NCC Residential Children's Homes: Exempt Appendix
- 17.1 Cabinet did not discuss the exempt appendix.
- 18 Disposal, Acquisition & Exploitation of Property: Exempt Annex
- 18.1 Cabinet did not discuss the exempt appendix.

The meeting ended at 11:08

Chairman of Cabinet

Cabinet 7 November 2022 Public & Local Member Questions

Public Question Time

6.1 Question from Eleanor Laming

A decision was taken in August not to re-open the Postwick Park and Ride site permanently unless the passenger numbers on other P and R services reach 75% of pre-Covid levels. NCC is subsidising the park and ride services and would need to put an additional £100,000 - £200,000 in order to fully re-open Postwick. NCC states in the decision report that this service is important part of the transport strategy. How much n total did NCC receive from the DHSC for leasing it as a Covid testing centre?

Response from the Cabinet Member for Highways, Infrastructure and Transport

The County Council did not receive any money from the DHSC for the lease for the Covid testing centre as the P&R sites are leased to the operator of the service, Konectbus. Konectbus run the service on a commercial basis and therefore used the income received towards running the overall P&R service during the pandemic.

Supplementary question from Eleanor Laming

Should this money be reinvested into the Postwick Park and Ride service?

Response from the Cabinet Member for Highways, Infrastructure and Transport

The income from the DHSC went towards the running costs of the overall P&R service and therefore helped to sustain the P&R service as a commercial venture for a longer period of time during the pandemic without the County Council having to step in and provide any financial assistance. Therefore, it has already been reinvested into the service.

6.2 Question from Ruby Rae

Will Norfolk County Council commit to banning the use of glyphosates in its operations and on its estate and properties?

Response from the Cabinet Member for Environment and Waste

A report will be presented to elected Members in January 2023 recommending adoption of an Herbicide Policy for Norfolk County Council. It will not be recommending the banning of the use of glyphosate but identify the limits of its safe and acceptable use, including training needs and how it will be carefully monitored and reported on.

6.3 **Question from Sarah Eglington**

If an Investment Zone is located in Norfolk, will Norfolk County Council confirm that they will protect the local environment and habitats for now and the future despite the easing of planning and other legislative requirements?

Response from the Cabinet Member for Growing the Economy

As we have stated previously, our *Better Together, for Norfolk* strategy affirms our ongoing commitment to growth that is sustainable and a greener future for our county. We will continue to be guided by those principles. The SoS in the Dept. for

Levelling Up Homes and Communities has recently stated that the policy is being reviewed and that environmental considerations would be part of that review.

Supplementary question from Sarah Eglington

How can the development of Investment Zones be compliant with Norfolk County Council's Climate Action Plan and move towards net-zero?

Response from the Cabinet Member for Growing the Economy

If an Investment Zone is progressed for Norfolk, the next stage is more detailed business planning. We would expect this to provide more specific detail around environmental and climate impact.

6.4 Question from David Evans

Kent County Council is using long term planning to protect and recover threatened species through habitat maintenance, restoration and creation. Producing a nature and ecosystem restoration plan to restore habitats, species, and ecosystem quality and function. What actions are Norfolk County Council taking to protect and restore biodiversity within the county?

Response from the Cabinet Member for Environment and Waste

Norfolk County Council undertakes similar work to Kent County Council through its Environment Service which includes a Protected Landscapes Team and a Specialist Advice Team who are both involved with long term planning to protect and recover threatened species and habitats. Additionally, under new powers recently introduced under the Environment Act, Norfolk County Council is identified as the Responsible Authority for producing a Local Nature Recovery Strategy for Norfolk. It is expected that this strategy will be consulted on next year and be agreed on by November 2023.

6.5 **Question from Stuart Thompson**

What progress has been made developing Norfolk County Council's Climate Action Plan (CAP) - when will this be published?

Response from the Cabinet Member for Environment and Waste

Norfolk County Council is making good progress on its strategic goal of achieving Net Zero across its own estates by 2030 and estate emission have fallen by almost half since 2016/17. Details of progress can be found on the Council's website, including the information and key performance indicators set out in our digital dashboard. As also laid out in the Council's Environmental Policy, NCC is in the process of setting out its activities and programmes in terms of climate action plans. This work is being undertaken with partners including the Integrated Care System (ICS) and the Norfolk Climate Change Partnership (NCCP). The ICS has recently completed its green plan. A number of facilitated workshops are planned over the coming months to support this partnership work. This is a complex undertaking for all involved, and is being informed by Government policy and priorities. As such, no deadline has yet been agreed for the completion of this important work.

Once completed, this work will be considered through the Council's committee process and agreed by Cabinet.

Supplementary Question from Stuart Thompson

Before publication will there be a consultation on the CAP?

Response from the Cabinet Member for Environment and Waste See response above

6.6 Question from Christine Wilson

On Norfolk CC's website it states "We have a statutory obligation under Environment Act 1995, Part IV, Section 80; Environmental Protection Act 1990 Section 7; Environment Act 1995, Part 4; Air Quality Standards Regulations 2010 to prevent the pollution form emissions to air, land or water. As the Highway Authority we are obliged to find solutions to air quality issues through the AQMA process where pollution comes from transport sources". - What actions are you taking to satisfy these obligations?

Response from the Cabinet Member for Environment and Waste

The County Council was successful in securing funding from central government from the Zero Emission Bus Regional Area (ZEBRA) Fund for 15 zero emission electric buses that will be operated by First Bus through the AQMA in Norwich by March 2024 and replace 15 diesel powered buses. We are also in discussions with bus operators about options to increase the number of zero emission buses and our recently approved Bus Service Improvement Plan for Norfolk sets out our aspirations to reduce tailpipe emissions from diesel buses by introducing more modern buses and retrofitting older buses where appropriate and affordable and therefore to begin to decarbonise the bus fleet.

Where Air Quality Action Plans (AQAPs) have been put in place by District Councils in response to an AQMA in their area, we work with the relevant District Council on delivery of initiatives aimed at tackling air quality issues.

We are developing Local Cycling and Walking Infrastructure Plans (LCWIPs) across Norfolk that will facilitate investment in infrastructure and behaviour change activities that will encourage more people to travel via sustainable and active modes instead of private car.

6.7 **Question from Sarah Burston**

Norfolk County Council invests approximately £118 million in fossil fuels through their pension fund. When will the Council take the popular, moral and financially prudent decision to fully divest pension investments out of fossil fuels?

Response from the Cabinet Member for Finance

Norfolk County Council ensures that the governance of the Norfolk Pension Fund on behalf of the participating employers is kept separate from the administrative business of the Council by delegating responsibility for Pension matters to the Pensions Committee.

The Pension Committee is responsible for setting the Fund's investment strategy. The Norfolk Pension Fund does not have a policy of excluding any industry sector from its investment portfolios, which are held to secure the pension promises made to nearly 100,000 pension scheme members, who are current or former employees of 400+ local employers.

The Pension Fund is currently valued at around £4.7 billion and invests its diversified portfolio globally across a range of assets classes and industry sectors. While the

Fund does not recognise the value quoted by the questioner, at any given time the portfolio may include exposure to companies involved in fossil fuel production and exploration.

The Fund believes in responsible investment. Responsible investment is an approach to investing that aims to incorporate environmental, social and governance (ESG) factors into investment decisions, to better manage risk and generate the sustainable, long-term returns required to pay pensions. Responsible investment does not require ruling out investment in any sector or company but should frame the approach to making the decision to own and manage ownership of any specific assets

The Pensions Committee considers a detailed climate risk analysis of its public equity holdings as part of its overall investment review every six months and a summary is published on the Norfolk Pension Fund's website. This considers the entirety of the holdings rather than simply fossil fuel producers. For example, the highest carbon emitters in a portfolio may be utility, cement production or shipping companies. These companies themselves may be involved in or engaged in activities that support the energy transition.

Currently the Fund's public equity portfolio has a Weighted Average Carbon Intensity 47% lower and carbon emissions that are 31% lower than the benchmark global equity index. The Fund's portfolio holding of companies with links to fossil fuel production is also 38% lower than the benchmark.

Supplementary question from Sarah Burston

What, if any, investment has Norfolk County Council made in renewable energy projects?

Response from the Cabinet Member for Finance

Thank you for your question. Norfolk County Council has invested both directly and indirectly in a range of renewable energy projects. Examples include:

- A number of County Council sites already have renewable technology on site, such as Scottow Enterprise Park which hosts a significant solar park providing green energy to the grid.
- As part of the work to 'decarbonise' the County Council property estate, we are further exploring options for micro-generation, alongside addressing building fabric and performance.
- The electricity used across our estate is from a green tariff, supporting the wider renewable energy industry.
- The County Council's wholly owned company, Norse, owns and operates solar installations around the country, ranging from a significant quantity of domestic installations to a number of larger >50kW solar plants. These plants in total generate over 8,000 MWh/year and provide green electricity for third party buildings and sites. A significant quantity of generated electricity from these sites is exported back into the grid. [Note these are 2020-21 figures]
- "LCIF2 Limited" is a joint venture between the County Council and the University
 of East Anglia, investing in Green House Gas reducing technologies, including
 but not limited to renewable energy. The programme has invested approximately

- £5m to date and has attracted £35m in private sector match and leverage to the East of England.
- While the County Council does not directly control investment decisions, the Norfolk Pension Fund holds a portfolio of infrastructure assets located in the UK and overseas. At the 30 September 2022 these assets including timberland were valued at £508 million. These diversified real asset portfolios include investment in grid infrastructure and renewable power generation including wind, solar and hydroelectric power.

6.8 Question from Judith Lubbock

Now that the bus priority measures and the refurbishment of St Stephens has been completed please will the Cabinet Member reveal how the County Council will assess whether the works costing £6.1m have been value for money in terms of increasing the number of passengers using public transport?

The length of time the works have taken, the disruption to existing bus passengers and the loss of revenue to the shops and businesses on St Stephens all need to be included in the assessment.

Response from the Cabinet Member for Highways, Infrastructure and Transport

A comprehensive programme of monitoring and evaluation is being undertaken as part of the delivery of the Transforming Cities Fund, which has funded the delivery of the St Stephens Street works and other bus priority and sustainable transport works in Norwich. This is being led by an external agency appointed by central government and the County Council is participating fully in this. This evaluation programme will consider a wide range of impacts, including bus patronage. We will be happy to discuss with the evaluation lead how impacts on businesses and existing passengers can be appropriately assessed.

Supplementary question from Judith Lubbock

Can the Cabinet Member give reassurance that the bus operators will be held to account to improve the reliability of services if not also the frequency of services each time tax payers money is devoted to roadworks to improve bus usage?

Response from the Cabinet Member for Highways, Infrastructure and Transport

We now have an Enhanced Partnership between the County Council and bus operators which places commitments on both sides to improve public transport in Norfolk. In addition, the County Council was one of a small number of authorities who successfully bid for and were awarded Bus Service Improvement Plan funding from government. This £50m funding will further improve bus services in Norfolk and the Enhanced Partnership Management Board will be responsible for ensuring that bus operator commitments are carried out.

6.9 **Question from Willem Buttinger**

Does Norfolk County Council accept The Climate Change Committee's* (CCC) advice (report Feb 2022) that we in the UK should plan for 4C of global warming by 2100?

*The CCC is an independent statutory body established under the Climate Change Act 2008. Their purpose is to advise the UK and developed governments, inter alia,

on adapting to the impacts of climate change

Response from the Cabinet Member for Environment and Waste

In the delivery of its Environmental Policy and climate change programmes, Norfolk County Council works with key authorities and organisations involved with climate change policy and environmental modelling, including national Government agencies and the Tyndall Centre, UEA.

NCC fully appreciates the impact of climate change including sea level rises on a low-lying county such as Norfolk and, therefore, has committed to an ambitious programme of activity as set out in our Environmental Policy and to achieving our overall goal of Net Zero across our estates by 2030.

Supplementary question from Willem Buttinger

Does Norfolk County Council have any idea of the potential effect 4C warming will have on Norfolk?

Response from the Cabinet Member for Environment and WasteSee above

6.10 | Question from Richard Bearman

The stage 1 safety audit for the 'saw tooth' bus bays in St. Stephens Street recommended it be redesigned as it was unfit for purpose, and now it's built Cllr. Martin Wilby is quoted in the press advising cyclists to find an alternative route. The changed sight lines for bus drivers have created a more dangerous road space for Cycling, due to the inability of bus drivers leaving those bays to see cyclists approaching from behind the bus, does Norfolk County Council accept liability due to poor design, for any future collisions involving Cyclists and buses in this street?

Response from the Cabinet Member for Highways, Infrastructure and Transport

This design of bus stop layout operates successfully in other cities in the UK and we worked closely with bus operators throughout the design and construction of the St Stephens scheme. Bus operators have commented that the new design is a great improvement over what was in place previously in terms of both safety and accessibility. No concerns regarding the safety of those cycling were raised in the safety audit undertaken shortly after the scheme was completed. In addition to St Stephens Street, there are different cycle routes that can be taken to access the city centre and the signposting of these routes is being reviewed and improved to aid those choosing to cycle.

Cabinet 7 November 2022 Local Member Questions

Local Member Issues/Questions

7.1 Question from Cllr Alexandra Kemp

Latest research, from the Office of National Statistics, shows lowest-cost basic food items increased 17% in the past year. I campaigned earlier this year for NCC to continue the Free School Meals Holiday Vouchers, for children in receipt of Free School Meals. NCC reinstated the Vouchers monthly rather than for each school holiday week. NCC has announced its intention to continue the Free School Meals Vouchers. Parents say it is helpful to have the Vouchers each holiday week, when children are not being fed at school. Will the Free School Meals Vouchers be available each week?

Response from the Deputy Cabinet Member for Children's Services

As a council, we have continued to use a large proportion of the household support fund from central government to provide cost of living vouchers for children eligible for free school meals at a cost of £3.6m this winter. This means that 30,000 children are receiving a monthly voucher for £15 and they will also receive an additional £30 voucher at Christmas. By spreading support over the winter, not just providing support during the school holidays, we are helping families in a more flexible way and the provision of consistent regular monthly vouchers helps families to budget and plan over the whole winter. Families are able to choose how to budget and make use of the vouchers to best support their needs, whether to save vouchers up for particular periods, or use them monthly to offset other financial pressures such as utility costs.

As a result of extending support over the winter, eligible families will receive £120 per child, rather than £75 if we only provided vouchers for the 5 weeks of school holidays between November and April.

If families require additional financial support they can also make an application to our Norfolk Assistance Scheme, and we will also have 15 community food hubs across the county by the end of the year supporting in the region of 15,000 people.

Second question from Cllr Alexandra Kemp

Norfolk County Council as Transport Authority is in breach of its duties to disabled residents. West Lynn is an unparished part of Lynn, divided by the Ouse, but poorly connected. The half-hourly 505 bus (cut from every 20 minutes) only goes through the village once an hour (less when bus drivers ignore timetables). The long walk from the main road, is difficult for 80- and 90-year-old residents. This discourages bus travel and staying active.

The Ferry landing steps are too steep for many, with a single handrail and loose treads.

Can NCC write to Stagecoach and insist every 505 bus goes through West Lynn; and renew the landing stages?

Response from the Cabinet Member for Highways, Infrastructure and Transport

The Council is not in breach of our duties as there is an hourly service, which far exceeds that in place for many parts of the county. We are reviewing the passenger numbers from West Lynn to see if it is reasonable to divert a bus through there every 30 minutes, bearing in mind that any diversion off the main route makes the service less attractive for longer distance passengers.

A review of the ferry infrastructure is currently being undertaken to determine ownership, as we do not believe ownership lies with the County Council. Once this has been determined, we can look to see if the infrastructure can be improved and how this can be funded.

7.2 Question from Cllr Lucy Shires

Can you please tell us the latest figures for the number of people on the holding list awaiting assessment, and also those on the interim care list?

Response from the Cabinet Member for Public Health, Adult Social Care and Prevention

Thank you for your question

Our holding list across community social work teams, mental health teams and learning disability teams is currently at 3041. Not all the cases on here will be waiting for assessment. The holding lists are subject to rigorous review and a robust approach to risk management, led by duty teams . Recovery actions are in place to address backlogs whilst continuing to respond to the high workload, particularly brought about by continued pressure on the health system. The recent peer review noted that our policy and framework for managing risk, holding lists and complexity was transparent and robust. There are currently 434 cases on the interim care list.

7.3 Question from Cllr Brian Watkins

The Council is scheduled to make over £25 million of cuts to Adult Social Care in 2023/24. Can you tell us where the Phase 2 £11.7m of cuts will come from now that it looks like Newton Europe have overestimated the value of their work?

Response from the Cabinet Member for Public Health, Adult Social Care and Prevention

Thank you for your question, I do not agree that your statement is correct.

Second question from Cllr Brian Watkins

The Council's Strategic Review talks about significant future transformation within the authority. In reality, this is likely to involve significant job reductions and trying to do more with less. What do you think will be the implications on those demand-led services upon which so many vulnerable people rely, and what would be your message to them?

Response from the Leader and Cabinet Member for Governance and Strategy At a recent scrutiny meeting Cllr Watkins implied that the changes that are planned as part of the strategic review were necessary and indeed overdue.

The Strategic Review is reviewing the Council's structure and roles to ensure a strong alignment to the Council's vision of Better Together for Norfolk, to continue to serve all our residents in a more efficient and effective way. It is not intended to directly impact the delivery of frontline services. Its focus is on the management structures and cross cutting functions that indirectly contributes to frontline delivery. The SR is expected to help us in two ways: firstly to support delivery of savings to decrease our budget gap and, secondly, to help become fit for the future.

Every organisation has been through significant changes in how it works and operates over the last few years, and given that it has been 10 years since the last organisational review, it has become essential for us to undertake the Strategic Review so that we can build on the changes and be in a better position to address the challenges precisely, so we can continue to deliver the services that vulnerable people rely on.

As proposals come forward, we will review their impact and risk assess them before making final decisions ahead of implementation

7.4 Question from Cllr Saul Penfold

What specific substantial real benefits would a new county deal for Norfolk bring to each of the districts, and what do you think the public make of a council focusing on creating another expensive tier of local government when our communities are being hit so hard by the cost of living crisis?

Response from the Leader and Cabinet Member for Governance and Strategy A County Deal will benefit the whole of Norfolk. It is our firm belief that developing our infrastructure, investing in public transport, joining up education, skills and jobs, providing support for our businesses, managing our land and water resilience, and taking action locally to mitigate the effects of climate change will deliver better outcomes for our residents and economy. We anticipate additional funding coming to Norfolk and gaining local decision making over funding. How we make the most of this additional opportunity will be shaped with district and other partners.

We recognise that our ambitions will not be achieved by one organisation alone, or by any single strand of investment or action. Therefore, in approaching a deal for the whole of Norfolk, we will ensure we continue to work collaboratively and in partnership with local government, business and other sector leaders to maximise the leverage of our collective strengths, expertise, statutory responsibilities and powers.

The most comprehensive level of deal for Norfolk would require a change of governance for Norfolk County Council, to a Directly Elected Leader. This means that there is no requirement for a separate Mayor, unlike creating a Mayoral Combined Authority, so it is incorrect to say this is about creating another expensive tier of local government . Changes to governance would only affect the County Council. I'm sure the public would welcome our approach to not putting in additional layers of government but instead to focus on bringing additional funding for infrastructure, being able to locally control functions and take decisions in Norfolk eg over Adult Education or freedom of transport budgets and to ensure Norfolk has greater influence with government.

7.5 Question from Cllr Steffan Aquarone

Can the Cabinet member let me know whether a decision has been reached to protect the future of mobile libraries? If not, will it be necessary to get out campaigning for the second time in four years in order to protect this vital lifeline for our most vulnerable?

Response from the Cabinet Member for Communities and Partnerships
Any decision on the future of the mobile library service will be made in the public domain, through the Council's democratic processes.

As you know, we have recently carried out a public consultation on the service, with nearly 1400 responses received, we now have up to date information on the views of Norfolk communities. This will inform the proposal to review the service, which will take into account the views of local residents.

7.6 Question from Cllr Rob Colwell

New joint research by the Resolution Foundation and LSE states that Brexit has reduced how open and competitive Britain's economy is, and will reduce productivity and wages in the decade ahead. The UK has also lost market share across three of its largest non-EU goods import markets in 2021: the US, Canada and Japan. Isn't it time for us to be mature and admit Brexit will not provide growth, growth, growth to Norfolk?

Response from the Cabinet Member for Growing the Economy

The British people voted to leave the European Union. In a democracy it is important for us to acknowledge and accept the outcome of the vote, regardless of whether we agreed with it.

Second question from CIIr Rob Colwell

Speeding vehicles in Gaywood (North Central and South) is a real concern to residents and something I receive huge communication on. Residents feel ignored, with the Road Safety Community Fund (RSCF) considered insufficient and schemes taking too long to implement. A letter I have received from the council described Councillor bids for work as being "oversubscribed". What changes to the Fund can you make to allow more works to be implemented and done more quickly so that residents expectations of the council's work can be met?

Response from the Cabinet Member for Highways, Infrastructure and Transport

The recently introduced Road Safety Fund has given Members a new way to enable low cost and straightforward highway safety schemes to be delivered within local communities. Many schemes such as speed limit changes need a Traffic Regulation Order (TRO) and they follow a national, legal process. This can take around 12 months to complete (longer if objections are received during the statutory consultation process) and unfortunately cannot be shortened. Otherwise, the restrictions would not be legal or enforceable.

To date, around half of the accepted Year 1 bids have either been completed or are currently under construction. The remaining schemes are undergoing design and consultation.

This new initiative is only in its first year and it is good to see how popular it is so far. Given the wider funding situation, there are currently no plans to increase the fund from the original, significant investment of £1m.

7.7 Question from Cllr Sharon Blundell

The Prince's Trust have called the Class of Covid - that living through a pandemic has been devastating for young people – crippling their self-confidence and robbing them of their futures. It has impacted their education, social lives and options for work, with those already facing disadvantage being left even further behind. Norfolk is seen as one of 55 cold spots areas nationally where education outcomes are weakest. So what hope can you give those young people about their future?

Response from the Deputy Cabinet Member for Children's Services
It is all our duty to ensure we offer nothing but hope for the futures of our children and young people. We all have a role to play in that. FLOURISH exemplifies are commitment to working together, across the system, including Norfolk County Council, Norfolk education providers, partners such as Health, Police, the voluntary sector and other key stakeholders to ensure that every child has the chance to flourish. Children and Young People Strategic Alliance - Norfolk County Council

There is no denying that the pandemic has had an impact on people across the country, and that children have been adversely affected. Whilst we would not minimise the significant impact on some, it has not been all children and young people. The determination of the Education Investment Area designation for Norfolk (one of 55 'cold spots') was based on historical education data, prior to the pandemic. There was no national testing or examinations for two years across the country, until this summer 2022. This years outcomes in Norfolk are disappointing overall for 11 year olds, however some Norfolk schools have recorded their best ever academic outcomes for children. By the age of 16 our young people achieved outcomes similar to the national average and made better than national progress. We must not forget to be proud of the efforts that schools and families have made to ensure children have secured their GCSE outcomes this summer.

We know that there has been an impact across the age ranges of children and young people and routes into employment have been affected. However there has been a concerted effort in Norfolk to ensure that young people are supported into education, employment or training. We have invested in social recovery programmes for young people at risk of becoming NEET (Not in Education, Employment and Training) and continue with our relentless effort to keep in touch and support young people, especially those most disadvantaged, in our care or vulnerable to access the right pathway. The very youngest children are widely recognised as being the most affected by lockdown. We know this has resulted in some delay in speech and language, and other early developmental milestones. Early Years providers and schools are focused on mitigating these gaps and catching children up. This year Norfolk children achieved as well as children nationally by the age of 5. We have invested more in supporting early speech and language and work with providers to support them in offering an appropriate curriculum and additional intervention and support. The youngest children will be in school for many years and they will remain the priority for our education providers to ensure gaps are closed.

Key Stage 2 results this summer were disappointing overall for Norfolk. The average for Norfolk schools is below the national average. However, we have been pleased to

see that for some schools they have returned their best ever outcomes. There is much work going on to share the best practice from schools across Norfolk who are achieving well with their children.

7.8 Question from CIIr Tim Adams

The footways on Lynewood Road, Lynewood and Links Avenue are among some of the worst in the County, having been substantially rebuilt in 1949. The residents have been repeatedly promised this would be done in years previously with the works even having been programmed in 2020 and then delayed due to obvious reasons. Can the portfolio holder tell me when these footways will finally be resurfaced

Response from the Cabinet Member for Highways, Infrastructure and Transport I am pleased to highlight that the footway on the northside of Lynewood Avenue is already included in the council's highways programme and resurfacing works should start in early 2023.

The southside of Lynewood Avenue is also provisionally programmed for the 2023/24 financial year, with Links Avenue following in 2024/25. However, this will depend on the amount of funding received from the Department for Transport as part of their annual highways funding allocation. This is usually received in December / January and will then form part of the March Cabinet report.

7.9 Question from Cllr Jamie Osborn

This week yet another NHS dentist has announced it will close, in my ward. The Conservative Government is overseeing a crisis in dentistry and creating a two-tier system where some people can afford to go private while others are left to pull out their own teeth.

Norfolk's MPs have talked about creating new dentistry training facilities, but, while welcome, that will not resolve the immediate crisis. Will the Cabinet Member commit to writing to all Norfolk MPs as well as the Government calling for a long-overdue reform of NHS dentistry contracts to ensure that we have universal access to NHS dental care?

Response from the Cabinet Member for Public Health, Adult Social Care and Prevention

Thank you for your question.

Norfolk County Council is not responsible for providing NHS dentistry contracts. As you are aware HOSC (Health Overview and Scrutiny Committee) is currently looking at dentistry under the Chairmanship of Cllr Alison Thomas and I would suggest that your question would be better directed at her.

Second question from Cllr Jamie Osborn

I have seen evidence that members of staff at NCC are unable to afford holidays, will be unable to afford Christmas, and are considering applying for charity help, all because the catastrophic transfer to Oracle has left them underpaid. This issue has been going on for over 6 months now. Does the Cabinet Member accept responsibility for this failure to properly pay frontline staff, and will he issue an apology to all those affected?

Response from the Cabinet Member for Innovation, Transformation and Performance

The decision to upgrade the HR and Finance systems was made for sound operational reasons and the project team worked with Oracle and other companies throughout the period of the lockdown to ensure delivery of the system. The implementation of My Oracle which went live in April was a very large and complex technical project that has been overwhelmingly successful. The successful delivery of such a complex project as this under such challenging constraints is actually something about which I think this Council should be proud.

There will inevitably be some anomalies when any new system is initially deployed, particularly a system such as MyOracle which undertakes hundreds of thousands of transactions. These anomalies are almost inevitable in a system of this complexity and work was done to identify these post implementation. Staff have worked hard to address the issues which were being experienced soon after the new system went live and there are no longer system wide issues with payments being processed through the payroll.

Payroll actually only represents one element of the MyOracle system, but any errors or omissions to salary calculations will of course be problematic for any staff affected. However, if there are individuals who are experiencing problems with their pay, something which can happen for a variety of reasons, they should be encouraged to report these so they can be resolved. The relevant officers will always work with those individuals to achieve a resolution. There are actually various measures in place which can be used to ensure that there is not the type of impact as described in the question. These measures include emergency payments which are paid to individuals withing 24 hours or making supplementary payments through the payroll system.

7.10 Question from Cllr Paul Neale

Energy use in homes accounts for more than a quarter of all of Norfolk's carbon emissions. Virtually every house in the county will need to be retrofitted to meet climate targets, end fuel poverty, and improve energy security. With action from the Conservative Government falling catastrophically short on this, there is a need for county and district councils to work together to coordinate skills and training, assessment of need, and securing investment. Does the Cabinet Member agree that establishing a retrofit strategy for Norfolk should be a priority for the Norfolk Climate Change Partnership?

Response from the Cabinet Member for Environment and Waste

Members of NCC's Member Oversight Group for the Environment recently received presentations on the current national picture regarding retrofitting. The Council will be considering how it can best work with partners, including the Government and members of the Norfolk Climate Change Partnership, over the coming months, including opportunities around the development of skills and capacity building, and support for businesses involved in this work.

Second question from Cllr Paul Neale

The Stephens Street roadworks were planned for completion by September 2022. This has not been met and is now estimated to be completed by spring 2023. Part of the delay there is an absence of bus shelters with covered seating.

Is the cabinet member putting in place temporary facilities to keep passengers dry and sheltered with some seating as it's especially important for elderly and infirm passengers during the coming winter's harsh weather?

Response from the Cabinet Member for Highways, Infrastructure and Transport

We understand and share the frustration caused by the delay to the new bus shelters arriving. The delays in the supply chain were out of our control and every effort was made to find a solution. Installation of different bus shelters on a temporary basis, while we wait for delivery of the new ones, is not a viable option as this would require an unplanned road closure in the run up to Christmas, causing significant additional disruption, and lead-in times to get hold of any other shelters would almost certainly extend beyond the time when the new shelters will be ready. The use of other temporary structures is not considered to be viable.

The scheme has involved 19 new benches being installed along St Stephens Street with the majority of these being near to bus stops. We apologise for any inconvenience caused while we wait for the shelters to be installed.

7.11 Question from Cllr Ben Price

Liz Truss's disastrous, uncosted plan for growth ruined the country's finances and led to her resignation.

The leader of Norfolk County Council is similarly pursuing an ideologically-driven and financially ruinous uncosted project in the form of the Western Link, for which the costs continue to spiral.

Will he follow Liz Truss's example by taking responsibility for pursuing a project that is impossible to determine the final cost of and resigning now?

Response from the Leader and Cabinet Member for Governance and Strategy The Norwich Western Link is an important piece of Norfolk's infrastructure for the future of our economy and improving connectivity.

Some people may be taking a narrow opposing view to the project but supporters greatly outnumber detractors.

So the direct answer to your point about resigning is no

Second question from CIIr Ben Price

Discussions regarding the "County Deal" for Norfolk have been ongoing for months, while the people of Norfolk and district councils have been kept in the dark over the discussions. Will the leader agree with me that this is not open and transparent democracy, and will he ensure that Norfolk residents get a say over the future of our democracy by subjecting the final decision to a referendum by Norfolk residents?

Response from the Leader and Cabinet Member for Governance and Strategy Since Norfolk County council made an expression of Interest in becoming one of the first County Deal Areas we have worked closely with District Councils, Local stakeholders and MPs to shape the Deal for Norfolk.

I have briefed both Group leaders and Members throughout this process and any changes to our governance will be subject to full debate and a vote of our full council, who represent the residents of Norfolk.

We will also be undertaking a consultation that members of the Public can participate in

Therefore it is simply untrue to say people and district councils have been kept in the dark

7.12 Question from Cllr Emma Corlett

Norfolk has a strong record of welcoming and providing care and support for children and young people seeking refugee status who arrive in the UK alone. Does the Cabinet Member for Childrens Services agree that Norfolk is keen to play its part in caring for some of the children and young people currently stuck in barbaric conditions in Kent, but to do so will require additional resources from Government to help us fulfil our moral obligation and how will he make that argument to Government?

Response from the Deputy Cabinet Member for Children's Services

As acknowledged, Norfolk has a nationally regarded UASC service, and has been recognised for stepping up to support the Home Office and other Local Authorities to address previous pressures. We are keen to continue to do all we can to support the effort in providing care for this vulnerable cohort given the current and increasing challenges and have in the past 6-8 weeks taken in at least 40 new UASC (or Separated Migrant Children) who are being referred from the adult male dispersal hotels recently set up in Norfolk by the Home Office. There are a number of new young people referred to us every week and we know there are plans to open further hotels in the County, so we expect this situation to continue for some time yet. This is in addition to Norfolk's ongoing requirement to accept referrals from the National Transfer Scheme until our 0.1% quota is reached, (which has recently been increased from 0.07%). As of 2nd November, 2022 we have 128 UASC aged 0 – 17 and 140 aged 18 – 21.

Whilst the Council receives fixed rate funding from the Government to cover the cost of caring for each UASC, there are significant and additional indirect costs accrued due to lack of availability of staff and sufficiency of placements to meet the demand, meaning use of agency staff and expensive private sector accommodation respectively.

7.13 Question from Cllr Mike Sands

Will the Leader join me in extending a warm Norfolk welcome to those seeking refugee status who have been placed in temporary accommodation in my division, thank those faith and community groups and local policing team and health professionals who have gone above and beyond to provide a friendly welcome and ensure safety, and does he agree with me that it is an outrage there was no proper communication with local councils from Government and that Government must urgently provide resources to ensure we can continue to provide the level of support and care needed?

Response from the Leader and Cabinet Member for Governance and Strategy

Thank you for your Question. I fully support and endorse your comments about the local teams that have and continue to make sure that people coming to Norfolk have the support they need.

Councils across the country have made it clear to the Home Office that early engagement with local authorities is essential if councils and partners are to be able to support those refugees coming to Norfolk.

7.14 Question from CIIr Brenda Jones

As winter approaches the crisis in care provision facing Norfolk is getting worse. There is not enough capacity, the provision of care services in Norfolk is rated poorly by the CQC and the shortage in care workers grows as better paid jobs are available in other sectors.

What plans are in place to address this emergency as the cost-of-living bites, temperatures drop and winter flu and covid rates rise and has the Cabinet Member for Adult Social Care, Public Health and Prevention lobbied Government specifically for extra resources in the forthcoming Autumn statement to help get Norfolk through the coming winter crisis?

Response from the Cabinet Member for Adult Social Care, Public Health and Prevention

Thank you for your question

It is well known that the COVID-19 pandemic has placed strain on Norfolk's social care and health system and a risk remains of further outbreaks during winter. In addition, it often brings with it events such as widespread infectious diseases including pandemic flu affecting residents and care staff alike.

As was the case last year, we have not experienced a summer where pressures have abated. Whilst winter is not an emergency or considered an unusual event, it is a period of increased pressure due to demand both in the complexity of people's needs, and the capacity demands on resources within social care and the wider health system. This winter will present greater challenges than in previous years.

To respond to this challenge, both Health and Social Care here in Norfolk have developed a joint winter plan which addresses the risks posed this winter and seeks to maximise opportunities to link people with a range of services across statutory and VCSE providers, to maintain personal resilience and promote independence. Action is being taken to meet people's needs, support resilient communities and systems, support the provider market and continue with business recovery post-pandemic. This will seek to ensure a resilient system over the coming months and guide adult social care and other health and care organisations within the Integrated Care System to maintain high quality and safe services in a climate of increasing pressure that winter will inevitably bring. As part of this plan, Norfolk County Council continues to ensure targeted use of available resource to support our residents over the winter period, including working with our partners in the Norfolk and Waveney ICS to utilise funding to ensure capacity in our community that also supports our urgent and emergency care system.

7.15 | Question from Cllr Terry Jermy

What consultation with District Councils has the Cabinet Member for Environment and Waste undertaken in formulating proposals to cut opening times for Norfolk's

recycling centres, given the increasing pressure on their budgets and the potential of increased fly tipping across the County?

Response from the Cabinet Member for Environment and Waste

We are seeking views on our proposals from all stakeholders through our consultation process and that includes any views expressed by the District, City and Borough Councils. Any views expressed in this consultation process will be taken into account before any final decisions are made on any proposal. Fly tipping tends to be committed by criminals disposing of domestic or commercial waste rather than law abiding citizens who want to visit the local HWRC.

Supplementary Question from Cllr Terry Jermy

If the cut to the recycling centres were to be implemented next year, would all staff see their hours cut, or would there be redundancies in order to achieve the proposed £200,000 budget saving?

Response from the Cabinet Member for Environment and Waste

Our consultation document on the proposals explains that if changes were to be made to the opening arrangements for the recycling centre service, the changes would affect staff at recycling centres and lead to changes to shift patterns and a requirement to work fewer hours compared to previous years. If following the consultation a decision was made to make the changes, then the operator of the service would then consult its employees on how those changes could be implemented, a process which could result in some staff redundancies, and if that was to be the case then we would work closely with the operator to support them in keeping this to a minimum.

7.16 | Question from Cllr Alison Birmingham

Can the Cabinet Member for Childrens Services confirm whether the closure of early years providers across the County has been added to the Corporate Risk Register and how many providers he is anticipating will have closed by the end of the year?

Response from the Deputy Cabinet Member for Children's Services

Since September 1st 2022 there have been 3 childminders and 1 preschool close in Norfolk. We have also had 4 childminders and 1 preschool open. There are other settings who have closed their registration in order to reopen under different governance arrangements, for example settings located on a school site who often transfer those places over to the school. We monitor this very closely and work to mitigate any impact on families. We are aware of the challenges that some provision is facing, especially if the demand for places is not sufficient to ensure financial viability. In addition we know that Norfolk providers have been affected by the shortage of appropriately trained Managers. It is not possible to make any valid predictions of further closures, however we actively encourage providers to contact us as early as possible if they are likely to close.

The number of registered childminders has been decreasing over a number of years. This is a countrywide issue and not specific to Norfolk. The recruitment and retention of Managers for pre-schools is also a nationwide issue.

For any setting that closes, our Family Information Service makes a follow up call to determine the reasons for closure, if we do not already know. In these particular

recent cases in Norfolk, the childminders all closed for personal reasons, including retirement. The pre-school closed due to issues recruiting both staff and new committee members.

Whilst we recognise the impact of closure on families, and the concern this causes there are robust processes in place to support families with alternative provision where that becomes necessary.

It is not our view that this needs to be placed on the Corporate Risk Register. However we will continue to monitor this rigorously.

7.17 Question from Cllr Mike Smith-Clare

Can the Cabinet Member for Childrens Services confirm the total budget gap that Norfolk schools are facing this financial year from unfunded gaps created by higher-than-expected energy costs and other in-year inflationary pressures?

Response from the Deputy Cabinet Member for Children's Services

We do not hold the financial information for all schools. As school leaders have the delegated responsibility for determining how the school budget is spent (within a regulatory framework) we would only have a partial picture, school by school. It is not possible to quantify this as a collective gap as schools make different decisions about how they use funding. As we know the impact of higher energy costs will have an impact on all of us, including schools, and the Department for Education has sent guidance to all schools about managing this. In addition Norfolk schools who purchase through a scheme already benefit from lower energy costs, and those who are not part of that scheme will benefit from the Energy Bill Relief Scheme and the government work with suppliers will reduce the wholesale energy costs and the significant rises that schools have seen.

Supplementary Question from Cllr Mike Smith-Clare

Can the Cabinet Member confirm what actions he is taking to help schools to meet these budgetary pressures without impacting on education provision?

Response from the Deputy Cabinet Member for Children's Services

It is the duty of Governors and Trust Boards to ensure that schools balance their budgets. Our School finance team work with Local Authority maintained schools and some Academies who purchase our services in order to help and hold them to account for managing their budgets effectively. Schools are not governed or regulated by the local authority.













Prevention











1. Vaccines & boosters

2. Winter wellbeing

3. Hardship

4. Health & services



